

Part II

Provisional rules of procedure and related procedural developments

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Introductory note

Part II of the *Repertoire* covers the practice of the Security Council in relation to its provisional rules of procedure and relevant Articles of the Charter of the United Nations. Since the provisional rules of procedure are routinely applied by the Council at its formal meetings, the focus of part II is on special applications of the rules in the proceedings of the Council, rather than on the standard applications of the rules.

Part II is divided into 10 sections, in the order of the relevant chapters of the provisional rules of procedure, as follows: section I, meetings and records (Article 28 of the Charter and rules 1 to 5 and 48 to 57); section II, agenda (rules 6 to 12); section III, representation and credentials (rules 13 to 17); section IV, presidency (rules 18 to 20); section V, Secretariat (rules 21 to 26); section VI, conduct of business (rules 27, 29, 30 and 33); section VII, participation (rules 37 and 39); section VIII, decision-making and voting (Article 27 of the Charter and rules 31, 32, 34 to 36, 38 and 40); section IX, languages (rules 41 to 47); and section X, provisional status of the rules of procedure (Article 30 of the Charter).

The remaining rules are covered in other parts of the present Supplement, as follows: rule 28, concerning subsidiary organs of the Council, in parts IX and X; and rule 61, regarding relations with other United Nations organs, in part IV.¹

* * *

During the period under review, the Council held 199 meetings in 2012, 15 of which were private meetings, and 193 meetings in 2013, 21 of which were private meetings. In 2012, the Council considered 47 agenda items, 25 of which dealt with country-specific and regional situations, and 22 concerned general, thematic and other issues; in 2013, the Council considered a total of 46 items, 25 of which dealt with country-specific and regional situations, and 21 with general, thematic and other issues. In 2012 the Council included in its agenda one new item, entitled “The situation in Mali”,² and in 2013 re-introduced the item entitled “Small arms”,³ which had been deleted from the list of matters of which the Council is seized in 2012.⁴ A total of 100 resolutions and 51 presidential statements were adopted during the period under review. The Council continued its practice of adopting most of its resolutions unanimously, 93 resolutions being adopted in this manner. Three draft resolutions put to a vote were not adopted during the reporting period: two draft resolutions were not adopted because of the negative vote of a permanent member and one was not adopted because it did not obtain the required number of affirmative votes.⁵

Two open debates were held under the item entitled “Implementation of the note by the President of the Security Council (S/2010/507)”, concerning the working methods of the Council. In 2013, the Council revived its practice of conducting wrap-up meetings at the end of the month.

(Footnotes on following page)

(Footnotes to Introductory note)

¹ There were no instances of the application of rules 58 to 60, concerning the admission of new Members, during the period under review, and therefore the present Supplement contains no material relating to those rules.

² See [S/2012/961](#).

³ See [S/PV.7036](#).

⁴ Pursuant to the note by the President of the Security Council dated 26 July 2010 ([S/2010/507](#)), the Council reviews, in January, the list of matters of which the Council is seized, in order to identify the items subject to deletion because they have not been considered by the Council at a formal meeting during the preceding three-year period. These items are deleted unless a Member State notifies the President by the end of February that it wishes the item to remain on the list, in which case the item will remain on the list for one year.

⁵ [S/2013/660](#); see [S/PV.7060](#).

I. Meetings and records

Note

Section I covers the practice of the Security Council concerning meetings, publicity and records, in relation to Article 28 of the Charter of the United Nations and rules 1 to 5 and 48 to 57 of the provisional rules of procedure of the Council.

Article 28

1. *The Security Council shall be so organized as to be able to function continuously. Each member of the Security Council shall for this purpose be represented at all times at the seat of the Organization.*

2. *The Security Council shall hold periodic meetings at which each of its members may, if it so desires, be represented by a member of the government or by some other specially designated representative.*

3. *The Security Council may hold meetings at such places other than the seat of the Organization as in its judgment will best facilitate its work.*

Rule 1

Meetings of the Security Council shall, with the exception of the periodic meetings referred to in rule 4, be held at the call of the President at any time he deems necessary, but the interval between meetings shall not exceed fourteen days.

Rule 2

The President shall call a meeting of the Security Council at the request of any member of the Security Council.

Rule 3

The President shall call a meeting of the Security Council if a dispute or situation is brought to the attention of the Security Council under Article 35 or under Article 11 (3) of the Charter, or if the General Assembly makes recommendations or refers any question to the Security Council under Article 11 (2), or if the Secretary-General brings to the attention of the Security Council any matter under Article 99.

Rule 4

Periodic meetings of the Security Council called for in Article 28 (2) of the Charter shall be held twice a year, at such times as the Security Council may decide.

Rule 5

Meetings of the Security Council shall normally be held at the seat of the United Nations.

Any member of the Security Council or the Secretary-General may propose that the Security Council should meet at another place. Should the Security Council accept any such proposal, it shall decide upon the place and the period during which the Council shall meet at such place.

Rule 48

Unless it decides otherwise, the Security Council shall meet in public. Any recommendation to the General Assembly regarding the appointment of the Secretary-General shall be discussed and decided at a private meeting.

Rule 49

Subject to the provisions of rule 51, the verbatim record of each meeting of the Security Council shall be made available to the representatives on the Security Council and to the representatives of any other States which have participated in the meeting not later than 10 a.m. of the first working day following the meeting.

Rule 50

The representatives of the States which have participated in the meeting shall, within two working days after the time indicated in rule 49, inform the Secretary-General of any corrections they wish to have made in the verbatim record.

Rule 51

The Security Council may decide that for a private meeting the record shall be made in a single copy alone. This record shall be kept by the Secretary-General. The representatives of the States which have

participated in the meeting shall, within a period of ten days, inform the Secretary-General of any corrections they wish to have made in this record.

Rule 52

Corrections that have been requested shall be considered approved unless the President is of the opinion that they are sufficiently important to be submitted to the representatives on the Security Council. In the latter case, the representatives on the Security Council shall submit within two working days any comments they may wish to make. In the absence of objections in this period of time, the record shall be corrected as requested.

Rule 53

The verbatim record referred to in rule 49 or the record referred to in rule 51, in which no corrections have been requested in the period of time required by rules 50 and 51, respectively, or which has been corrected in accordance with the provisions of rule 52, shall be considered as approved. It shall be signed by the President and shall become the official record of the Security Council.

Rule 54

The official record of public meetings of the Security Council, as well as the documents annexed thereto, shall be published in the official languages as soon as possible.

Rule 55

At the close of each private meeting the Security Council shall issue a communiqué through the Secretary-General.

Rule 56

The representatives of the Members of the United Nations which have taken part in a private meeting shall at all times have the right to consult the record of that meeting in the office of the Secretary-General. The Security Council may at any time grant access to this

record to authorized representatives of other Members of the United Nations.

Rule 57

The Secretary-General shall, once each year, submit to the Security Council a list of the records and documents which up to that time have been considered confidential. The Security Council shall decide which of these shall be made available to other Members of the United Nations, which shall be made public, and which shall continue to remain confidential.

Section I comprises four sub-sections, as follows:

A. Meetings, concerning the convening of meetings pursuant to rules 1 to 5, high-level meetings and the format of meetings under rule 48; B. Informal consultations of the whole; C. Other informal meetings; and D. Records, which are maintained in accordance with rules 49 to 57.

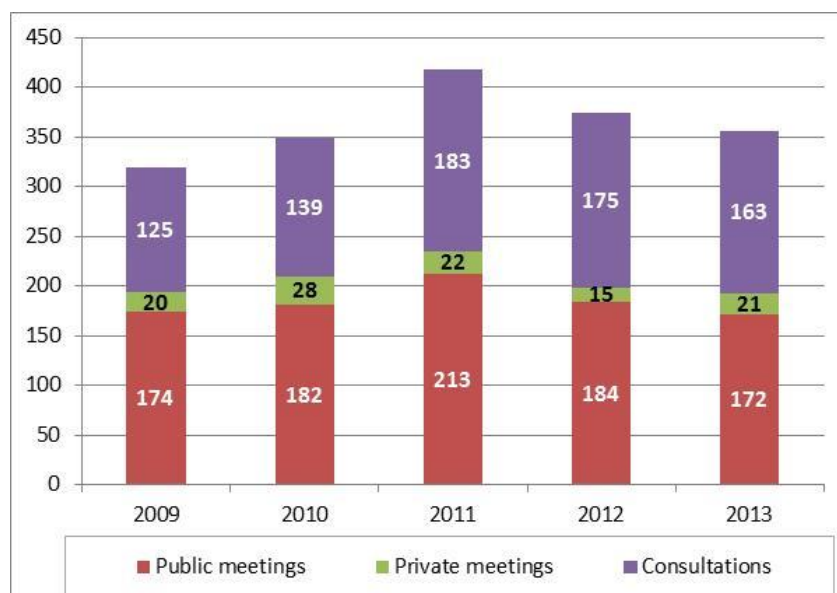
In 2012 and 2013, the Council held a total of 392 meetings⁶ and 338 informal consultations of the whole. In 2012, the Council held 199 meetings and 175 consultations and, in 2013, 193 meetings and 163 consultations. Council members also continued to hold informal interactive dialogues and Arria-formula meetings, following past practice. In the note by the President dated 28 August 2013, Council members committed themselves to enhancing interaction and dialogue with non-members of the Council and with other bodies, through a range of measures, including making more effective use of public meetings, informal interactive dialogues and Arria-formula meetings.⁷ In 2013, the Council revived the practice of holding “wrap-up” discussions on its work at the end of the month.

Figure I shows the total number of meetings and informal consultations of the whole held during the five-year period from 2009 to 2013.

⁶ A resumption of a meeting is not counted as a separate meeting.

⁷ S/2013/515.

Figure I
Number of meetings and informal consultations of the whole, 2009-2013



A. Meetings

1. Application of rules relating to meetings

In a note by the President of the Council dated 5 June 2012,⁸ in the context of the optimum use of conference resources, the Council members agreed that, while ensuring the capacity to hold Council meetings at any time and at short notice, in accordance with rules 1 and 2 of its provisional rules of procedure, the members of the Security Council, during their respective presidencies, should ordinarily request the Secretariat to plan not more than four days per week of Council business, Fridays normally being reallocated to facilitate the work of the subsidiary organs of the Council. There was no discussion concerning the interpretation of rules 1 to 5.

Interval between meetings

During the period under review, there were two instances of the interval between the meetings of the Council exceeding 14 days, deviating from the provision of rule 1: in one instance, the interval between two meetings was 19 days;⁹ and in another instance, the

interval was 21 days.¹⁰ The Council also continued its practice of convening, on occasion, more than one meeting a day. For example, on both 19 December 2012 and 25 April 2013, the Council held five meetings.¹¹

Meetings requested in accordance with rules 2 or 3

Pursuant to rules 2 and 3 of the provisional rules of procedure, the President shall call a meeting of the Council at the request of a member and if a dispute or situation is brought to the attention of the Council under Article 35 of the Charter. During the reporting period, no communications were received from Member States requesting the Council to convene a meeting which explicitly cited rule 2 or 3 as the basis of the request, but some communications were received in which Member States made explicit references to Article 35¹² (see table 1).

⁸ S/2012/402, para. 2.

⁹ Between the 6699th meeting on 22 December 2011 and the 6700th meeting on 11 January 2012.

¹⁰ Between the 6898th meeting on 20 December 2012 and the 6899th meeting on 11 January 2013.

¹¹ On 19 December 2012, the 6892nd, 6893rd, 6894th, 6895th and 6896th meetings; and on 25 April 2013, the 6951st, 6952nd, 6953rd, 6954th and 6955th meetings..

¹² For information on referral by States of disputes or situations to the Security Council, see part VI, sect. I.

Table 1
Letters from Member States requesting a meeting in accordance with rule 3 and Article 35, 2012-2013

<i>Letter addressed to the President of the Council</i>	<i>Explicit reference to rule or Article</i>	<i>Summary</i>	<i>Meeting convened on basis of request, date and item</i>
Letter dated 14 November 2012 from the representative of Egypt (S/2012/840)	Article 35	In accordance with Article 35 of the Charter, request for an urgent meeting of the Security Council to consider the ongoing unlawful Israeli military operation against the Palestinian people, and to assume its responsibilities in maintaining international peace and security by taking all necessary measures to stop the aggression immediately	S/PV.6863 (closed) 14 November 2012 The situation in the Middle East, including the Palestinian question
Letter dated 19 November 2012 from the representative of the Democratic Republic of the Congo (S/2012/857)		Request to the Security Council to convene an urgent open meeting to consider the question of the town of Goma, which had been subjected to continuing attacks by troops of the Rwandan regular army	S/PV.6866 20 November 2012 The situation concerning the Democratic Republic of the Congo
Letter dated 25 April 2013 from the representative of Jordan (S/2013/247)	Article 35	With reference to the grave humanitarian “situation” facing Jordan as a result of the influx of Syrian refugees, and invoking Article 35 (1), formal request that the Security Council make a determination that this “situation” constituted a threat to international peace and security if left unchecked and in the absence of the financial assistance required to enable Jordan to cope; and that Jordan be invited to participate in a private meeting of the Security Council	S/PV.6957 (closed) 30 April 2013 The situation in the Middle East

Note: Only communications in response to which the Security Council held a formal meeting are listed.

Periodic meetings and meetings away from Headquarters

During the period under review, there were no special instances of the application of rules 4 and 5, concerning periodic meetings and meetings away from Headquarters.

2. Format

Public meetings

The Council continued to convene public or open meetings as provided for in rule 48, mainly for the purposes of (a) receiving briefings on country-specific or regional situations, or thematic issues under its

consideration; (b) holding debates on particular agenda items; and (c) adopting decisions. During the period under review, there were a total of 356 public meetings: 184 in 2012 and 172 in 2013.¹³

High-level meetings

During the review period, the Council held 16 high-level meetings at which five or more Council members were represented at the ministerial or higher levels, 5 on thematic issues and 11 on regional and country-specific items (see table 2).

¹³ For a complete list and records of the public meetings of the Security Council, see www.un.org/en/sc/meetings/.

Table 2
High-level meetings, 2012-2013

<i>Meeting record and date</i>	<i>Item</i>	<i>High-level participation</i>
S/PV.6702 12 January 2012	Cooperation between the United Nations and regional and subregional organizations in maintaining international peace and security	<p>Heads of State or Government (1) South Africa (President)</p> <p>Ministerial level (9) Azerbaijan (Minister for Foreign Affairs), China (Special Envoy for African Affairs), Colombia (Minister for Foreign Affairs), France (Minister of State responsible for French nationals abroad), Germany (Minister of State), Guatemala (Minister for Foreign Affairs), Portugal (Secretary of State for Foreign Affairs and Cooperation), Togo (Minister, Special Adviser to the President), United States (Permanent Representative to the United Nations and member of the President's Cabinet)</p>
S/PV.6710 31 January 2012	The situation in the Middle East	<p>Ministerial level (7) France (Minister for Foreign Affairs), Germany (Minister of State), Guatemala (Minister for Foreign Affairs), Morocco (Minister Delegate for Foreign Affairs and Cooperation), Portugal (Minister of State and Foreign Affairs), United Kingdom (Secretary of State for Foreign and Commonwealth Affairs), United States (Secretary of State)</p>
S/PV.6717 21 February 2012	Peace and security in Africa	<p>Heads of State or Government (1) Togo (President)</p> <p>Ministerial level (4) France (Minister of State responsible for French nationals abroad), Morocco (Minister Delegate for Foreign Affairs and Cooperation), Russian Federation (Special Envoy of the President on countering terrorism and organized crime), United States (Permanent Representative to the United Nations and member of the President's Cabinet)</p>
S/PV.6733 12 March 2012	The situation in Libya	<p>Ministerial level (6) France (Minister for Foreign Affairs), Germany (Minister for Foreign Affairs), Guatemala (Minister for Foreign Affairs), Portugal (Minister of State and Foreign Affairs), South Africa (Minister for International Relations and Cooperation), United Kingdom (Secretary of State for Foreign and Commonwealth Affairs)</p>
S/PV.6734 12 March 2012	The situation in the Middle East	<p>Ministerial level (7) France (Minister for Foreign Affairs), Germany (Minister for Foreign Affairs), Guatemala (Minister for Foreign Affairs), Portugal (Minister of State and Foreign Affairs), Russian Federation (Minister for Foreign Affairs), United Kingdom (Secretary of State for Foreign and Commonwealth Affairs), United States (Secretary of State)</p>
S/PV.6765 4 May 2012	Threats to international peace and security caused by terrorist acts	<p>Heads of State or Government (1) Azerbaijan (President)</p> <p>Ministerial level (6) Colombia (Vice-Minister for Multilateral Affairs), Germany (Minister for Foreign Affairs), Morocco (Minister Delegate for Foreign Affairs and Cooperation), Russian Federation (Special Envoy of the President on countering terrorism and organized crime), Togo (Minister of State, Minister for Foreign Affairs and Cooperation), United States (Permanent Representative to the United Nations and member of the President's Cabinet)</p>

