#### 21. Items relating to Ukraine

#### A. Letter dated 28 February 2014 from the Permanent Representative of Ukraine to the United Nations addressed to the President of the Security Council (S/2014/136)

The item entitled "Letter dated 28 February 2014 from the Permanent Representative of Ukraine to the United Nations addressed to the President of the Security Council (S/2014/136)" was included in the list of matters of which the Security Council is seized after Ukraine requested an urgent meeting of the Council because of "the deterioration of the situation in the Autonomous Republic of the Crimea, Ukraine, which threaten[ed] the territorial integrity of Ukraine".<sup>67</sup>

During the period under review, the Council held 24 meetings in connection with this item, including two closed meetings, and adopted one resolution. At those meetings, the Council discussed the political developments in Ukraine, with a focus on finding a peaceful solution to the crisis through political dialogue in coordination with the Organization for Security and Cooperation in Europe (OSCE) and through the trilateral contact group, which included representatives of Ukraine, the Russian Federation and OSCE. The Council also considered the security situation, the humanitarian conditions in the eastern part of the country and the promotion of human rights.

The Council was regularly briefed on the political process and the security situation in the eastern part of Ukraine by representatives of the Department of Political Affairs. On two occasions, a representative of the Office for the Coordination of Humanitarian Affairs briefed the Council on the humanitarian impact of the conflict and reported on several of the humanitarian challenges, such as the growing number of internally displaced persons, the suspension of humanitarian programmes and the expulsion of humanitarian aid agencies. The Assistant Secretary-General for Human Rights briefed the Council several times and presented monthly reports of the human rights monitoring mission in Ukraine tasked with providing objective assessments of the situation on the ground. Representatives of OSCE, including the Chief Monitor of the OSCE Special Monitoring Mission to Ukraine, briefed the Council several times on multilateral diplomatic efforts to end the crisis.

On 15 March 2014, in the light of the referendum scheduled for 16 March in Crimea, the Council voted on a draft resolution by which it would have declared invalid the referendum on the status of Crimea on the grounds that Ukraine had not authorized it. The draft resolution was not adopted by the Council, having failed to obtain the required number of affirmative votes.<sup>68</sup>

By resolution 2166 (2014), adopted unanimously on 21 July 2014, the Council, deploring the downing of a civilian aircraft on an international flight, Malaysia Airlines flight MH17, on 17 July 2014 in Donetsk Oblast, Ukraine, supported efforts to establish a full, thorough and independent international investigation into the incident, which had resulted in the deaths of 298 people. On 29 July 2015, the Council voted on a draft resolution by which it would have established an international tribunal for the purpose of prosecuting persons responsible for crimes connected with the downing of Malaysia Airlines flight MH17.<sup>69</sup> The draft resolution was not adopted by the Council, owing to the negative vote of a permanent member.

<sup>&</sup>lt;sup>67</sup> See also part I, sect. 21.B, "Letter dated 13 April 2014 from the Permanent Representative of the Russian Federation to the United Nations addressed to the President of the Security Council (S/2014/264)".

<sup>&</sup>lt;sup>68</sup> S/2014/189.
<sup>69</sup> S/2015/562.

## Meetings: letter dated 28 February 2014 from the Permanent Representative of Ukraine to the United Nations addressed to the President of the Security Council (S/2014/136)