<i>Meeting record and date</i>	<i>Item</i>	<i>High-level participation</i>
S/PV.6826 30 August 2012	The situation in the Middle East	Ministerial level (6) Colombia (Minister for Foreign Affairs), France (Minister for Foreign Affairs), Morocco (Minister for Foreign Affairs and Cooperation), Togo (Minister of State, Minister for Foreign Affairs and Cooperation), United Kingdom (Secretary of State for Foreign and Commonwealth Affairs), United States (Permanent Representative to the United Nations and member of the President's Cabinet)
S/PV.6841 26 September 2012	The situation in the Middle East	Ministerial level (14) Azerbaijan (Minister for Foreign Affairs), China (Minister for Foreign Affairs), Colombia (Minister for Foreign Affairs), France (Minister for Foreign Affairs), Germany (Minister for Foreign Affairs), Guatemala (Minister for Foreign Affairs), India (Minister of State for External Affairs), Morocco (Minister for Foreign Affairs and Cooperation), Pakistan (Foreign Secretary), Russian Federation (Minister for Foreign Affairs), South Africa (Minister for International Relations and Cooperation), Togo (Minister of State, Minister for Foreign Affairs and Cooperation), United Kingdom (Secretary of State for Foreign and Commonwealth Affairs), United States (Secretary of State)
S/PV.6882 10 December 2012	Peace and security in Africa	Ministerial level (6) Azerbaijan (Ambassador-at-Large, Ministry for Foreign Affairs), Colombia (Minister for Foreign Affairs), Morocco (Minister for Foreign Affairs and Cooperation), Togo (Minister of State, Minister for Foreign Affairs and Cooperation), United Kingdom (Special Envoy of the United Kingdom for the Sahel), United States (Permanent Representative to the United Nations and member of the President's Cabinet)
S/PV.6900 15 January 2013	Threats to international peace and security caused by terrorist acts	Ministerial level (11) Argentina (Under-Secretary for Foreign Affairs), Azerbaijan (Ambassador-at-Large, Ministry for Foreign Affairs), China (Vice Minister for Foreign Affairs), Luxembourg (Deputy Prime Minister and Minister for Foreign Affairs), Morocco (Deputy Minister for Foreign Affairs and Cooperation), Pakistan (Minister for Foreign Affairs), Russian Federation (Special Representative of the President for international cooperation in the fight against terrorism and transnational organized crime), Rwanda (Minister of State in Charge of Cooperation and Permanent Representative to the United Nations), Togo (Minister, Senior Adviser to the President for diplomatic matters and cooperation), United Kingdom (Senior Minister of State), United States (Permanent Representative to the United Nations and member of the President's Cabinet)
S/PV.6965 13 May 2013	Peace and security in Africa	Heads of State or Government (1) Togo (President) Ministerial level (5) Argentina (Secretary for Foreign Affairs), Luxembourg (Deputy Prime Minister and Minister for Foreign Affairs), Morocco (Minister for Foreign Affairs and Cooperation), Republic of Korea (Vice Minister for Foreign Affairs), United States (Permanent Representative to the United Nations and member of the President's Cabinet)

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<i>Meeting record and date</i>	<i>Item</i>	<i>High-level participation</i>
S/PV.6984 24 June 2013	Women and peace and security	Ministerial level (5) France (Minister for Women's Rights and Government Spokesperson), Guatemala (Minister for Foreign Affairs), Morocco (Deputy Minister for Foreign Affairs and Cooperation), Rwanda (Minister of State in Charge of Cooperation and Permanent Representative to the United Nations), United Kingdom (Secretary of State for Foreign and Commonwealth Affairs)
S/PV.7011 25 July 2013	The situation in the Great Lakes region	Ministerial level (6) France (Deputy Minister for Development), Guatemala (Minister for Foreign Affairs), Luxembourg (Deputy Prime Minister and Minister for Foreign Affairs), Rwanda (Minister for Foreign Affairs and Cooperation), Togo (Minister, Senior Adviser to the President for diplomatic matters and cooperation), United States (Secretary of State)
S/PV.7036 26 September 2013	Small arms	Heads of State or Government (1) Guatemala (President) Ministerial level (10) Australia (Minister for Foreign Affairs), Azerbaijan (Minister for Foreign Affairs), France (Minister for Foreign Affairs), Luxembourg (Deputy Prime Minister and Minister for Foreign Affairs), Morocco (Minister for Foreign Affairs and Cooperation), Pakistan (Adviser to the Prime Minister on National Security), Republic of Korea (Minister for Foreign Affairs), Rwanda (Minister for Foreign Affairs and Cooperation), United Kingdom (Deputy Prime Minister), United States (Permanent Representative to the United Nations and member of the President's Cabinet)
S/PV.7037 27 September 2013	The situation in the Middle East	Ministerial level (10) Argentina (Secretary for Foreign Affairs), Australia (Minister for Foreign Affairs), Azerbaijan (Minister for Foreign Affairs), Guatemala (Minister for Foreign Affairs), Luxembourg (Deputy Prime Minister and Minister for Foreign Affairs), Morocco (Minister for Foreign Affairs and Cooperation), Pakistan (Minister of State, Special Assistant to the Prime Minister on Foreign Affairs), Republic of Korea (Deputy Minister for Multilateral and Global Affairs), United Kingdom (Parliamentary Under Secretary of State at the Foreign and Commonwealth Office), United States (Permanent Representative and member of the President's Cabinet)
S/PV.7038 27 September 2013	The situation in the Middle East	Ministerial level (13) Argentina (Minister for Foreign Affairs and Worship), Azerbaijan (Minister for Foreign Affairs), China (Minister for Foreign Affairs), France (Minister for Foreign Affairs), Guatemala (Minister for Foreign Affairs), Luxembourg (Deputy Prime Minister and Minister for Foreign Affairs), Morocco (Minister for Foreign Affairs and Cooperation), Pakistan (Adviser to the Prime Minister on National Security), Republic of Korea (Minister for Foreign Affairs), Russian Federation (Minister for Foreign Affairs), Rwanda (Minister of State in Charge of Cooperation and Permanent Representative to the United Nations), United Kingdom (Secretary of State for Foreign and Commonwealth Affairs), United States (Secretary of State)

Private meetings

During the period under review, the Council continued to meet in private, in accordance with rule 48. There were a total of 36 private meetings, or approximately 10 per cent of the total number of meetings. Twenty-seven of the private meetings

(or 75 per cent) were meetings with troop- and police-contributing countries, six (17 per cent) were wrap-up meetings, two (5 per cent) concerned country-specific situations; and one (3 per cent) consisted of a briefing by the President of the International Court of Justice (see figure II and table 3).

Figure II
Private meetings, by subject, 2012-2013

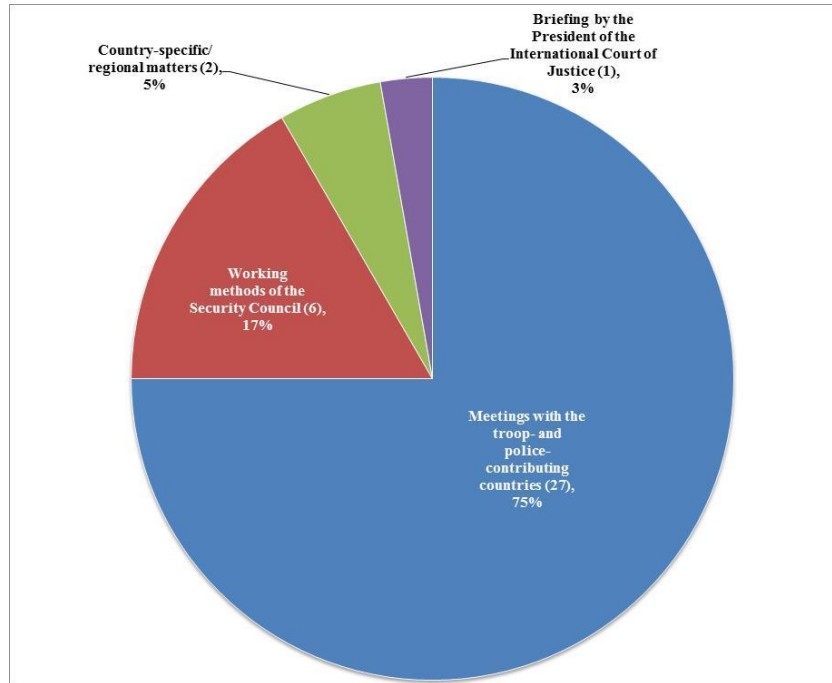


Table 3
Private meetings, 2012-2013

Item	Meeting record and date
Meetings with troop- and police-contributing countries (27 meetings)	
Meeting of the Security Council with the troop- and police-contributing countries pursuant to resolution 1353 (2001), annex II, sections A and B	S/PV.6714, 9 February 2012; S/PV.6750, 12 April 2012; S/PV.6779, 6 June 2012; S/PV.6787, 14 June 2012; S/PV.6797, 29 June 2012; S/PV.6801, 5 July 2012; S/PV.6802 and S/PV.6803, 10 July 2012; S/PV.6806, 18 July 2012; S/PV.6821, 9 August 2012; S/PV.6823, 21 August 2012; S/PV.6828, 6 September 2012; S/PV.6833, 12 September 2012; S/PV.6883, 12 December 2012; S/PV.6901, 16 January 2013; S/PV.6923, 21 February 2013; S/PV.6931, 6 March 2013; S/PV.6945, 11 April 2013; S/PV.6978, 13 June 2013; S/PV.6989, 27 June 2013; S/PV.6996 and S/PV.6997, 10 July 2013; S/PV.7005, 18 July 2013; S/PV.7018, 14 August 2013; S/PV.7021, 22 August 2013; S/PV.7023, 26 August 2013; S/PV.7079, 10 December 2013

Item	Meeting record and date
Working methods of the Security Council (6 meetings)	
Implementation of the note by the President of the Security Council (S/2010/507)	S/PV.6914, 31 January 2013; S/PV.6927, 28 February 2013; S/PV.6958, 30 April 2013; S/PV.6972, 30 May 2013; S/PV.6992, 27 June 2013; S/PV.7027, 29 August 2013
Country-specific or regional situations (2 meetings)	
The situation in the Middle East, including the Palestinian question	S/PV.6863, 14 November 2012
The situation in the Middle East	S/PV.6957, 30 April 2013
Briefing by the President of the International Court of Justice (one meeting)	
Briefing by the President of the International Court of Justice	S/PV.7051, 28 October 2013

In January 2013, the presidency (Pakistan) of the Council revived the practice of holding “wrap-up” meetings,¹⁴ after a lapse of nearly eight years.¹⁵ Five other Council presidencies continued the practice throughout the year.¹⁶ In 2013, the Council held six such meetings in private under the item entitled “Implementation of the note by the President of the Security Council (S/2006/507)”. Those meetings had previously been held under the item entitled “Wrap-up discussion on the work of the Security Council for the current month”. The Council held discussions on wrap-up meetings at its 7052nd meeting, on 29 October 2013 (see case 1).

Case 1

Implementation of the note by the President of the Security Council (S/2010/507)

At the 7052nd meeting, on 29 October 2013, under the item entitled “Implementation of the note by the President of the Security Council (S/2010/507)”, many speakers welcomed the revival of the practice of

the President convening a wrap-up meeting at the end of the presidency.¹⁷

The representative of Guatemala said that the wrap-up meetings and the briefings at the end of each presidency were useful mechanisms to increase the transparency of the work of the Council.¹⁸ The representative of Australia was of the opinion that the practice should be institutionalized.¹⁹ Several speakers added that wrap-up meetings should become more interactive, allowing non-members to participate.²⁰ The representative of Portugal suggested that those meetings would benefit from being more future-oriented, more concise or else focused on specific issues of relevance and timeliness in the Council;²¹ while the representative of the Islamic Republic of Iran, speaking on behalf of the Non-Aligned Movement, argued that they should be limited to the items and issues discussed within the

¹⁴ At the 6914th (closed) meeting.

¹⁵ Prior to 2013, the last wrap-up meeting was held on 30 March 2005 under the item entitled “Wrap-up discussion on the work of the Security Council for the current month” (see S/PV.5156). Brazil held the presidency of the Council (see also S/2005/188).

¹⁶ See S/PV.6927, S/PV.6958, S/PV.6972, S/PV.6992 and S/PV.7027.

¹⁷ S/PV.7052, pp. 2-3 (Argentina); p. 5 (United Kingdom); p. 7 (Guatemala); p. 11 (Rwanda); pp. 11-12 (Republic of Korea); p. 17 (Australia); p. 20 (Switzerland, on behalf of the Accountability, Coherence and Transparency group); p. 21 (Portugal); p. 23 (Brazil); p. 26 (Sweden); p. 28 (Egypt); p. 30 (Estonia); S/PV.7052 (Resumption 1), p. 5 (Bosnia and Herzegovina); p. 9 (Belgium, on behalf also of the Netherlands); p. 10 (Turkey); p. 12 (Spain); p. 18 (Germany); and p. 20 (Maldives).

¹⁸ S/PV.7052, p. 7.

¹⁹ Ibid, p. 17.

²⁰ Ibid, p. 21 (Portugal); p. 23 (Brazil); and p. 26 (Sweden).

²¹ Ibid, p. 21.

programme of work.²² The representative of Spain opined that those meetings were “like a two-faced Janus, keeping the Council’s focus on the recent past in order to draw lessons for the immediate future”.²³ The representative of Egypt added that wrap-up meetings complemented the briefing by the presidency on the programme of work to the wider membership at the beginning of the month,²⁴ a practice that was also welcomed by several speakers.²⁵

B. Informal consultations of the whole

Informal consultations of the whole are not official meetings of the Council, but gatherings of its members for the purpose of holding discussions, and also to receive briefings from the Secretariat and representatives of the Secretary-General in private. During the period under review, members of the Council continued to convene informal consultations of the whole: 175 times in 2012 and 163 times in 2013 (see figure I).

On 5 June 2012, in a note by the President,²⁶ the members of the Council encouraged the President of the Council, with the assistance of the Secretariat, to actively promote additional appropriate measures to increase interactivity and efficiency in briefings during informal consultations, including the use of videoconferencing for briefing the Council, while preserving a balanced approach between videoconferencing and briefings in person; the Council members encouraged briefers to be succinct and invited the Secretariat to circulate the briefing texts at briefings, in particular where the statements contained extensive or complicated factual information; encouraged briefers to circulate written summaries of that information, whenever possible in advance, to allow for a more focused discussion during informal consultations; and stated their plan to minimize, to the extent possible, the

reading out of lengthy prepared statements in informal consultations of the whole. In the note by the President, the Council members encouraged the use of measures such as those set out above, which would make it feasible to hold informal consultations on two issues in a three-hour meeting, promoting efficiency in the work of the Council. In the same note, the Council reiterated that Council members and the Secretariat would continue to use the “any other business” item during informal consultations to raise issues of concern.

Pursuant to the previous practice, no official records of informal consultations were made, and non-members of the Council were not invited. However, in several instances, the President of the Council issued statements to the press following informal consultations.²⁷

C. Other informal meetings

During the period under review, the Council continued to hold informal interactive dialogues and Arria-formula meetings. In practice, informal interactive dialogues have been convened with the participation of all Council members, while Arria-formula meetings have been convened with the participation of either all or several Council members. Informal interactive dialogues and Arria-formula meetings are convened at the initiative of a member, or members, of the Council, but neither is considered a meeting of the Council, and no official records are made.

Informal interactive dialogues

During the reporting period, the Council held 16 informal interactive dialogues whereby Council members exchanged views with concerned States and interested parties on situations that affected them directly. Most of the informal interactive dialogues held in 2012 and 2013 concerned country-specific or regional situations (see table 4).

²² S/PV.7052 (Resumption 1), p. 13.

²³ Ibid, p. 12.

²⁴ S/PV.7052, p. 28.

²⁵ Ibid., p. 30 (Estonia); S/PV.7052 (Resumption 1), p. 12 (Spain); p. 14 (Italy); and p. 20 (Maldives).

²⁶ S/2012/402, paras. 4-9.

²⁷ For a complete list of press statements issued during the period under review, see: <http://www.un.org/en/sc/documents/press/2012.shtml> and <http://www.un.org/en/sc/documents/press/2013.shtml>.