Meeting record and date	Sub-item	Other documents	Rule 37 invitations	Rule 39 and other invitations	Speakers	Decision and vote (for-against- abstaining)
S/PV.7123 (closed) 28 February 2014			Ukraine	Assistant Secretary- General for Political Affairs	Ukraine, Assistant Secretary- General	
S/PV.7124 1 March 2014			Ukraine		Deputy Secretary- General, four Council members (France, Russian Federation, United Kingdom, United States), Ukraine	
S/PV.7125 3 March 2014			Ukraine	Assistant Secretary- General for Political Affairs	All Council members, Ukraine, Assistant Secretary- General	
S/PV.7131 (closed) 10 March 2014			Ukraine	Under-Secretary- General for Political Affairs	All Council members, Ukraine, Under- Secretary- General	
S/PV.7134 13 March 2014			Ukraine	Under-Secretary- General for Political Affairs	All Council members, <sup>a</sup> Ukraine, <sup>b</sup> Under- Secretary- General	
S/PV.7138 15 March 2014		Draft resolution submitted by 42 Member States <sup>c</sup> (S/2014/189)	36 Member States <sup>d</sup>		All Council members, Ukraine	Draft resolution $(S/2014/189)$ not adopted $13-1-1^e$
S/PV.7144 19 March 2014			Ukraine	Assistant Secretary- General for Human Rights	Deputy Secretary- General, all Council members, Ukraine, Assistant Secretary- General	

#### Part I. Consideration of questions under the responsibility of the Security Council for the maintenance of international peace and security

Meeting record and date	Sub-item	Other documents	Rule 37 invitations	Rule 39 and other invitations	Speakers	Decision and vote (for-against- abstaining)
<mark>8/PV.7157</mark> 16 April 2014			Ukraine	Assistant Secretary- General for Human Rights	All Council members, Ukraine, Assistant Secretary- General	
<mark>8/PV.7165</mark> 29 April 2014			Ukraine	Under-Secretary- General for Political Affairs	All Council members, Ukraine, Under- Secretary- General	
<mark>S/PV.7185</mark> 28 May 2014			Ukraine	Under-Secretary- General for Political Affairs	All Council members, Ukraine, Under- Secretary- General	
<mark>S/PV.7205</mark> 24 June 2014			Ukraine	Assistant Secretary- General for Political Affairs, Assistant Secretary-General for Human Rights	All Council members, all invitees	
<mark>S/PV.7219</mark> 18 July 2014			Belgium, Canada, Indonesia, Malaysia, Netherlands, New Zealand, Philippines, Ukraine, Viet Nam	Under-Secretary- General for Political Affairs	All Council members, all invitees	
<mark>S/PV.7221</mark> 21 July 2014		Draft resolution submitted by 25 Member States <sup>f</sup> (S/2014/510)	Belgium, Canada, Germany, Indonesia, Ireland, Italy, Malaysia, Netherlands, New Zealand, Philippines, Ukraine, Viet Nam		All Council members, <sup>g</sup> 10 invitees under rule 37 <sup>h</sup>	Resolution 2166 (2014) 15-0-0
<mark>S/PV.7239</mark> 8 August 2014			Ukraine	Assistant Secretary- General for Human Rights	All Council members, Ukraine, Assistant Secretary- General	

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Meeting record and date	Sub-item	Other documents	Rule 37 invitations	Rule 39 and other invitations	Speakers	Decision and vote (for-against- abstaining)
S/PV.7253 28 August 2014			Ukraine	Under-Secretary- General for Political Affairs	All Council members, Ukraine, Under- Secretary- General	
S/PV.7287 24 October 2014			Ukraine	Assistant Secretary- General for Political Affairs, Assistant Secretary-General for Human Rights	All Council members, all invitees	
S/PV.7311 12 November 2014			Ukraine	Assistant Secretary- General for Political Affairs ad interim, Chief Monitor of the Organization for Security and Cooperation in Europe (OSCE) Special Monitoring Mission to Ukraine, representative of the OSCE Chairperson- in-Office	All Council members, all invitees	
S/PV.7365 21 January 2015			Ukraine	Under-Secretary- General for Political Affairs	All Council members Ukraine, Under- Secretary- General	
S/PV.7368 26 January 2015			Ukraine	Under-Secretary- General for Political Affairs	All Council members, Ukraine, Under- Secretary- General	
S/PV.7395 27 February 2015				Special Representative of the OSCE Chairperson-in- Office in Ukraine, Chief Monitor of the OSCE Special Monitoring Mission to Ukraine	All invitees	
S/PV.7400 6 March 2015			Ukraine	Under-Secretary- General for Political Affairs, Director of the Coordination and Response Division of the Office for the Coordination of	All Council members, all invitees	