Table 4
Informal interactive dialogues, 2012-2013

<i>Subject and date</i>	<i>Participants, including non-members of the Council</i>	<i>Source</i>
Sudan and South Sudan 27 February 2012	Former President of South Africa (as Chair of the African Union High-level Implementation Panel); former President of Burundi and former President of Nigeria (as members of the Implementation Panel); Special Envoy for the Sudan and South Sudan (via videoconference); Under-Secretary-General for Peacekeeping Operations	Assessment of the work of the Security Council during the presidency of Togo (S/2012/341)
Sudan and South Sudan 17 April 2012	Former President of South Africa (as Chair of the African Union High-level Implementation Panel, via videoconference); Special Envoy for the Sudan and South Sudan	United Nations, Department of Public Information website
Guinea-Bissau 7 May 2012	Minister for External Relations of Angola (as Chair of the Community of Portuguese-speaking Countries); Minister for Foreign Affairs of Guinea-Bissau; Brazil (as Chair of the Guinea-Bissau configuration of the Peacebuilding Commission); Commissioner for Political Affairs, Peace and Security of the Economic Community of West African States (ECOWAS); Special Representative of the Secretary-General and Head of the United Nations Integrated Peacebuilding Office in Guinea-Bissau	Council statement to the press dated 8 May 2012; annual report of the Security Council to the General Assembly, 2011/12 (A/67/2 , introduction)
Guinea-Bissau 5 June 2012	Former Prime Minister of Guinea-Bissau; Angola (as Chair of the Community of Portuguese-speaking Countries); Brazil (as Chair of the Guinea-Bissau configuration of the Peacebuilding Commission); Côte d'Ivoire (on behalf of ECOWAS); Permanent Observer of the African Union to the United Nations; Assistant Secretary-General for Political Affairs	Assessment of the work of the Security Council during the presidency of China (S/2012/628); annual report of the Security Council to the General Assembly, 2011/12 (A/67/2 , introduction)
Syrian Arab Republic 7 June 2012	Secretary-General of the League of Arab States; Joint United Nations-League of Arab States Special Envoy; Under-Secretary-General for Political Affairs; Under-Secretary-General for Peacekeeping Operations	Assessment of the work of the Security Council during the presidency of China (S/2012/628); annual report of the Security Council to the General Assembly, 2011/12 (A/67/2 , introduction)
Mali 15 June 2012	Ministers for Foreign Affairs of Benin and Burkina Faso; Minister of Defence of Côte d'Ivoire; Minister Delegate for Foreign Affairs of Nigeria; Mali; Niger; President of the ECOWAS Commission	Assessment of the work of the Security Council during the presidency of China (S/2012/628); annual report of the Security Council to the General Assembly, 2011/12 (A/67/2 , introduction)
Post-conflict peacebuilding 13 July 2012	Bangladesh (as Chair of the Peacebuilding Commission); Switzerland (as Chair of the Burundi configuration); Luxembourg (as Chair of the Guinea configuration); Brazil (as Chair of the Guinea-Bissau configuration); Sweden (as Chair of the Liberia	Assessment of the work of the Security Council during the presidency of Colombia (S/2012/629); annual report of the Security Council to the General Assembly, 2011/12 (A/67/2 , introduction)

<i>Subject and date</i>	<i>Participants, including non-members of the Council</i>	<i>Source</i>
	configuration); Canada (as Chair of the Sierra Leone configuration); Japan (as Chair of the Working Group on Lessons Learned), Guinea; Under-Secretary-General for Political Affairs; Under-Secretary-General for Peacekeeping Operations; Officer-in-Charge of the Peacebuilding Support Office	
Sudan and South Sudan 9 August 2012	Former President of South Africa (as Chair of the African Union High-level Implementation Panel, via videoconference); Special Envoy for the Sudan and South Sudan (via videoconference)	Assessment of the work of the Security Council during the presidency of France (S/2012/953); annual report of the Security Council to the General Assembly, 2012/13 (A/68/2 , introduction)
Democratic Republic of the Congo 29 August 2012	Minister for Foreign Affairs and Cooperation of Rwanda	Assessment of the work of the Security Council during the presidency of France (S/2012/953); annual report of the Security Council to the General Assembly, 2012/13 (A/68/2 , introduction)
Democratic Republic of the Congo 29 August 2012	Minister for Foreign Affairs of the Democratic Republic of the Congo	Assessment of the work of the Security Council during the presidency of France (S/2012/953); annual report of the Security Council to the General Assembly, 2012/13 (A/68/2 , introduction)
Afghanistan 26 November 2012	Chairman of the High Peace Council of Afghanistan	Assessment of the work of the Security Council during the presidency of India (S/2012/957)
Sudan and South Sudan 27 March 2013	Former President of South Africa (as Chair of the African Union High-level Implementation Panel); former President of Nigeria (as a member of the Implementation Panel)	Assessment of the work of the Security Council during the presidency of the Russian Federation (S/2013/380); annual report of the Security Council to the General Assembly, 2012/13 (A/68/2 , introduction)
Post-conflict peacebuilding 26 April 2013	Croatia (as Chair of the Peacebuilding Commission); Switzerland (as Chair of the Burundi configuration); Luxembourg (as Chair of the Guinea configuration); Brazil (as Chair of the Guinea-Bissau configuration); Sweden (as Chair of the Liberia configuration); Canada (as Chair of the Sierra Leone configuration); Japan (as Chair of the Working Group on Lessons Learned); Liberia; Assistant Secretary-General for Peacebuilding Support	Assessment of the work of the Security Council during the presidency of Rwanda (S/2013/382); annual report of the Security Council to the General Assembly, 2012/13 (A/68/2 , introduction)
Libya/International Criminal Court 7 May 2013	Prosecutor of the International Criminal Court; Head of Jurisdiction, Complementarity and Cooperation of the Court; International Cooperation Adviser in the Office of the Prosecutor of the Court	Assessment of the work of the Security Council during the presidency of Togo (S/2013/481)
Kenya/International Criminal Court 23 May 2013	Kenya	Assessment of the work of the Security Council during the presidency of Togo (S/2013/481)

<i>Subject and date</i>	<i>Participants, including non-members of the Council</i>	<i>Source</i>
Kenya/International Criminal Court 31 October 2013	Minister for Foreign Affairs of Ethiopia (as Chair of the Executive Council of the African Union, on behalf of the Contact Group on the International Criminal Court); Ministers for Foreign Affairs of Kenya, Senegal and Uganda; Minister of Presidential Affairs of Namibia; Burundi; Mauritania; African Union (Deputy Legal Counsel)	Assessment of the work of the Security Council during the presidency of Azerbaijan (S/2013/770)

“Arria-formula” meetings

As set out in the note by the President of the Council ([S/2010/507](#)), “Arria-formula” meetings may be utilized by Council members as a flexible and informal forum for enhancing their deliberations and their contact with civil society and non-governmental

organizations. Council members may invite on an informal basis any Member State, relevant organization or individual to participate in “Arria-formula” informal meetings. No official records are issued. Some of the “Arria-formula” meetings held during the reporting period are listed in table 5.

Table 5
Arria-formula meetings, 2012-2013*

<i>Date</i>	<i>Subject</i>	<i>Organizer(s)</i>	<i>Participants (other than Council members)</i>
8 March 2012	Women’s role in mediation and conflict resolution	Portugal, United Kingdom	State Minister for Water Resources of Uganda; Special Adviser to the Secretary-General on Yemen; President of the Aceh Women’s League
30 May 2012	Peaceful settlement of disputes, conflict prevention and resolution: mediation, judicial settlement and justice	Azerbaijan	Malcolm Shaw, Senior Fellow at the Lauterpacht Centre for International Law, University of Cambridge; Elise Keppler, Senior Counsel for the International Justice Program of Human Rights Watch
22 June 2012	Lord’s Resistance Army	Portugal, United Kingdom	Special Representative of the Secretary-General and Head of the United Nations Regional Office for Central Africa; Angélique Namaika, Mama Bongisa Center for Reintegration and Development, Dungu, Democratic Republic of the Congo; Benoît Kinalegu, Dungu-Doruma Diocesan Commission for Justice and Peace, Dungu; Michael Poffenberger, Executive Director, The Resolve
9 July 2012	Children and armed conflict, with a focus on accountability for persistent perpetrators	France, Germany	Special Representative of the Secretary-General for Children and Armed Conflict; Cecile Aptel, Professor at the Fletcher School of Law and Diplomacy; Bijaya Sainju, representative of a non-governmental organization in Nepal
12 October 2012	Syrian Arab Republic	Portugal	Assistant Secretary-General for Human Rights; Paulo Pinheiro, Chair; and Karen AbuZayd of the Independent International Commission of Inquiry on the Syrian Arab Republic established by the Human Rights Council

<i>Date</i>	<i>Subject</i>	<i>Organizer(s)</i>	<i>Participants (other than Council members)</i>
17 May 2013	Women and peace and security: gender practitioners deployed with United Nations peacekeeping operations	Australia, Guatemala	Under-Secretary-General for Peacekeeping Operations; gender protection adviser, United Nations Mission in South Sudan; senior gender adviser, United Nations Organization Stabilization Mission in the Democratic Republic of the Congo; police adviser, United Nations Stabilization Mission in Haiti
26 July 2013	The situation in the Middle East: Syrian National Coalition	United Kingdom	Ahmad Jarba, head of the Syrian National Coalition; Najid Ghadbian, representative of the Coalition to the United States; other representatives of the Coalition
1 November 2013	The situation in the Central African Republic: human rights and the humanitarian situation in the Central African Republic	France, Rwanda	Special Adviser to the Secretary-General on the Prevention of Genocide; Office for the Coordination of Humanitarian Affairs; Assistant Secretary-General for Human Rights; Brigitte Balipou, legal expert from the Central African Republic

* Only meetings on which information is available to the Secretariat are included.

Other informal meetings

During the period under review, the Council held several informal meetings of an ad hoc nature. Following the practice established in 2007, meetings were held once a year with the Peace and Security Council of the African Union.²⁸

The format of meetings of members of the Council was discussed during the two debates on the working methods of the Council.²⁹ Case 2 features discussions held on the format of meetings during one of those debates.

Case 2 Implementation of the note by the President of the Security Council (S/2010/507)

At the 6870th meeting, held on 26 November 2012 under the item entitled “Implementation of the note by the President of the Security Council (S/2010/507)”, meetings of members of the Council were discussed.

²⁸ The meetings were held on 13 June 2012 (New York) and on 8 October 2013 (Addis Ababa).

²⁹ Held on 26 November 2012 (see [S/PV.6870](#)) and 29 October 2013 (see [S/PV.7052](#)).

Many speakers welcomed the increase in the number of public meetings, including open debates.³⁰ The representative of the United States said that in the previous year less than 10 per cent of the meetings of the Council were private meetings, compared with almost 30 per cent in 2002.³¹ The representative of Egypt stated that public meetings, including briefings and debates, should take into account the contributions of non-members of the Council,³² particularly those directly affected by the decisions of the Council. Some speakers were of the opinion that the use of private meetings and consultations should be minimized.³³ The representative of Pakistan, citing rule 48, stated that closed consultations should be kept to a minimum,³⁴ while the representative of the Russian Federation underlined the importance of consultations.³⁵

³⁰ [S/PV.6870](#), p. 5 (Colombia); p. 6 (Russian Federation); p. 7 (Azerbaijan, Germany); p. 9 (United Kingdom); p. 10 (Pakistan); p. 12 (Togo); p. 14 (Morocco); p. 16 (South Africa); p. 18 (Guatemala); p. 32 (Islamic Republic of Iran, on behalf of the Non-Aligned Movement); [S/PV.6870 \(Resumption 1\)](#), p. 12 (Cuba).

³¹ [S/PV.6870](#), p. 19.

³² *Ibid.*, p. 29.

³³ *Ibid.*, p. 29 (Egypt); [S/PV.6870 \(Resumption 1\)](#), p. 12 (Cuba).

³⁴ [S/PV.6870](#), p. 11.

³⁵ *Ibid.*, p. 6.

Many speakers also welcomed the increase in the use of Arria-formula meetings³⁶ and informal interactive dialogues.³⁷ The representative of South Africa noted that the use of the informal interactive dialogue format had allowed the Council to interact informally with individual Member States, the Peacebuilding Commission and, subregional and regional organizations.³⁸ The representative of Luxembourg opined that such dialogues were useful insofar as adequate follow-up was ensured, and hoped that non-members that were in a position to bring added value would be invited to participate in consultations of the Council.³⁹

Regarding Arria-formula meetings, the representative of the United States highlighted their importance as a tool for the Council to hear the views of

interested Member States and of civil society.⁴⁰ The representative of Luxembourg stressed that the insights and field experience of civil society and non-governmental organizations could have particular relevance for the deliberations of the Council.⁴¹ The representative of New Zealand added that the use of Arria-formula meetings should be commonplace.⁴²

D. Records

During the period under review, verbatim records were issued following each public meeting of the Council, in accordance with rule 49, and communiqués were issued following private meetings, in accordance with rule 55. There were no instances of questions being raised at Council meetings regarding the application of rules 49 to 57 in connection with the preparation, access and issuance of verbatim records, communiqués or other documents. However, at the 6870th meeting, on 26 November 2012, the representative of Egypt expressed the view that private meetings and informal consultations should have written records, which could be made publicly available, at least after a certain period of time, for the sake of transparency and as a historical record for the benefit of future generations.⁴³

³⁶ Ibid., p. 3 (Portugal); p. 6 (Russian Federation); p. 7 (Azerbaijan, Germany); p. 9 (United Kingdom); p. 10 (China); p. 11 (Pakistan); p. 13 (Togo); p. 15 (France); p. 19 (United States); p. 24 (New Zealand); p. 25 (Argentina, Luxembourg); p. 32 (Islamic Republic of Iran, on behalf of the Non-Aligned Movement); [S/PV.6870 \(Resumption 1\)](#), p. 4 (Republic of Korea); p. 6 (Netherlands, also on behalf of Belgium); and p. 8 (Slovenia).

³⁷ [S/PV.6870](#), p. 3 (Portugal); p. 7 (Azerbaijan); p. 9 (United Kingdom); p. 10 (China); p. 11 (Pakistan); p. 13 (Togo); p. 16 (South Africa); p. 21 (Brazil); p. 24 (New Zealand); p. 25 (Luxembourg); p. 26 (Japan); [S/PV.6870 \(Resumption 1\)](#), p. 3 (Republic of Korea); p. 6 (Netherlands, also on behalf of Belgium); and p. 9 (Senegal).

³⁸ [S/PV.6870](#), p. 16.

³⁹ Ibid., pp. 25-26.

⁴⁰ Ibid., p. 19.

⁴¹ Ibid., p. 25.

⁴² Ibid., p. 24.

⁴³ Ibid., p. 29.

II. Agenda

Note

Section II deals with the practice of the Security Council concerning the agenda, in relation to rules 6 to 12 of the provisional rules of procedure of the Security Council.

Rule 6

The Secretary-General shall immediately bring to the attention of all representatives on the Security Council all communications from States, organs of the United Nations, or the Secretary-General concerning any matter for the consideration of the Security Council in accordance with the provisions of the Charter.

Rule 7

The provisional agenda for each meeting of the Security Council shall be drawn up by the Secretary-General and approved by the President of the Security Council.

Only items which have been brought to the attention of the representatives on the Security Council in accordance with rule 6, items covered by rule 10, or matters which the Security Council had previously decided to defer, may be included in the provisional agenda.

Rule 8

The provisional agenda for a meeting shall be communicated by the Secretary-General to the representatives on the Security Council at least three days before the meeting, but in urgent circumstances it may be communicated simultaneously with the notice of the meeting.

Rule 9

The first item of the provisional agenda for each meeting of the Security Council shall be the adoption of the agenda.

Rule 10

Any item on the agenda of a meeting of the Security Council, consideration of which has not been completed at that meeting, shall, unless the Security Council otherwise decides, automatically be included in the agenda of the next meeting.

Rule 11

The Secretary-General shall communicate each week to the representatives on the Security Council a summary statement of matters of which the Security Council is seized and of the stage reached in their consideration.

Rule 12

The provisional agenda for each periodic meeting shall be circulated to the members of the Security Council at least twenty-one days before the opening of the meeting. Any subsequent change in or addition to the provisional agenda shall be brought to the notice of the members at least five days before the meeting. The Security Council may, however, in urgent circumstances, make additions to the Agenda at any time during a periodic meeting.

The provisions of rule 7, paragraph 1, and of rule 9, shall apply also to periodic meetings.

During the period under review, the Secretary-General continued the practice of distributing communications from States, organs of the United Nations, or from himself concerning any matter for the consideration of the Council in accordance with the provisions of the Charter and pursuant to rule 6. The

Secretary-General also continued to draw up a provisional agenda for each meeting of the Council, and communicated the provisional agenda to the representatives of Council members, in accordance with rules 7 and 8. On no occasion was the question of the circulation of communications, or the preparation of the provisional agenda, discussed. Furthermore, rule 12 was not applied during the period under review, as no periodic meeting was held. Consequently, the present Supplement contains no material relating to rules 6, 7, 8 and 12.

This section comprises three sub-sections, as follows: A. Adoption of the agenda (rule 9); B. Matters of which the Security Council is seized (rules 10 and 11); C. Discussions concerning the agenda.

A. Adoption of the agenda (rule 9)

In accordance with rule 9, the first item on the provisional agenda for each meeting of the Council is the adoption of the agenda. During the period under review, there was no instance of a procedural motion being raised concerning the adoption of the agenda. There were also no motions raised, or discussions held, on the substance of items included in the provisional agenda.

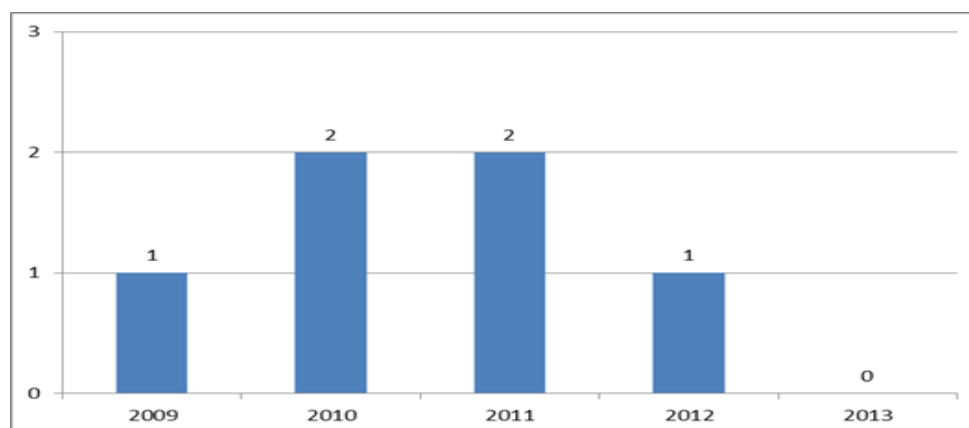
Newly introduced agenda items

During the period under review, the Council added one new item to the list of matters before it by adopting the agenda item “The situation in Mali” at its 6898th meeting, on 20 December 2012.⁴⁴ The earlier consideration by the Council of issues pertaining to Mali was under the item entitled “Peace and security in Africa”.

Since 2008-2009, the number of newly introduced items remained extremely small, at a minimum of none and a maximum of two new items per year (see figure III); whereas in the period from 1997 to 2007 the Council had added a minimum of 8 and a maximum of 23 new items each year. The decline in the number of new items can be explained in part by the modification of existing regional or country-specific items and the use of new sub-items.

⁴⁴ See [S/PV.6898](#); see also [S/2012/961](#).

Figure III
Number of newly introduced items, 2009-2013



Modification of agenda item

Pursuant to the note by the President of the Security Council dated 11 November 2013,⁴⁵ as from that date, the wording of the item “Reports of the Secretary-General on the Sudan” was revised to read “Reports of the Secretary-General on the Sudan and South Sudan”. From 11 November 2013 onwards, the African Union-United Nations Hybrid Operation in Darfur (UNAMID), the United Nations Interim Security Force for Abyei (UNISFA), the United Nations Mission in South Sudan (UNMISS) and Council resolution [2046 \(2012\)](#) would be considered under the item entitled “Reports of the Secretary-General on the Sudan and South Sudan.” The 7062nd meeting, on 18 November 2013, was the first meeting held under that item.

Consideration of country-specific situations under existing items of a regional nature

During the period under review, the Council continued the practice of considering evolving country-

specific situations under existing items of a regional nature. For example, as from the 6723rd meeting, held on 27 February 2012, the Council considered the issue of piracy in the Gulf of Guinea under the item entitled “Peace consolidation in West Africa”, while continuing to consider the United Nations Office for West Africa (UNOWA) under that item. Similarly, during the reporting period, the Council continued to consider the situations in the Syrian Arab Republic and Yemen under the item entitled “The situation in the Middle East”.

Addition of new sub-items under existing items

During the period under review, the Council continued its recent practice of considering evolving general and cross-border threats to peace and security under existing items, at times with the addition of new sub-items. Under the existing thematic item entitled “Maintenance of international peace and security”, for example, two new sub-items were added, as reflected in table 6.

⁴⁵ [S/2013/657](#).

Table 6
New sub-items added, 2012-2013

<i>Meeting record and date</i>	<i>Item</i>	<i>New sub-item</i>
S/PV.6760 25 April 2012	Threats to international peace and security	Securing borders against illicit cross-border trafficking and movement
S/PV.6865 19 November 2012	Maintenance of international peace and security	Piracy
S/PV.6882 10 December 2012	Peace and security in Africa	The Sahel: Towards a more comprehensive and coordinated approach
S/PV.6965 13 May 2013	Peace and security in Africa	The challenges of the fight against terrorism in Africa in the context of maintaining international peace and security
S/PV.6982 19 June 2013	Maintenance of international peace and security	Conflict prevention and natural resources

B. Matters of which the Security Council is seized (rules 10 and 11)

During the period under review, pursuant to rule 11 of the provisional rules of procedure and in accordance with the note by the President dated 26 July 2010,⁴⁶ the Secretary-General continued to communicate each week to the representatives on the Council a summary statement of matters of which the Council was seized and of the stage reached in their consideration. The practice of including an agenda item in the summary statement upon its adoption at a formal meeting of the Council remained unchanged.

⁴⁶ [S/2010/507](#).

In 2012, the Council considered at its meetings a total of 46 agenda items, 24 dealing with country-specific and regional situations and 22 with thematic and other issues. In 2013, the Council considered at its meetings a total of 46 agenda items, 25 dealing with country-specific and regional situations and 21 with thematic and other issues.⁴⁷ In 2012 and 2013, after the deletion of several items, the Council remained seized of 80 items and 77 items respectively. For the breakdown of items by year, see table 7.

⁴⁷ See [S/2013/10](#) and [S/2014/10](#), and *Resolutions and Decisions of the Security Council* ([S/INF/67](#), [S/INF/68](#) and [S/INF/69](#)).

Table 7
Items considered at formal meetings, 2012-2013

Item	Year	
	2012	2013
Country-specific and regional situations		
Africa		
The situation in Burundi	•	•
The situation in the Central African Republic	•	•
The situation in Côte d'Ivoire	•	•
The situation concerning the Democratic Republic of the Congo	•	•
The situation in Guinea-Bissau	•	•
The situation in Liberia	•	•
The situation in Libya	•	•
The situation in Mali	•	•
The situation in Sierra Leone	•	•
The situation in Somalia	•	•
Reports of the Secretary-General on the Sudan	•	
Reports of the Secretary-General on the Sudan and South Sudan		•
The situation concerning Western Sahara	•	•
Central African region	•	•
The situation in the Great Lakes region		•
Peace and security in Africa	•	•
Peace consolidation in West Africa	•	•
Americas		
The question concerning Haiti	•	•
Asia		
The situation in Afghanistan	•	•
The situation in Timor-Leste	•	
Europe		
Security Council resolutions 1160 (1998) , 1199 (1998) , 1203 (1998) , 1239 (1999) and 1244 (1999)	•	•
The situation in Bosnia and Herzegovina	•	•
The situation in Cyprus	•	•

<i>Item</i>	<i>Year</i>	
	<i>2012</i>	<i>2013</i>
Middle East		
The situation concerning Iraq	•	•
The situation between Iraq and Kuwait		•
The situation in the Middle East	•	•
The situation in the Middle East, including the Palestinian question	•	•
Total, country-specific and regional situations	24 items	25 items
Thematic and other issues		
Briefing by the Chairman-in-Office of the Organization for Security and Cooperation in Europe	•	•
Briefing by the President of the International Court of Justice		•
Briefings by Chairmen of subsidiary bodies of the Security Council	•	•
Children and armed conflict	•	•
Cooperation between the United Nations and regional and subregional organizations in maintaining international peace and security	•	•
International Criminal Tribunal for the Prosecution of Persons Responsible for Genocide and Other Serious Violations of International Humanitarian Law Committed in the Territory of Rwanda and Rwandan Citizens Responsible for Genocide and Other Such Violations Committed in the Territory of Neighbouring States between 1 January 1994 and 31 December 1994	•	
International Tribunal for the Prosecution of Persons Responsible for Serious Violations of International Humanitarian Law Committed in the Territory of the Former Yugoslavia since 1991	•	•
International Tribunal for the Prosecution of Persons Responsible for Serious Violations of International Humanitarian Law Committed in the Territory of the Former Yugoslavia since 1991; International Criminal Tribunal for the Prosecution of Persons Responsible for Genocide and Other Serious Violations of International Humanitarian Law Committed in the Territory of Rwanda and Rwandan Citizens Responsible for Genocide and Other Such Violations Committed in the Territory of Neighbouring States between 1 January 1994 and 31 December 1994	•	•
Maintenance of international peace and security	•	•
Meeting of the Security Council with the troop- and police-contributing countries pursuant to resolution 1353 (2001) , annex II, sections A and B	•	•
Non-proliferation	•	•
Non-proliferation/Democratic People's Republic of Korea	•	•
Non-proliferation of weapons of mass destruction	•	
Post-conflict peacebuilding	•	•

Item	Year	
	2012	2013
Protection of civilians in armed conflict	•	•
Security Council mission	•	•
Small arms		•
The promotion and strengthening of the rule of law in the maintenance of international peace and security	•	•
Threats to international peace and security	•	
Threats to international peace and security caused by terrorist acts	•	•
United Nations peacekeeping operations	•	•
Women and peace and security	•	•
Total, thematic issues	20 items	19 items
Other matters		
Consideration of the draft report of the Security Council to the General Assembly	•	•
Election of members of the International Court of Justice	•	
Implementation of the note by the President of the Security Council (S/2010/507)	•	•
Total, other matters	2 items^a	2 items
Total number of items discussed per year	46 items	46 items

^a Following established practice, items relating to the election of members of the International Court of Justice were not included in the list of matters of which the Council was seized.

Deletion and retention of items

In accordance with rule 11 and the note by the President dated 26 July 2010,⁴⁸ the Council continued the practice of reviewing the summary statement in January of each year in order to identify items which had not been considered in the preceding three years and were therefore subject to deletion. Those items are deleted unless a Member State notifies the President of the Council by the end of February that it wishes the item to remain on the statement, in which case such item will remain on the statement for one year.

In 2012, 7 of the 31 items that had been identified in January as subject to deletion were deleted in

March, while the remaining items were retained for one additional year at the request of Member States.⁴⁹ In 2013, 4 of the 29 items identified in January for deletion were deleted in March, and the remaining items were retained for one additional year at the request of Member States (see table 8).⁵⁰

The deletion of an item does not imply that such an item cannot be taken up by the Security Council as it deems necessary in the future. For example, at its 7036th meeting, on 26 September 2013, the Council reintroduced the item entitled “Small arms”, which had been deleted from the summary statement in 2012.

⁴⁹ See [S/2012/10/Add.9](#).

⁵⁰ See [S/2013/10/Add.9](#).

⁴⁸ [S/2010/507](#).

Table 8
Items proposed for deletion from the summary statement, 2012-2013

<i>Item</i>	<i>Date of first and last consideration</i>	<i>Proposed for deletion in 2012</i>	<i>Status in March 2012</i>	<i>Proposed for deletion in 2013</i>	<i>Status in March 2013</i>
The Palestine question	9 December 1947; 25 November 1966	•	Retained	•	Retained
The India-Pakistan question	6 January 1948; 5 November 1965	•	Retained	•	Retained
The Hyderabad question	16 September 1948; 24 May 1949	•	Retained	•	Retained
Letter dated 20 February 1958 from the Sudan	21 February 1958; 21 February 1958	•	Retained	•	Retained
Letter dated 11 July 1960 from Cuba	18 July 1960; 5 January 1961	•	Retained	•	Retained
Letter dated 31 December 1960 from Cuba	4 January 1961; 5 January 1961	•	Retained	•	Retained
The situation in the India/Pakistan subcontinent	4 December 1971; 27 December 1971	•	Retained	•	Retained
Letter dated 3 December 1971 from Algeria, Iraq, the Libyan Arab Republic and the People's Democratic Republic of Yemen	9 December 1971; 9 December 1971	•	Retained	•	Retained
Complaint by Cuba	17 September 1973; 18 September 1973	•	Retained	•	Retained
Arrangements for the proposed Peace Conference on the Middle East	15 December 1973; 15 December 1973	•	Retained	•	Retained
The Middle East problem, including the Palestinian question	12 January 1976; 11 October 1985	•	Retained	•	Retained
The situation in the occupied Arab territories	4 May 1976; 13 July 1998	•	Retained	•	Retained
The question of the exercise by the Palestinian people of its inalienable rights	9 June 1976; 30 April 1980	•	Retained	•	Retained
The situation between Iran and Iraq	26 September 1980; 31 January 1991	•	Retained	•	Retained
Letter dated 1 October 1985 from Tunisia	2 October 1985; 4 October 1985	•	Retained	•	Retained
Letter dated 4 February 1986 from the Syrian Arab Republic	4 February 1986; 6 February 1986	•	Retained	•	Retained

Repertoire of the Practice of the Security Council, 2012-2013

<i>Item</i>	<i>Date of first and last consideration</i>	<i>Proposed for deletion in 2012</i>	<i>Status in March 2012</i>	<i>Proposed for deletion in 2013</i>	<i>Status in March 2013</i>
Letter dated 15 April 1986 from the Libyan Arab Jamahiriya	15 April 1986; 24 April 1986	•	Retained	•	Retained
Letter dated 15 April 1986 from Burkina Faso					
Letter dated 15 April 1986 from the Syrian Arab Republic					
Letter dated 15 April 1986 from Oman					
Letter dated 19 April 1988 from Tunisia	21 April 1988; 25 April 1988	•	Retained	•	Retained
Letter dated 2 February 1990 from Cuba	9 February 1990; 9 February 1990	•	Retained	•	Retained
The situation between Iraq and Kuwait	2 August 1990; 11 April 2005	•	Retained	•	Retained
The situation in Georgia	8 October 1992; 15 June 2009			•	Retained
Complaint by Ukraine regarding the decree of the Supreme Soviet of the Russian Federation concerning Sevastopol	20 July 1993; 20 July 1993	•	Retained	•	Deleted
The situation between Eritrea and Ethiopia	26 June 1998; 30 July 2008	•	Deleted		
Small arms	24 September 1999; 30 April 2008	•	Deleted		
Protection of United Nations personnel, associated personnel and humanitarian personnel in conflict zones	9 February 2000; 26 August 2003	•	Retained	•	Deleted
General issues relating to sanctions	17 April 2000; 21 December 2006	•	Retained	•	Retained
Kimberley Process Certification Scheme	28 January 2003; 28 January 2003	•	Deleted		
Briefing by the United Nations High Commissioner for Refugees	10 November 2000; 8 January 2009			•	Retained
Letter dated 5 October 2003 from the Syrian Arab Republic (S/2003/939)	5 October 2003; 5 October 2003	•	Retained	•	Retained
Letter dated 5 October 2003 from Lebanon (S/2003/943)					
The situation in Chad and the Sudan	25 April 2006; 3 December 2008	•	Deleted		
Briefing by the Chairman of the African Union	31 May 2006; 31 May 2006	•	Deleted		

<i>Item</i>	<i>Date of first and last consideration</i>	<i>Proposed for deletion in 2012</i>	<i>Status in March 2012</i>	<i>Proposed for deletion in 2013</i>	<i>Status in March 2013</i>
Letter dated 5 April 2007 from the United Kingdom of Great Britain and Northern Ireland (S/2007/186)	17 April 2007; 17 April 2007	•	Deleted		
Briefing by the Under-Secretary-General for Humanitarian Affairs and Emergency Relief Coordinator	6 December 2007; 25 February 2008	•	Deleted		
The situation in Myanmar	15 September 2006; 13 July 2009			•	Retained
Maintenance of international peace and security: role of the Security Council in supporting security sector reform	20 February 2007; 12 May 2008			•	Deleted
Letter dated 22 September 2009 from Brazil (S/2009/487)	25 September 2009; 25 September 2009			•	Deleted

C. Discussions concerning the agenda

Discussions relating to the agenda and the matters of which the Security Council is seized arose during the two debates on the working methods of the Council.⁵¹ One of those debates included discussions relating to the introduction of new items in the list of matters before the Council (case 3). At another meeting, the Council discussed the question of the Syrian Arab Republic in connection with the item entitled “The situation in the Middle East, including the Palestinian question”. The related case study (case 4) features the discussions held on the deviation from the adopted agenda.

Case 3

Implementation of the note by the President of the Security Council ([S/2010/507](#))

At the 6870th meeting, held on 26 November 2012 under the item entitled “Implementation of the note by the President of the Security Council ([S/2010/507](#))”, the representative of the United Kingdom said that not a single new item had been introduced into the formal agenda in the previous 18 months and described as “bizarre” the fact that the list of items of which the Council was seized included one regional issue not discussed since 1949, but did not

include the Syrian Arab Republic or Yemen, both of which had been major Council preoccupations during 2012.⁵² The representative of India opined that the Council should amend its procedures so that items did not permanently remain on its agenda.⁵³

Case 4

The situation in the Middle East, including the Palestinian question

At the 6757th meeting, held on 23 April 2012 under the item entitled “The situation in the Middle East, including the Palestinian question”, the representative of the Islamic Republic of Iran, while expressing his delegation’s belief that the situation in the Syrian Arab Republic was not relevant to the agenda of the meeting, noted that, since some delegations had touched upon the issue, he would also speak of the developments in that country.⁵⁴

The representative of the Syrian Arab Republic stated his view that the representative of the Secretariat did not understand “the very essence” of the item on the agenda of the meeting. He stated his concern about the deliberate attempts made by a number of delegations to divert the general discussion of the

⁵¹ Held on 26 November 2012 (see [S/PV.6870](#)) and 29 October 2013 (see [S/PV.7052](#)).

⁵² [S/PV.6870](#), p. 9.

⁵³ Ibid., p. 20. The representative of India later made the same point ([S/PV.7052](#), p. 23).

⁵⁴ [S/PV.6757 \(Resumption 1\)](#), p. 21.

situation in the Middle East from the original aims for which the agenda item was first established. He regretted that the Under-Secretary-General had chosen to begin his briefing by referring to the situation in the Syrian Arab Republic instead of the actual item, “The situation in the Middle East, including the

Palestinian question”, and further regretted that a number of Arab delegations had also “fallen into the trap” of addressing other issues, thus taking part in the altering and undermining of the agenda item.⁵⁵

⁵⁵ Ibid., pp. 23-24.

III. Representation and credentials

Note

Section III covers the practice of the Security Council concerning representation and credentials of its members, in relation to rules 13 to 17 of the provisional rules of procedure.

Rule 13

Each member of the Security Council shall be represented at the meetings of the Security Council by an accredited representative. The credentials of a representative on the Security Council shall be communicated to the Secretary-General not less than twenty-four hours before he takes his seat on the Security Council. The credentials shall be issued either by the Head of the State or of the Government concerned or by its Minister of Foreign Affairs. The Head of Government or Minister of Foreign Affairs of each member of the Security Council shall be entitled to sit on the Security Council without submitting credentials.

Rule 14

Any Member of the United Nations not a member of the Security Council and any State not a Member of the United Nations, if invited to participate in a meeting or meetings of the Security Council, shall submit credentials for the representative appointed by it for this purpose. The credentials of such a representative shall be communicated to the Secretary-General not less than twenty-four hours before the first meeting which he is invited to attend.

Rule 15

The credentials of representatives on the Security Council and of any representative appointed in

accordance with rule 14 shall be examined by the Secretary-General who shall submit a report to the Security Council for approval.

Rule 16

Pending the approval of the credentials of a representative on the Security Council in accordance with rule 15, such representative shall be seated provisionally with the same rights as other representatives.

Rule 17

Any representative on the Security Council, to whose credentials objection has been made within the Security Council, shall continue to sit with the same rights as other representatives until the Security Council has decided the matter.

During the period under review, in accordance with rule 13, the credentials of representatives of members of the Council were communicated to the Secretary-General, who submitted his reports to the Council pursuant to rule 15. Such reports were transmitted to the Council when representatives of the newly elected non-permanent members of the Council were designated prior to the beginning of each term,⁵⁶ and when there were changes in the representation of members of the Council.⁵⁷ No discussions or special cases arose during the period under review regarding the interpretation and application of rules 13 to 17.

⁵⁶ For the reports of the Secretary-General concerning the credentials of the representatives and deputies and alternate representatives of the members of the Council elected for the periods 2012-2013 and 2013-2014, see [S/2011/777](#) and [S/2012/951](#), respectively.

⁵⁷ See, for example, [S/2012/152](#), [S/2012/290](#), [S/2012/602](#), [S/2013/235](#), [S/2013/504](#), and [S/2013/584](#).

IV. Presidency

Note

Section IV covers the practice of the Security Council concerning the monthly rotation of the presidency, the role of the President, and temporary cession of the chair by the President during the consideration of a particular question with which the Member State he or she represents is directly connected, under rules 18 to 20 of the provisional rules of procedure. During the period under review, there were no instances of the application of rule 20.

Rule 18

The presidency of the Security Council shall be held in turn by the members of the Security Council in the English alphabetical order of their names. Each President shall hold office for one calendar month.

Rule 19

The President shall preside over the meetings of the Security Council and, under the authority of the Security Council, shall represent it in its capacity as an organ of the United Nations.

Rule 20

Whenever the President of the Security Council deems that for the proper fulfilment of the responsibilities of the presidency he should not preside over the Council during the consideration of a particular question with which the member he represents is directly connected, he shall indicate his decision to the Council. The presidential chair shall then devolve, for the purpose of the consideration of that question, on the representative of the member next in English alphabetical order, it being understood that the provisions of this rule shall apply to the representatives on the Security Council called upon successively to preside. This rule shall not affect the representative capacity of the President as stated in rule 19, or his duties under rule 7.

Role of the President of the Security Council (rules 18 and 19)

During the period under review, in accordance with rule 18, the presidency of the Council was held in turn by the members of the Council in the English alphabetical order, on a monthly basis. The President of the Council, in addition to presiding over meetings of the Council, informal consultations of the whole and informal interactive dialogues, continued to perform several functions under the authority of the Council, in accordance with rule 19. These included (a) briefing non-members of the Council and the media on the monthly programme of work of the Council at the beginning of the month; (b) representing and delivering statements on behalf of the Council, including the presentation of the annual report of the Council to the General Assembly;⁵⁸ and (c) delivering statements or remarks to the press, following informal consultations of the whole or whenever Council members reached an agreement on a text. Representatives of Council members, in their national capacities, continued to submit monthly assessments at the end of their respective presidencies, providing as much information as possible on the main aspects of the work of the Council during that month.⁵⁹

Increasingly, during their presidency, Council members have taken the initiative of bringing to the attention of the Council emerging general and cross-border threats to peace and security, at times adding new sub-items to existing thematic items with a view to refining the approach. In several such instances, to frame the discussion, concept papers prepared by the

⁵⁸ For example, at the 46th plenary meeting of the sixty-eighth session of the General Assembly, on 7 November 2013, the President of the Council for the month of November (China) introduced the annual report of the Council covering the period from 1 August 2012 to 31 July 2013 (A/68/2).

⁵⁹ See S/2012/922, para. 13. A list of the monthly assessments for the period under review is provided in the annual reports of the Council to the General Assembly (A/67/2, A/68/2 and A/69/2).

presidency have been circulated in advance of the meetings.⁶⁰

Following previous practice and in accordance with the note by the President dated 26 July 2010,⁶¹ the

⁶⁰ For example, [S/2012/83](#), prepared for the 6717th meeting, held on 21 February 2012, and [S/2013/536](#), prepared for the 7036th meeting, held on 26 September 2013.

⁶¹ [S/2010/507](#), para. 71 (a).

Council members that held the presidency during the months of July 2012 and July 2013 prepared the introduction to the annual reports of the Council to the General Assembly.⁶² The presidencies for those two months continued the practice, initiated in 2008, of convening informal meetings with Member States to exchange views on the annual report.

⁶² For information on the adoption of the annual report, see [S/PV.6856](#) and [S/PV.7053](#).

V. Secretariat

Note

Section V covers the practice of the Security Council concerning the functions and powers of the Secretary-General in connection with meetings of the Council, pursuant to rules 21 to 26 of its provisional rules of procedure.

Rule 21

The Secretary-General shall act in that capacity in all meetings of the Security Council. The Secretary-General may authorize a deputy to act in his place at meetings of the Security Council.

Rule 22

The Secretary-General, or his deputy acting on his behalf, may make either oral or written statements to the Security Council concerning any question under consideration by it.

Rule 23

The Secretary-General may be appointed by the Security Council, in accordance with rule 28, as rapporteur for a specified question.

Rule 24

The Secretary-General shall provide the staff required by the Security Council. This staff shall form a part of the Secretariat.

Rule 25

The Secretary-General shall give to representatives on the Security Council notice of

meetings of the Security Council and of its commissions and committees.

Rule 26

The Secretary-General shall be responsible for the preparation of documents required by the Security Council and shall, except in urgent circumstances, distribute them at least forty-eight hours in advance of the meeting at which they are to be considered.

Functions of the Secretariat with regard to meetings (rules 21-26)

During the period under review, the Secretary-General and senior officials of the Secretariat continued to attend Council meetings and to provide briefings to the Council as requested. The Secretariat also assisted in the organization of Council meetings and informal consultations, including the preparation and dissemination of documents. On 4 October 2012, the Secretariat launched a redesigned and improved Security Council website, simplifying public access to information about the Council and its work (see case 5).

Several notes by the President of the Council, adopted during the reporting period, concerned various aspects of the administrative functions of the Secretariat. In the note by the President of the Council of 5 June 2012 it was stated that Council members should ordinarily request the Secretariat to plan not more than four days per week of Council business, with Fridays normally being reallocated to facilitate the work of the subsidiary organs of the Council. By the same note, the Council invited the Secretariat to

follow the practice of circulating the texts of briefings and, in particular, where the statements contained extensive or complicated information, whenever possible in advance, to allow for a more focused discussion during informal consultations.⁶³ With regard to consultations between the Council and troop- and police-contributing countries, by the note by the President of the Council of 28 October 2013, Council members encouraged the Secretariat to make the broadest possible call for contributions to a peacekeeping operation prior to its constitution, and to provide potential contributors with all necessary information in order to facilitate their decision-making regarding participation in the operation.⁶⁴

The question of the various aspects of the functions of the Secretariat, including those concerning briefings by the Secretariat at meetings, was raised during the debates concerning the working methods of the Council (case 6).

Case 5

Implementation of the note by the President of the Security Council (S/2010/507)

At the 6870th meeting, held on 26 November 2012 in connection with the item entitled “Implementation of the note by the President of the Security Council (S/2010/507)”, many speakers commended the work of the Secretariat in revamping the website of the Council and in increasing the availability of information and updated documents.⁶⁵ The representative of China cited the revamped official website of the Security Council as an example of how, with the assistance of the Secretariat, various information and communications technologies had been extensively applied to the work of the Council.⁶⁶ The representative of Pakistan also praised the efforts by the Secretariat to enhance the availability of information and data, including through the website of the Council.⁶⁷ The representatives of Morocco and France also noted with satisfaction the efforts of the

Secretariat, in particular with regard to setting up the Council website in the six official languages.⁶⁸

Case 6

Implementation of the note by the President of the Security Council (S/2010/507)

At the 7052nd meeting, held on 29 October 2013 in connection with the item entitled “Implementation of the note by the President of the Security Council (S/2010/507)”, the representative of Egypt stated that issues to be covered at any briefing by the Secretariat should be determined in coordination with the concerned State and approved by all members of the Security Council.⁶⁹

On the topic of “horizon-scanning” briefings provided by the Department of Political Affairs in informal consultations on situations of emerging concern, the representative of Luxembourg expressed her conviction that greater recourse to such briefings provided by the Department would make it possible for the Council to more resolutely take a preventive approach.⁷⁰ Several other speakers welcomed “horizon-scanning” briefings.⁷¹ The representative of the United Kingdom added that the Council should take full advantage of mechanisms such as “horizon-scanning” briefings to exercise a preventative function.⁷² The representative of Australia said that he saw great benefit in the Council receiving “horizon-scanning” briefings from the Department of Political Affairs, while regretting that the one convened under the presidency of Australia in September 2013 was only the second one of that year.⁷³ The representative of Belgium encouraged the Council to hold “horizon-scanning” meetings on a regular basis, as an integral part of efforts with regard to preventive diplomacy.⁷⁴ The representative of Turkey also welcomed the “horizon-scanning” briefings provided by the Secretariat and expressed his wish to see such meetings

⁶³ S/2012/402, paras. 2 and 6.

⁶⁴ S/2013/630, para. 1.

⁶⁵ S/PV.6870, p. 15 (France); p. 16 (South Africa); p. 22 (Brazil); p. 26 (Japan).

⁶⁶ Ibid., p. 10.

⁶⁷ Ibid., p. 11.

⁶⁸ Ibid., p. 14 (Morocco); p. 15 (France).

⁶⁹ S/PV.7052, p. 28.

⁷⁰ Ibid., p. 4.

⁷¹ Ibid., p. 5 (United Kingdom); p. 20 (Switzerland, on behalf of the Accountability, Coherence and Transparency group); S/PV.7052 (Resumption 1), p. 12 (Spain).

⁷² S/PV.7052, p. 6.

⁷³ Ibid., p. 16.

⁷⁴ S/PV.7052 (Resumption 1), p. 9.

in all upcoming programmes of work of the Council.⁷⁵ The representative of the Russian Federation warned however against confusing “horizon-scanning” with the consideration by the Council of topical questions not on its agenda that concerned specific members. He

⁷⁵ Ibid., p. 10.

added that “horizon-scanning” had evolved into provisional discussions of issues that Council members planned to discuss at a later time, or that were beyond the purview of the Council.⁷⁶

⁷⁶ S/PV.7052, p. 14.

VI. Conduct of business

Note

Section VI covers the practice of the Security Council with regard to the conduct of business at its meetings, pursuant to rules 27, 29, 30 and 33 of its provisional rules of procedure. There were no developments relating to rules 30 and 33 during the review period.

Rule 27

The President shall call upon representatives in the order in which they signify their desire to speak.

Rule 29

The President may accord precedence to any rapporteur appointed by the Security Council.

The Chairman of a commission or committee, or the rapporteur appointed by the commission or committee to present its report, may be accorded precedence for the purpose of explaining the report.

Rule 30

If a representative raises a point of order, the President shall immediately state his ruling. If it is challenged, the President shall submit his ruling to the Security Council for immediate decision and it shall stand unless overruled.

Rule 33

The following motions shall have precedence in the order named over all principal motions and draft resolutions relative to the subject before the meeting:

1. *To suspend the meeting;*
2. *To adjourn the meeting;*

3. *To adjourn the meeting to a certain day or hour;*

4. *To refer any matter to a committee, to the Secretary-General or to a rapporteur;*

5. *To postpone discussion of the question to a certain day or indefinitely; or*

6. *To introduce an amendment.*

Any motion for the suspension or for the simple adjournment of the meeting shall be decided without debate.

While there was no special application of the provisional rules of procedure concerning the conduct of business, the Council continued to implement measures aimed at improving the efficiency, effectiveness and transparency of its meetings and work. For example, in accordance with the note by the President dated 19 July 2006,⁷⁷ the President frequently requested speakers to limit the length of their statements, usually to four minutes, to circulate the full text of their statements in the Council chamber and to deliver a condensed version when speaking in the Council chamber.⁷⁸ For instance, at the 6983rd meeting, on 20 June 2013, under the item entitled “The situation in Afghanistan”, following a request by the President to all speakers to limit their statements to no more than four minutes, the representative of Canada distributed the full text and limited his delivered statement to a few key points.⁷⁹ At other meetings

⁷⁷ S/2006/507, para. 27.

⁷⁸ See, for example, S/PV.6705, p. 22.

⁷⁹ S/PV.6983, p. 29.

speakers delivered a brief version of their statements without a request by the President.⁸⁰

With regard to open debates, the note by the President dated 12 December 2012 set out the understanding of Council members that open debates could benefit from the contributions of both Council members and the wider membership; and it was decided that the dates of open debates should be

announced with sufficient time to allow for adequate preparation by all participants.⁸¹

With regard to ensuring more efficient use of meeting time and allowing more time for consideration of emerging situations that were not on its agenda, the Council made progress in clustering similar issues together and spreading out its workload more evenly throughout the year.⁸² With regard to efficient use of time in briefings, in the note by the President dated 5 June 2012 briefers were encouraged to be succinct and to focus on key themes, and to circulate written summaries of complicated factual information.⁸³ Having in that note expressed its intention to resort more often to the use of videoconferencing for briefings, while maintaining a balance between videoconferencing and live briefings, the Council significantly increased its use of videoconferencing, from once in 2009 to 44 times in 2012 and 41 times in 2013 (see figure IV).

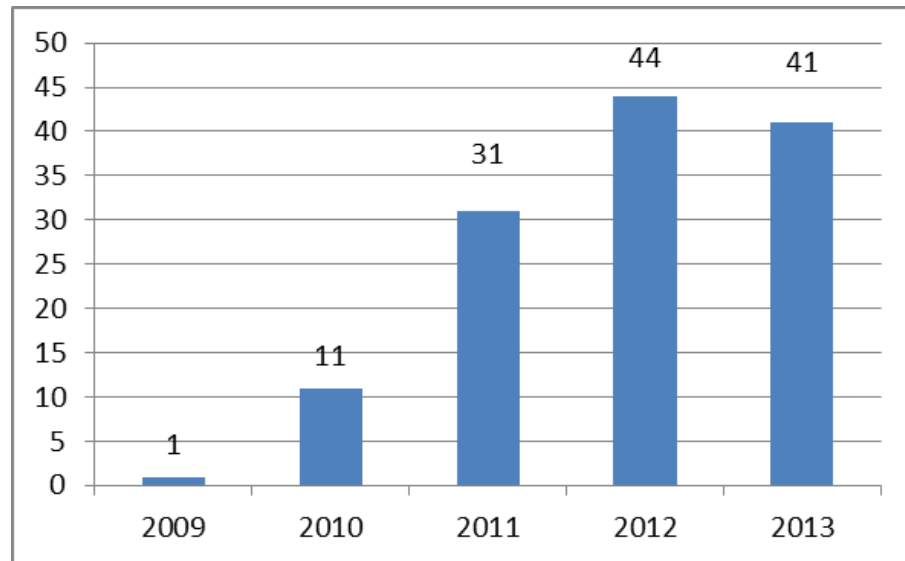
⁸⁰ For example, at the meetings held on 10 May and 14 November 2012, under the item entitled “Briefings by Chairman of subsidiary bodies of the Security Council”, several speakers distributed the full statement to the members of the Council and delivered a summarized version: see [S/PV.6767](#), p. 2 (Germany, on behalf of the Chairs of the Committee pursuant to resolutions [1267 \(1999\)](#) and [1989 \(2011\)](#) and the Committees established pursuant to resolutions [1373 \(2001\)](#) and [1540 \(2004\)](#)); and p. 3 (Chair of the Committee pursuant to resolutions [1267 \(1999\)](#) and [1989 \(2011\)](#)); and [S/PV.6862](#), p. 2 (President, on behalf of the Chairs of the three above-mentioned Committees); and p. 8 (Chair of the Committee pursuant to resolutions [1267 \(1999\)](#) and [1989 \(2011\)](#)).

⁸¹ [S/2012/922](#), paras. 3 and 4.

⁸² See [S/2012/625](#), p. 14.

⁸³ [S/2012/402](#), paras. 4-6.

Figure IV
Meetings at which videoconferencing was used, 2009-2013



VII. Participation

Note

Section VII covers the practice of the Security Council concerning the extension of invitations to non-members of the Council to participate in meetings of the Council. Articles 31 and 32 of the Charter of the United Nations, and rules 37 and 39 of the provisional rules of procedure describe instances where invitations can be extended to non-members of the Council to participate, without vote, when the Council so decides.

Article 31

Any Member of the United Nations which is not a member of the Security Council may participate, without vote, in the discussion of any question brought before the Security Council whenever the latter considers that the interests of that Member are specially affected.

Article 32

Any Member of the United Nations which is not a member of the Security Council or any state which is not a Member of the United Nations, if it is a party to a dispute under consideration by the Security Council, shall be invited to participate, without vote, in the discussion relating to the dispute. The Security Council shall lay down such conditions as it deems just for the participation of a state which is not a Member of the United Nations.

Rule 37

Any Member of the United Nations which is not a member of the Security Council may be invited, as the result of a decision of the Security Council, to participate, without vote, in the discussion of any question brought before the Security Council when the Security Council considers that the interests of that Member are specially affected, or when a Member brings a matter to the attention of the Security Council in accordance with Article 35 (1) of the Charter.

Rule 39

The Security Council may invite members of the Secretariat or other persons, whom it considers competent for the purpose, to supply it with information

or to give other assistance in examining matters within its competence.

During the period under review, the Council continued to invite non-members to participate in its meetings. The invitations were extended by the President at the beginning or during Council meetings either under the “relevant provisions” of the Charter without an explicit reference to a specific Article or rule, or under rule 37 or rule 39 of the provisional rules of procedure of the Council. Specifically, Member States continued to be invited under rule 37, while representatives of the Secretariat, subsidiary organs of the Security Council, other United Nations organs, specialized agencies, funds and programmes, regional and other intergovernmental organizations, or other invitees, including representatives of non-governmental organizations, were invited under rule 39.

While Member States requested invitations in letters addressed to the President of the Council, in most cases these were not issued as documents of the Council.

This section is divided into four subsections: A. Invitations extended under rule 37; B. Invitations extended under rule 39; C. Invitations not expressly extended under rule 37 or rule 39; D. Discussions relating to participation.

A. Invitations extended under rule 37

In accordance with the relevant Articles and rules, all States, whether or not Members of the United Nations, can be invited to participate in Council meetings when (a) the interests of a Member State are “specially affected” (Article 31 and rule 37); (b) a Member State or a non-Member State is a party to a dispute under consideration by the Council (Article 32); and (c) a Member State brings a matter to the attention of the Council in accordance with Article 35 (1) (rule 37).⁸⁴

⁸⁴ For information on referral by States of disputes or situations to the Security Council, see part VI, sect. I.

During the period under review, there were no changes to the procedure for extending invitations to Member States to participate in the proceedings of the Council. On 12 December 2012, the Council adopted a note by the President in which members of the Council, by consensus on a case-by-case basis and when they considered it appropriate for certain open debates, agreed to invite non-members to alternate their interventions with those of Council members. In such situations, those Council members who wished to do so would give up their slot on the speakers' list to non-members.⁸⁵

Following previous practice, Member States invited under rule 37 spoke occasionally in other capacities, for example on behalf of regional or international organizations or groups of States.⁸⁶

Requests for invitations denied or not acted upon

There was no instance during the period under review of a request from a Member State to participate

⁸⁵ S/2012/922, para. 5.

⁸⁶ For example, at the 6706th meeting, on 24 January 2012, the representative of Egypt, invited under rule 37, spoke on behalf of the Non-Aligned Movement. At the 6917th meeting, on 12 February 2013, the representative of Switzerland spoke on behalf of the Group of Friends of the Protection of Civilians.

in a Council meeting being put to a vote or denied at a public meeting.

B. Invitations extended under rule 39

In accordance with rule 39 of the provisional rules of procedure, members of the Secretariat or other persons may be invited to supply the Council with information or give other assistance in examining matters within its competence.

Following previous practice, invitations under rule 39 were extended to a representative of a Member State, on an exceptional basis, only if the participation was in a role other than that of representative of a State, for example, as Chair of the Peacebuilding Commission or its country-specific configurations.⁸⁷

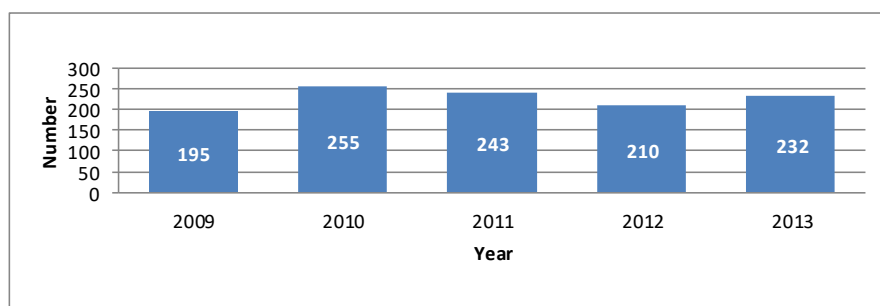
Invitations under rule 39

During the period under review, a total of 442 invitations were extended under rule 39, 210 in 2012 and 232 in 2013 (see figure V).

⁸⁷ For example, at the 6954th meeting, on 25 April 2013, the representative of Bangladesh and former Chair of the Peacebuilding Commission and the representative of Croatia and Chair of the Peacebuilding Commission were invited under rule 39.

Figure V

Invitations extended under rule 39, 2009-2013



Invitations under rule 39 are extended to five categories of persons or entities, namely (a) the Secretariat and subsidiary bodies of the Council;⁸⁸

⁸⁸ For example, at the 6703rd meeting, on 16 January 2012, the Special Representative of the Secretary-General and Head of the United Nations Office for West Africa was invited under rule 39; and at the 6947th meeting, on 16 April 2013, the Assistant Secretary-General for Peacekeeping Operations was invited under rule 39.

(b) other organs of the United Nations, subsidiary bodies or agencies;⁸⁹ (c) regional and other intergovernmental

⁸⁹ For example, at the 6707th meeting, on 25 January 2012, the United Nations High Commissioner for Human Rights was invited under rule 39; and at the 7090th meeting, on 18 December 2013, the Executive Director of the United Nations Office on Drugs and Crime was invited under rule 39.

organizations;⁹⁰ (d) other persons;⁹¹ and (e) persons holding joint appointments by the United Nations and

the African Union⁹² (see figure VI for a breakdown of invitations under rule 39 during the period).

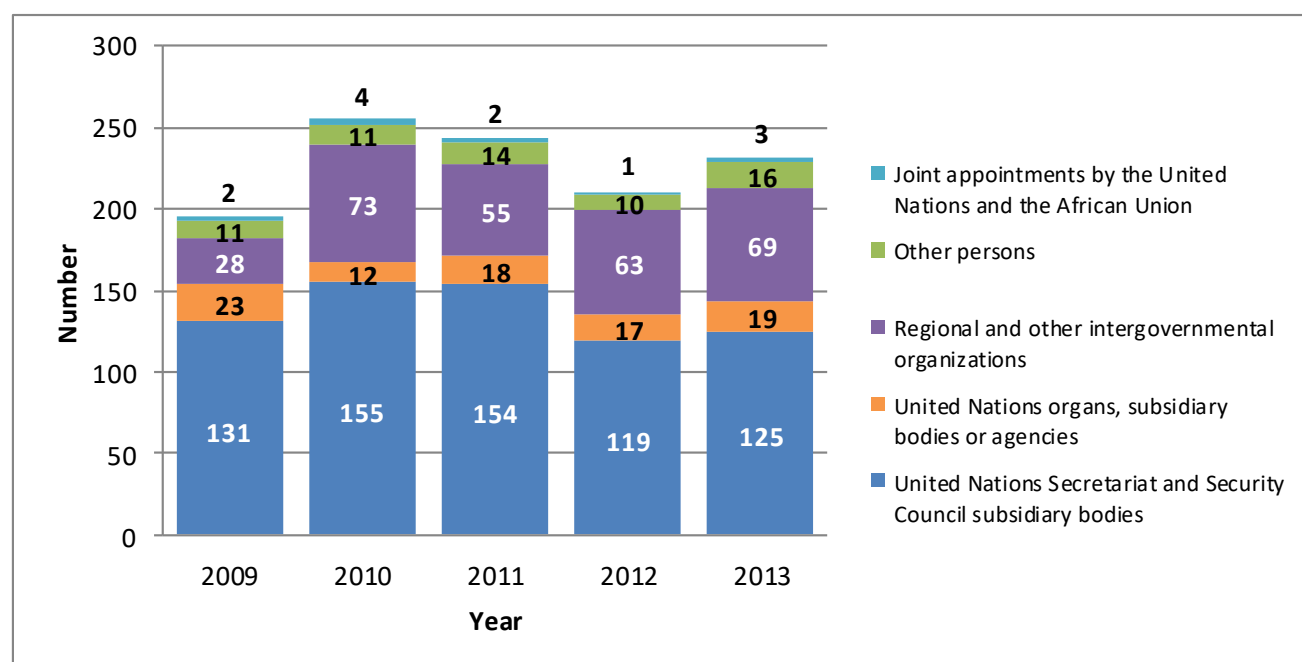
⁹⁰ For example, at the 6766th meeting, on 7 May 2012, the Commissioner for Political Affairs, Peace and Security of the Economic Community of West African States was invited under rule 39; and at the 6983rd meeting, on 20 June 2013, the Deputy Head of the Delegation of the European Union to the United Nations was invited under rule 39.

⁹¹ For example, at the 6838th meeting, on 19 September 2012, the President of the International Center for Transitional Justice was invited under rule 39; and at the 6948th meeting, on 17 April 2013, the representative of the NGO Working Group on Women, Peace and Security was invited under rule 39.

In 2012, the number of invitations under rule 39 extended to category (a) decreased from 154 in 2011 to 119 in 2012, and then increased again to 125 in 2013. Invitations extended for category (c) increased from 55 in 2011 to 63 in 2012; and further to 69 in 2013. During the review period, invitations under rule 39 were most frequently extended to representatives of the United Nations Secretariat and subsidiary bodies of the Council.

⁹² For example, at the 6813th meeting, on 24 July 2012, the Joint African Union-United Nations Special Representative for Darfur was invited under rule 39.

Figure VI
Invitees under rule 39, by category,
2012-2013



Videoconferencing

During the period under review, videoconferencing continued to be utilized at meetings of the Council. Generally, videoconferencing was used for briefings by the representatives of the Secretary-General and other personnel located in the field, on the issue under consideration by the Council.⁹³ The Council was briefed via videoconferencing at meetings and consultations 44 times in 2012 and 41 times in 2013 (see figure IV).

⁹³ For example, at the 6728th meeting, on 29 February 2012, the Special Representative of the Secretary-General for Libya briefed the Council from Tripoli. At the 6848th meeting, on 16 October 2012, the Special Representative of the Secretary-General for Somalia briefed the Council from Mogadishu. At the 7019th meeting, on 19 August 2013, the United Nations High Commissioner for Human Rights and the Under-Secretary-General for Humanitarian Affairs briefed the Council from Geneva and Rio de Janeiro, respectively.

C. Invitations not expressly extended under rule 37 or rule 39

During the period under review, the Council extended several invitations not expressly under rule 37 or rule 39 (see table 9).

Invitations to representatives of the Holy See and Palestine to participate in meetings of the Council were routinely extended, without reference to any rule and “in accordance with the provisional rules of procedure and the previous practice in this regard”. In the case of Palestine, subsequent to the General Assembly decision, on 29 November 2012, to accord Palestine non-member observer State status,⁹⁴ while the basis of the invitation remained the same, the formulation of the invitation was changed slightly, from “I propose, with the consent of the Council, to invite the Permanent Observer of Palestine to participate in this meeting” to “I propose that the Council invite the Permanent Observer of the Observer State of Palestine to participate in the meeting”.

⁹⁴ Resolution 67/19.

Table 9
Invitations not expressly extended under rule 37 or rule 39, 2012-2013

<i>Invitee</i>	<i>Item</i>	<i>Meeting record and date</i>
Palestine	The situation in the Middle East, including the Palestinian question	S/PV.6706 , 24 January 2012; S/PV.6757 , 23 April 2012; S/PV.6816 , 25 July 2012; S/PV.6847 , 15 October 2012; S/PV.6863 (closed), 14 November 2012; S/PV.6906 , 23 January 2013; S/PV.6950 , 24 April 2013; S/PV.7007 , 23 July 2013; S/PV.7047 , 22 October 2013
	Implementation of the note by the President of the Security Council (S/2010/507)	S/PV.6958 (closed), 30 April 2013; S/PV.7027 (closed), 29 August 2013
Holy See	The situation in the Middle East, including the Palestinian question	S/PV.6906 , 23 January 2013; S/PV.7007 , 23 July 2013; S/PV.7047 , 22 October 2013
	Women and peace and security	S/PV.6948 , 17 April 2013; S/PV.6984 , 24 June 2013
	Implementation of the note by the President of the Security Council (S/2010/507)	S/PV.6958 (closed), 30 April 2013; S/PV.6972 (closed), 30 May 2013; S/PV.6992 (closed), 27 June 2013; S/PV.7027 (closed), 29 August 2013

D. Discussions relating to participation

During the period under review, when non-members of the Council were invited to participate in a meeting, Council members generally spoke before Member States invited under rule 37 of the provisional rules of procedure and before those not expressly invited under any rule, except in some instances when parties directly involved in the matter under consideration took the floor before Council members. For example, at the 7080th meeting, on 11 December 2013, under the item entitled “Reports of the Secretary-General on the Sudan and South Sudan”, the representative of the Sudan, invited under rule 37, spoke immediately after the briefing by the Prosecutor of the International Criminal Court, invited under rule 39, and before Council members.⁹⁵

On one occasion, at the 6842nd meeting, held on 3 October 2012 on the item entitled “The question concerning Haiti”, the President of the Council decided to deviate from past practice by delivering a statement in his national capacity at the beginning of the debate instead of the end, after all other Council members, saying that his presiding over that meeting was a historic event for his country, it being the first time that Guatemala had assumed the presidency of the Security Council since the founding of the United Nations.⁹⁶

The question of the participation of non-members in Council meetings, in particular that of Member States directly involved in or specially affected by situations under consideration by the Council, was discussed during two debates on the working methods of the Council.⁹⁷ For example, at the 7052nd meeting, on 29 October 2013, the representative of Pakistan,

stating that additional efforts should be made to increase the number of public meetings as compared to closed consultations, said that it would serve the Council well to implement Articles 31 and 32 of the Charter in order to enhance the participation by non-members in the work of the Council and its subsidiary bodies.⁹⁸ The following case study (case 7) features the discussions held on the participation of the Chair of the Peacebuilding Commission and non-members in Council meetings and consultations during one of the debates.

Case 7

Implementation of the note by the President of the Security Council (S/2010/507)

At the 6870th meeting, on 26 November 2012, under the item entitled “Implementation of the note by the President of the Security Council (S/2010/507)”, a few speakers expressed the view that the Chairs of the Peacebuilding Commission and the various country-specific configurations should be invited to participate in meetings of the Council, when situations in the countries concerned were being considered.⁹⁹ The representative of the United States noted the importance of such interaction, which he said helped the Council to mitigate and prevent the recurrence of the conflicts on its agenda and also to consider new threats.¹⁰⁰ The representative of South Africa welcomed the increased interaction between the Council and the Peacebuilding Commission, in particular through the use of the informal interactive dialogue.¹⁰¹ The representative of Luxembourg argued, however, that such interactions were useful insofar as adequate follow-up was ensured, and expressed the hope that Chairs of country-specific configurations would be invited to join the consultations of the Council.¹⁰² The representative of Germany also opined that the Council should consider inviting the Chairs of the country-specific configurations to Council consultations, in order to ensure a broader peacebuilding perspective in the Council.¹⁰³ Similarly,

⁹⁵ See S/PV.7080. See also, for example, the 6735th meeting, on 20 March 2012, when, after the briefing by the Special Representative of the Secretary-General and Head of the United Nations Assistance Mission in Afghanistan, the representative of Afghanistan spoke before Council members. At the 7007th meeting, on 23 July 2013, after the briefing by the Special Coordinator for the Middle East Peace Process and Personal Representative of the Secretary-General, the Permanent Observer of the Observer State of Palestine and the representative of Israel spoke before Council members and other Member States invited under rule 37.

⁹⁶ See S/PV.6842.

⁹⁷ Held on 26 November 2012 (see S/PV.6870) and 29 October 2013 (see S/PV.7052).

⁹⁸ S/PV.7052, p. 15.

⁹⁹ S/PV.6870, p. 29 (Egypt); and S/PV.6870 (Resumption 1), p. 7 (Sweden).

¹⁰⁰ S/PV.6870, p. 19.

¹⁰¹ Ibid., p. 16.

¹⁰² Ibid., pp. 25-26.

¹⁰³ Ibid., p. 8.

the representative of Morocco said that the Council should systematically invite the Peacebuilding Commission and its various country-specific configurations to participate in the work of the Council in order to take into full account their contributions and proposals.¹⁰⁴ The representative of New Zealand urged the Council to adapt the Commission's model of country-specific configurations to extend participation to those with a real interest in the issues under discussion in the Council.¹⁰⁵

On the participation of non-members, the representative of Colombia opined that their participation in open debates would illustrate and enrich the background on the basis of which Council members take decisions.¹⁰⁶ The representative of Egypt said that after briefings by the Secretariat the parties concerned should be given the opportunity to express their views.¹⁰⁷ The representative of the Netherlands,

speaking also on behalf of Belgium, pleaded for improving country-specific debates by inviting the country at stake in the discussion, and said that countries that were being debated, but were not members of the Council, should be given the opportunity to contribute to Council debates and a "fair and decent chance" to put their points of view forward. He added that, after hearing from the country in question, the Council should still discuss the issue in a restricted debate among its members without the country concerned being present.¹⁰⁸ The representative of Cuba, citing Articles 31 and 32 of the Charter, said that States concerned should be allowed to participate in the deliberations of the Council on questions affecting them directly.¹⁰⁹ The representatives of India and Pakistan also cited Articles 31 and 32 in calling for improved access and participation for non-members in the work of the Council.¹¹⁰

¹⁰⁴ Ibid., p. 14.

¹⁰⁵ Ibid., p. 24.

¹⁰⁶ Ibid., p. 5.

¹⁰⁷ Ibid., p. 29.

¹⁰⁸ [S/PV.6870 \(Resumption 1\)](#), p. 6.

¹⁰⁹ Ibid., pp. 12-13.

¹¹⁰ [S/PV.6870](#), p. 11 (Pakistan); and p. 20 (India).

VIII. Decision-making and voting

Note

Section VIII covers the practice of the Security Council concerning decision-making, including voting. Article 27, together with rule 40, governs voting in the Council; it provides that decisions on procedural matters shall be made by an affirmative vote of nine members, and that decisions on all other matters shall be made by an affirmative vote of nine members including all the permanent members.

The section also covers rules 31, 32, 34 to 36 and 38, which govern the conduct of business in the context of voting on draft resolutions, amendments and substantive motions.

Article 27

1. *Each member of the Security Council shall have one vote.*

2. *Decisions of the Security Council on procedural matters shall be made by an affirmative vote of nine members.*

3. *Decisions of the Security Council on all other matters shall be made by an affirmative vote of nine members including the concurring votes of the permanent members; provided that, in decisions under Chapter VI, and under paragraph 3 of Article 52, a party to a dispute shall abstain from voting.*

Rule 31

Proposed resolutions, amendments and substantive motions shall normally be placed before the representatives in writing.

Rule 32

Principal motions and draft resolutions shall have precedence in the order of their submission.

Parts of a motion or of a draft resolution shall be voted on separately at the request of any representative, unless the original mover objects.

Rule 34

It shall not be necessary for any motion or draft resolution proposed by a representative on the Security Council to be seconded before being put to a vote.

Rule 35

A motion or draft resolution can at any time be withdrawn so long as no vote has been taken with respect to it.

If the motion or draft resolution has been seconded, the representative on the Security Council who has seconded it may require that it be put to the vote as his motion or draft resolution with the same right of precedence as if the original mover had not withdrawn it.

Rule 36

If two or more amendments to a motion or draft resolution are proposed, the President shall rule on the order in which they are to be voted upon. Ordinarily, the Security Council shall first vote on the amendment furthest removed in substance from the original proposal and then on the amendment next furthest removed until all amendments have been put to the vote, but when an amendment adds to or deletes from the text of a motion or draft resolution, that amendment shall be voted on first.

Rule 38

Any Member of the United Nations invited in accordance with the preceding rule, or in application of Article 32 of the Charter, to participate in the discussions of the Security Council may submit proposals and draft resolutions. These proposals and draft resolutions may be put to a vote only at the request of a representative on the Security Council.

Rule 40

Voting in the Security Council shall be in accordance with the relevant Articles of the Charter and of the Statute of the International Court of Justice.

This section comprises five sub-sections: A. Decisions of the Council; B. Sponsorship in accordance with rule 38; C. Decision-making by voting;

D. Decision-making without a vote; E. Discussions concerning the decision-making process.

During the period under review, rule 31 was routinely applied at the meetings of the Council. At the 6810th meeting, held on 19 July 2012 on the item entitled “The situation in the Middle East”, the President of the Council invoked rule 32 at the beginning of the meeting when bringing to the attention of the Council two draft resolutions to be voted upon: one submitted by France, Germany, Portugal, the United Kingdom and the United States;¹¹¹ and one submitted by the Russian Federation. The President stated that, in accordance with rule 32, under which principal motions and draft resolutions should have precedence in the order of their submission, he would put the draft resolution submitted by France, Germany, Portugal, the United Kingdom and the United States to the vote first.¹¹² At the same meeting, the President announced that, upon the request of the Russian Federation, the Council would not take action on the second draft resolution, a practice consistent with rule 35.¹¹³ There were no instances of rules 34 to 36 being invoked.

A. Decisions of the Council

During the period under review, the Council continued to adopt, at its meetings, resolutions and statements by the President, in addition to taking procedural decisions. Decisions of the Council also took the form of notes or letters by the President, which were seldom adopted at meetings and in most cases issued as documents of the Council.¹¹⁴

¹¹¹ [S/2012/538](#).

¹¹² [S/PV.6810](#), p. 2.

¹¹³ *Ibid.*, p.15.

¹¹⁴ For the text of all resolutions, statements and procedural decisions adopted at Council meetings, as well as notes or letters issued by the President during the period under review, see *Resolutions and Decisions of the Security Council* ([S/INF/67](#), [S/INF/68](#) and [S/INF/69](#)). For a complete list of resolutions adopted during the review period, see www.un.org/en/sc/documents/resolutions/ and for a complete list of presidential statements, see www.un.org/en/sc/documents/statements/.

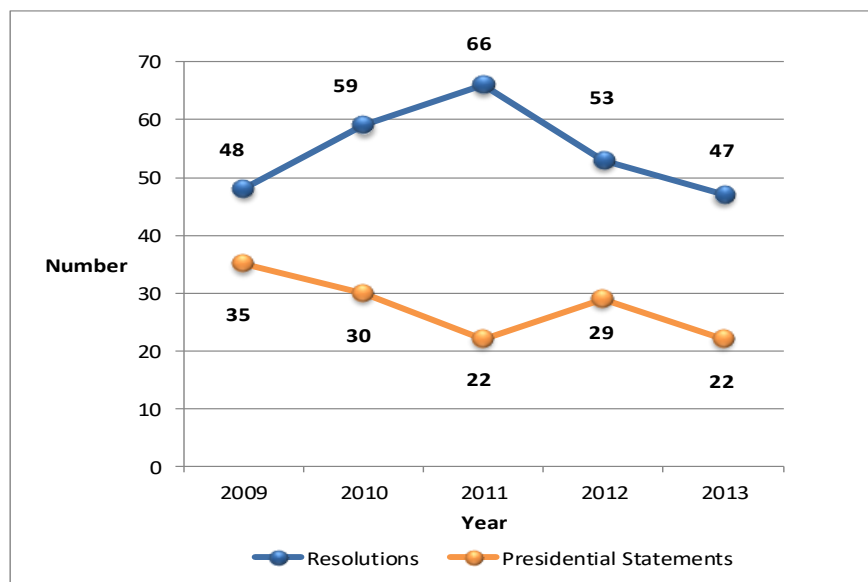
*Number of resolutions and statements by
the President*

During the two-year period under review, the Council adopted a total of 100 resolutions and 51 statements by the President. In 2012, the Council adopted 53 resolutions and 29 statements by the

President; in 2013, the Council adopted 47 resolutions and 22 statements by the President.

Figure VII shows the total number of resolutions and statements by the President adopted during the five-year period from 2009 to 2013.

Figure VII
Resolutions and statements by the President, 2009-2013



Multiple decisions at one meeting

While the standard practice of the Council was to adopt a single decision at a meeting, on one occasion during the period under review the Council adopted more than one decision at a single meeting. At the 6890th meeting, held on 17 December 2012 on the item entitled “Threats to international peace and security caused by terrorist acts”, the Council adopted resolutions [2082 \(2012\)](#) and [2083 \(2012\)](#).

B. Sponsorship in accordance with rule 38

Under rule 38 of the provisional rules of procedure, any Member of the United Nations which is

not a member of the Council may submit a proposal, which may be put to the vote only at the request of a Council member. A draft resolution may be submitted by any member of the Council, which becomes its sponsor. A draft resolution becomes a presidential text if all Council members agree to be co-sponsors.

During the period under review, a total of 103 draft resolutions were considered by the Council: 100 of them were sponsored texts, and three were presidential texts.¹¹⁵ Twenty-two draft resolutions were sponsored by non-members of the Council (see table 10).

¹¹⁵ Resolutions [2034 \(2012\)](#), [2086 \(2013\)](#) and [2118 \(2013\)](#).

Table 10

Draft resolutions sponsored by non-members of the Council, 2012-2013

<i>Draft resolution</i>	<i>Item</i>	<i>Meeting record and date</i>	<i>Resolution</i>	<i>Council member sponsors</i>	<i>Non-member sponsors</i>
S/2012/77	The situation in the Middle East	S/PV.6711 4 February 2012	Not adopted owing to negative votes of China and Russian Federation	Colombia, France, Germany, Morocco, Portugal, Togo, United Kingdom, United States	11 Member States ^a
S/2012/106	The situation in Timor-Leste	S/PV.6721 23 February 2012	2037 (2012)	France, Germany, Guatemala, Portugal, South Africa, United Kingdom, United States	Australia, Brazil, Japan, Malaysia, New Zealand
S/2012/122	Peace consolidation in West Africa	S/PV.6727 29 February 2012	2039 (2012)	Colombia, France, Germany, Guatemala, India, Morocco, South Africa, Togo, United States	Benin
S/2012/249	The situation concerning Western Sahara	S/PV.6758 24 April 2012	2044 (2012)	France, Russian Federation, United Kingdom, United States	Spain
S/2012/673	The situation in the Middle East	S/PV.6825 30 August 2012	2064 (2012)	France, Germany, United Kingdom, United States	Italy, Spain
S/2012/708	The situation in Somalia	S/PV.6837 18 September 2012	2067 (2012)	France, Germany, Morocco, Portugal, South Africa, United Kingdom	Italy
S/2012/713	Children and armed conflict	S/PV.6838 19 September 2012	2068 (2012)	France, Germany, Portugal, United Kingdom, United States	25 Member States ^b
S/2012/743	The question concerning Haiti	S/PV.6845 12 October 2012	2070 (2012)	Colombia, France, Guatemala, United States	Argentina, Brazil, Canada, Chile, Paraguay, Peru, Spain, Uruguay
S/2012/830	The situation in Bosnia and Herzegovina	S/PV.6861 14 November 2012	2074 (2012)	Azerbaijan, France, Germany, Portugal, Russian Federation, United Kingdom, United States	Italy
S/2012/861	The situation in Somalia	S/PV.6867 21 November 2012	2077 (2012)	France, Germany, India, United States	Greece, Italy, Spain, Ukraine

**Part II. Provisional rules of procedure and
related procedural developments**

<i>Draft resolution</i>	<i>Item</i>	<i>Meeting record and date</i>	<i>Resolution</i>	<i>Council member sponsors</i>	<i>Non-member sponsors</i>
S/2012/946	The situation in Mali	S/PV.6898 20 December 2012	2085 (2012)	Colombia, France, Germany, Morocco, Portugal, South Africa, Togo, United Kingdom, United States	Luxembourg
S/2013/136	Non-proliferation/ Democratic People's Republic of Korea	S/PV.6932 7 March 2013	2094 (2013)	Australia, France, Morocco, Republic of Korea, Rwanda, Togo, United Kingdom, United States	Belgium, Canada, Denmark, Japan, Netherlands, Philippines
S/2013/243	The situation concerning Western Sahara	S/PV.6951 25 April 2013	2099 (2013)	France, Russian Federation, United States	Spain
S/2013/368	Women and peace and security	S/PV.6984 24 June 2013	2106 (2013)	Argentina, Australia, France, Guatemala, Luxembourg, Republic of Korea, Togo, United Kingdom, United States	37 Member States ^c
S/2013/511	The situation in the Middle East	S/PV.7025 29 August 2013	2115 (2013)	France	Spain
S/2013/570	Small arms	S/PV.7036 26 September 2013	2117 (2012)	11 Member States ^d	15 Member States ^e
S/2013/597	The question concerning Haiti	S/PV.7040 10 October 2013	2119 (2013)	Argentina, France, Guatemala, Morocco, Rwanda, Togo, United States	Brazil, Canada, Chile, Peru, Uruguay
S/2013/614	Women and peace and security	S/PV.7044 18 October 2013	2122 (2013)	Argentina, Australia, France, Luxembourg, Republic of Korea, United Kingdom, United States	39 Member States ^f
S/2013/652	The situation in Bosnia and Herzegovina	S/PV.7055 12 November 2013	2123 (2013)	Azerbaijan, France, Luxembourg, Russian Federation, United Kingdom, United States	Germany, Italy
S/2013/660	Peace and security in Africa	S/PV.7060 15 November 2013	Not adopted having failed to obtain the required number of votes	Azerbaijan, Morocco, Rwanda, Togo	Burundi, Ethiopia, Gabon, Ghana, Kenya, Mauritania, Mauritius, Namibia, Senegal, Uganda

Repertoire of the Practice of the Security Council, 2012-2013

<i>Draft resolution</i>	<i>Item</i>	<i>Meeting record and date</i>	<i>Resolution</i>	<i>Council member sponsors</i>	<i>Non-member sponsors</i>
S/2013/673	The situation in Somalia	S/PV.7061 18 November 2013	2125 (2013)	Australia, France, Luxembourg, Morocco, Republic of Korea, Rwanda, Togo, United Kingdom, United States	Spain
S/2013/717	The situation in the Central African Republic	S/PV.7072 5 December 2013	2127 (2013)	France, Luxembourg, Morocco, Republic of Korea, Rwanda, Togo, United Kingdom, United States	Congo, Gabon

^a Bahrain, Egypt, Jordan, Kuwait, Libya, Oman, Qatar, Saudi Arabia, Tunisia, Turkey, United Arab Emirates.

^b Australia, Austria, Belgium, Canada, Costa Rica, Cyprus, Czech Republic, Denmark, Estonia, Finland, Greece, Israel, Italy, Japan, Liechtenstein, Luxembourg, Monaco, Montenegro, Netherlands, New Zealand, Norway, Republic of Korea, Slovenia, Sweden, Switzerland.

^c Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Canada, Chile, Costa Rica, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, Germany, Greece, Hungary, Iceland, Ireland, Israel, Italy, Japan, Latvia, Lebanon, Liberia, Lithuania, Monaco, Montenegro, Netherlands, Norway, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden, Ukraine.

^d Argentina, Australia, France, Guatemala, Luxembourg, Morocco, Republic of Korea, Rwanda, Togo, United Kingdom, United States.

^e Costa Rica, Côte d'Ivoire, Germany, Japan, Liberia, Lithuania, New Zealand, Norway, Papua New Guinea, Sierra Leone, Slovenia, Spain, Switzerland, Timor-Leste, Trinidad and Tobago.

^f Austria, Belgium, Bosnia and Herzegovina, Bulgaria, Costa Rica, Croatia, Czech Republic, Denmark, El Salvador, Estonia, Finland, Germany, Greece, Hungary, Iceland, Israel, Italy, Japan, Latvia, Liechtenstein, Lithuania, Montenegro, Namibia, Netherlands, New Zealand, Norway, Poland, Portugal, Romania, Slovenia, Spain, Sweden, Switzerland, Thailand, the former Yugoslav Republic of Macedonia, Timor-Leste, Turkey, Uruguay, Viet Nam.

C. Decision-making by voting

According to Article 27 (2) and (3) of the Charter, decisions of the Council on procedural matters shall be made by an affirmative vote of nine members, while an affirmative vote of nine members, including the concurring votes of the permanent members, is required for decisions on all other matters, that is, substantive or non-procedural matters. However, the result of a vote in the Council often does not in itself indicate whether the Council considers the matter voted upon as procedural or substantive. For example, whether a vote is procedural or substantive cannot be determined when a proposal is (a) adopted by a unanimous vote; (b) adopted by an affirmative vote of all permanent members; or (c) not adopted, having failed to obtain the required nine affirmative votes.

When a proposal is adopted, having obtained nine or more affirmative votes, with one or more permanent members casting a negative vote, that indicates that the vote is considered procedural. Conversely, if the proposal is not adopted, the vote is considered substantive. On certain occasions, in its early years, the

Council found it necessary to decide, by vote, the question whether the matter under consideration was procedural within the meaning of Article 27 (2). This procedure is known as the “preliminary question”, after the language used in the San Francisco Statement on Voting Procedure. In recent years, however, there have been no instances in which the Council decided to examine the preliminary question. Furthermore, procedural motions, such as the adoption of the agenda, the extension of invitations, and the suspension or adjournment of a meeting, have generally been decided upon by the Council without a vote. When such motions were voted upon, the vote was considered procedural. During the period under review, no vote was taken that was considered procedural.

Adoption of resolutions

During the period under review, the majority of resolutions (92 of 100) were adopted unanimously. Eight resolutions were adopted without a unanimous vote but in no case was a negative vote cast; there were only abstentions (see table 11).

Table 11
Resolutions adopted without a unanimous vote, 2012-2013

<i>Resolution</i>	<i>Item</i>	<i>Meeting record and date</i>	<i>Vote (for-against-abstaining)</i>	<i>Abstention</i>
2058 (2012)	The situation in Cyprus	S/PV.6809 19 July 2012	13-0-2	Azerbaijan, Pakistan
2063 (2012)	Reports of the Secretary-General on the Sudan	S/PV.6819 31 July 2012	14-0-1	Azerbaijan
2068 (2012)	Children and armed conflict	S/PV.6838 19 September 2012	11-0-4	Azerbaijan, China, Pakistan, Russian Federation
2081 (2012)	International Tribunal for the Prosecution of Persons Responsible for Serious Violations of International Humanitarian Law Committed in the Territory of the Former Yugoslavia since 1991	S/PV.6889 17 December 2012	14-0-1	Russian Federation
2089 (2013)	The situation in Cyprus	S/PV.6908 24 January 2013	14-0-1	Azerbaijan
2114 (2013)	The situation in Cyprus	S/PV.7014 30 July 2013	13-0-2	Azerbaijan, Pakistan

<i>Resolution</i>	<i>Item</i>	<i>Meeting record and date</i>	<i>Vote (for-against-abstaining)</i>	<i>Abstention</i>
2117 (2013)	Small arms	S/PV.7036 26 September 2013	14-0-1	Russian Federation
2130 (2013)	International Tribunal for the Prosecution of Persons Responsible for Serious Violations of International Humanitarian Law Committed in the Territory of the Former Yugoslavia since 1991	S/PV.7088 18 December 2013	14-0-1	Russian Federation

Draft resolutions not adopted

Under Article 27 (3) of the Charter, a draft resolution on a non-procedural matter is not adopted when it fails to obtain the necessary nine votes in favour, or when a negative vote is cast by a permanent member. During the period under review, there was one instance of a draft resolution being rejected for lack of

the necessary nine affirmative votes,¹¹⁶ and two instances of draft resolutions rejected owing to the negative vote of a permanent member (see table 12).

¹¹⁶ At the 7060th meeting, held on 15 November 2013 on the item entitled “Peace and security in Africa”, eight Council members abstained in the voting on draft resolution [S/2013/660](#) (Argentina, Australia, France, Guatemala, Luxembourg, Republic of Korea, United Kingdom and United States).

Table 12

Draft resolutions not adopted owing to the negative vote of a permanent member or for lack of the requisite number of votes, 2012-2013

<i>Draft resolution</i>	<i>Item</i>	<i>Meeting record and date</i>	<i>Vote (for-against-abstaining)</i>	<i>Permanent member(s) casting a negative vote</i>
S/2012/77	The situation in the Middle East	S/PV.6711 4 February 2012	13-2-0	China, Russian Federation
S/2012/538	The situation in the Middle East	S/PV.6810 19 July 2012	11-2-2	China, Russian Federation
S/2013/660	Peace and security in Africa	S/PV.7060 15 November 2013	7-0-8	

D. Decision-making without a vote

A procedural motion or a substantive motion may be adopted in the Council without a vote or by consensus.

During the period under review, there was one instance of a resolution being adopted without a vote: at the 6704th meeting, on 19 January 2012, resolution 2034 (2012) concerning the date of an election to fill a vacancy in the International Court of Justice was adopted without a vote, in accordance with previous practice.

Statements by the President continued to be adopted by consensus. A total of 51 statements by the President were adopted during the period under review.¹¹⁷ Most of the statements adopted were read out at meetings, while some were adopted without the text being read out, the President announcing only that the statement would be issued as a document of the Council.¹¹⁸ Resolutions and statements by the President were sometimes adopted in the course of a meeting rather than at the beginning or the end.¹¹⁹

No votes were taken concerning notes by or letters from the President of the Council that were issued as documents of the Council. During the reporting period, the Council issued 31 notes by the President and 87 letters.¹²⁰ On two occasions the issuance of the notes was announced at a formal meeting; the purpose in both cases was to make known that the Council had adopted its annual report to the

General Assembly without a vote. During the period under review, the Council adopted five notes on working methods building upon the provisions of the note by the President of 26 July 2010¹²¹ and covering various aspects of the working methods of the Council, including the format of meetings,¹²² the appointment of Chairs of subsidiary organs,¹²³ the annual report of the Security Council and monthly assessments by the Presidents and informal briefing sessions on the monthly programme of work,¹²⁴ the interaction between the Security Council, the Secretariat and troop- and police-contributing countries,¹²⁵ and enhancing interactivity and the use of available resources in the conduct of business of the Council.¹²⁶ The notes were not adopted at formal meetings of the Council, but during the course of the work of its Informal Working Group on Documentation and Other Procedural Questions.

E. Discussions concerning the decision-making process

During the period under review, the question of the negative vote of permanent members of the Council was discussed during the two debates on the working methods of the Council.¹²⁷ The following case study (case 8) features the discussion on that subject during one of those debates.

Case 8 Implementation of the note by the President of the Security Council (S/2010/507)

At the 7052nd meeting, held on 29 October 2013 under the item entitled “Implementation of the note by the President of the Security Council (S/2010/507)”, the representative of France spoke about the importance of creating a code of conduct that would establish guidelines for the use of the right of veto by the five permanent members of the Council. It would

¹¹⁷ For a complete list of presidential statements adopted during the period under review, see: <http://www.un.org/en/sc/documents/statements/2012.shtml> and <http://www.un.org/en/sc/documents/statements/2013.shtml>.

¹¹⁸ For example, at the 6717th meeting, on 21 February 2012, and the 7050th meeting, on 28 October 2013, the presidential statements adopted were not read out (S/PRST/2012/2 and S/PRST/2013/16, respectively).

¹¹⁹ See, for example, S/PV.6717; S/PV.6760; S/PV.6935; S/PV.7036; and S/PV.7090.

¹²⁰ For complete lists of the notes by the President of the Security Council and the letters from the President issued in 2012 and 2013, see part I, sect. XIV, and appendix IV, respectively, of the reports of the Security Council to the General Assembly at its sixty-seventh, sixty-eighth and sixty-ninth sessions (A/67/2, A/68/2 and A/69/2), or www.un.org/en/sc/documents/notes/ and www.un.org/en/sc/documents/letters/.

¹²¹ S/2010/507.

¹²² S/2013/515.

¹²³ S/2012/937.

¹²⁴ S/2012/922.

¹²⁵ S/2013/630.

¹²⁶ S/2012/402.

¹²⁷ Held on 26 November 2012 (see S/PV.6870) and 29 October 2013 (see S/PV.7052).

involve their collective and voluntarily suspension of their right of veto when a situation involving a crime on a massive scale was considered to have occurred, although the criteria for such self-management and an alert mechanism to trigger it would have to be defined by the permanent members themselves.¹²⁸ Many speakers welcomed, in principle, the French initiative.¹²⁹

The representative of Switzerland, speaking on behalf of Accountability, Coherence and Transparency, a cross-regional group of 22 States, noted his conviction that this initiative indicated the need to find new avenues to respond efficiently to crises and to live up to the responsibilities deposited in the hands of the Council.¹³⁰

The representative of Egypt said that African countries believed the veto should be abolished; as long as it continued to exist, however, it should be extended to all permanent members of a prospective enlarged Council.¹³¹ Several speakers expressed the

view that the permanent members should explain their reasons for using the veto.¹³²

The representative of the Russian Federation stated, on the other hand, that weakening the right of veto would not have the intended effect of improving the effectiveness of the Council; rather, the result would be the “rubber-stamping” of points of view reflecting the opinions of only one group of States, which was not why the United Nations was created.¹³³

Abstention, non-participation or absence

Under Article 27 (3) of the Charter, a party to a dispute shall abstain from voting in decisions under Chapter VI of the Charter. Such an abstention is defined as an obligatory abstention, while an abstention that does not fall under Article 27 (3) is defined as a voluntary abstention.

During the period under review, there were no obligatory abstentions. As listed in table 11, there were eight instances of voluntary abstentions by Council members. In four of those instances, at least one permanent member voluntarily abstained from voting. The abstention of a permanent member did not however affect the adoption of draft resolutions.

There were no instances of non-participation by any Council members. There were also no instances of votes taken in the absence of a Council member.

¹²⁸ S/PV.7052, p. 13.

¹²⁹ Ibid., p. 4 (Luxembourg); p. 10 (Rwanda); p. 17 (Australia); p. 20 (Switzerland, on behalf of the Accountability, Coherence and Transparency group); p. 24 (Brazil); p. 27 (Mexico); p. 28 (Egypt); p. 29 (Hungary); p. 30 (Estonia); p. 33 (Slovenia); S/PV.7052 (Resumption 1), p. 2 (Ukraine); p. 3 (Liechtenstein); p. 4 (Chile); p. 12 (Spain); p. 16 (Singapore); p. 18 (Germany); p. 19 (Ireland); and p. 20 (Maldives).

¹³⁰ S/PV.7052, p. 20.

¹³¹ Ibid, p. 28.

¹³² Ibid., p.31 (Indonesia); S/PV.7052 (Resumption 1), p. 12 (Spain); p. 16 (Singapore); and p. 20 (Maldives).

¹³³ S/PV.7052, p. 14.

IX. Languages

Note

Section IX covers rules 41 to 47 of the provisional rules of procedure of the Security Council, relating to the official and working languages of the Council, interpretation and the languages of meeting records and published resolutions and decisions.

Rule 41

Arabic, Chinese, English, French, Russian and Spanish shall be both the official and the working languages of the Security Council.

Rule 42

Speeches made in any of the six languages of the Security Council shall be interpreted into the other five languages.

Rule 43

[Deleted]

Rule 44

Any representative may make a speech in a language other than the languages of the Security

Council. In this case, he shall himself provide for interpretation into one of those languages. Interpretation into the other languages of the Security Council by the interpreters of the Secretariat may be based on the interpretation given in the first such language.

Rule 45

Verbatim records of meetings of the Security Council shall be drawn up in the languages of the Council.

Rule 46

All resolutions and other documents shall be published in the languages of the Security Council.

Rule 47

Documents of the Security Council shall, if the Security Council so decides, be published in any language other than the languages of the Council.

During the period under review, rules 41 to 47 were consistently applied. At several meetings speakers delivered their statements in a language other than one of the six official languages of the Security Council in accordance with rule 44.¹³⁴

¹³⁴ For example, at the 6720th meeting, on 22 February 2012, the representative of Angola spoke in Portuguese, on behalf of the Community of Portuguese-speaking Countries, and the English text was provided by the delegation. At the 6754th meeting, on 19 April 2012, the Minister for Foreign Affairs of Guinea-Bissau delivered his statement in Portuguese and the English text was provided by the delegation. At the 6822nd meeting, on 21 August 2012, and the 6979th meeting, on 14 June 2013, the Prime Minister of Serbia spoke in Serbian while Mr. Hashim Thaçi spoke in Albanian; the English translations of the statements were made available by the respective delegations. At the 6859th meeting, on 12 November 2012, the Permanent Representative of Portugal delivered his statement in Portuguese and the text in English was provided by the delegation.

X. Provisional status of the rules of procedure

Note

Section X covers the deliberations of the Security Council concerning the status of the provisional rules of procedure of the Council, last amended in 1982.¹³⁵ Article 30 of the Charter provides that the Council shall adopt its own rules of procedure. Since their adoption by the Council at its first meeting, held on 17 January 1946, the rules of procedure have remained provisional.

¹³⁵ The provisional rules of procedure of the Council were amended 11 times between 1946 and 1982: five times during the Council's first year, at its 31st, 41st, 42nd, 44th and 48th meetings, on 9 April, 16 and 17 May and 6 and 24 June 1946; twice in its second year, at the 138th and 222nd meetings, on 4 June and 9 December 1947; and at its 468th meeting, on 28 February 1950; 1463rd meeting, on 24 January 1969; 1761st meeting, on 17 January 1974; and 2410th meeting, on 21 December 1982. Previous versions of the provisional rules were issued under the symbols [S/96](#) and Rev.1-6, the current version under the symbol [S/96/Rev.7](#).

Article 30

The Security Council shall adopt its own rules of procedure, including the method of selecting its President.

During the period under review, the question of the provisional status of the rules of procedure, including with reference to Article 30 of the Charter, was raised at the two debates concerning the working methods of the Council.¹³⁶ For example, at the 6870th meeting, on the item "Implementation of the note by the President of the Security Council ([S/2010/507](#))", several speakers opined that the provisional status of the rules of procedure should be ended and an agreement should be reached on them for the effective functioning of the Council.¹³⁷ The representative of Malaysia explicitly invoked Article 30 and noted that 30 years had passed since the provisional rules of procedure had last been

¹³⁶ Held on 26 November 2012 (see [S/PV.6870](#)) and 29 October 2013 (see [S/PV.7052](#)).

¹³⁷ [S/PV.6870](#), p. 16 (South Africa); p. 28 (Egypt); p. 33 (Ireland); [S/PV.6870 \(Resumption 1\)](#), pp. 10-11 (Senegal); and p.13 (Cuba).

amended. He said that more positive changes could be made to the working methods of the Council if its members interpreted Article 30 with a view to making the Council more democratic and to further improving the efficiency of its work.¹³⁸ The representative of India said that the Council had shown little interest in adopting transparent and inclusive rules of procedure, which remained provisional after six and a half

decades of the existence of the Council.¹³⁹ The representative of the United States noted that the Council must be able to act quickly and with a high level of flexibility while remaining mindful that Article 30 of the Charter mandated the Council to adopt its own rules of procedure.¹⁴⁰

¹³⁸ [S/PV.6870 \(Resumption 1\)](#), p. 2.

¹³⁹ [S/PV.6870](#), p. 20.

¹⁴⁰ *Ibid.*, p. 19.