#### Part I. Consideration of questions under the responsibility of the Security Council for the maintenance of international peace and security

Meeting record and date	Sub-item	Other documents	Rule 37 invitations	Rule 39 and other invitations	Speakers	Decision and vote (for-against- abstaining)
				Humanitarian Affairs, Assistant Secretary-General for Human Rights		
S/PV.7457 5 June 2015			Ukraine	Under-Secretary- General for Political Affairs, Deputy Chief Monitor of the OSCE Special Monitoring Mission to Ukraine	All Council members, all invitees	
S/PV.7498 29 July 2015		Draft resolution submitted by 18 Member States <sup>i</sup> (S/2015/562)	Australia, Belgium, Canada, Germany, Indonesia, Ireland, Israel, Italy, Netherlands, Philippines, Romania, Ukraine, Viet Nam		All Council members, <sup>j</sup> 11 invitees under rule 37 <sup>k</sup>	Draft resolution (S/2015/562) not adopted 11-1-3 <sup>1</sup>
S/PV.7576 11 December 201:	5		Ukraine	Assistant Secretary- General for Human Rights, Director of the Coordination and Response Division of the Office for the Coordination of Humanitarian Affairs, Chief Monitor of the OSCE Special Monitoring Mission to Ukraine	Deputy Secretary- General, all Council members, all invitees	

<sup>a</sup> Luxembourg was represented by its Minister for Foreign and European Affairs.

<sup>b</sup> Ukraine was represented by its Prime Minister.

<sup>c</sup> Albania, Australia, Austria, Belgium, Bulgaria, Canada, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Georgia, Germany, Greece, Hungary, Iceland, Ireland, Italy, Japan, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Montenegro, Netherlands, New Zealand, Norway, Poland, Portugal, Republic of Moldova, Romania, Slovakia, Slovenia, Spain, Sweden, Turkey, Ukraine, United Kingdom and United States.

<sup>d</sup> Albania, Austria, Belgium, Bulgaria, Canada, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, Georgia, Germany, Greece, Hungary, Iceland, Ireland, Italy, Japan, Latvia, Liechtenstein, Malta, Montenegro, Netherlands, New Zealand, Norway, Poland, Portugal, Republic of Moldova, Romania, Slovakia, Slovenia, Spain, Sweden, Turkey and Ukraine.

<sup>e</sup> For: Argentina, Australia, Chad, Chile, France, Jordan, Lithuania, Luxembourg, Nigeria, Republic of Korea, Rwanda, United Kingdom, United States; *against*: Russian Federation; *abstaining*: China.

<sup>f</sup> Argentina, Australia, Belgium, Canada, Chad, Chile, France, Germany, Indonesia, Ireland, Italy, Jordan, Lithuania, Luxembourg, Malaysia, Netherlands, New Zealand, Nigeria, Philippines, Republic of Korea, Rwanda, Ukraine, United Kingdom, United States and Viet Nam.

<sup>g</sup> Australia was represented by its Minister for Foreign Affairs; and Luxembourg by its Minister for Foreign and European Affairs.

<sup>h</sup> The Netherlands was represented by its Minister for Foreign Affairs. The representatives of Ireland and Italy did not make statements.

- <sup>*i*</sup> Australia, Belgium, Canada, France, Germany, Ireland, Israel, Italy, Lithuania, Malaysia, Netherlands, New Zealand, Philippines, Romania, Spain, Ukraine, United Kingdom and United States.
- <sup>1</sup> New Zealand was represented by its Minister for Foreign Affairs; and Malaysia by its Minister of Transport.
- <sup>k</sup> Australia, the Netherlands and Ukraine were represented by their Ministers for Foreign Affairs. The representatives of Italy and Romania did not make statements.
- <sup>1</sup> For: Chad, Chile, France, Jordan, Lithuania, Malaysia, New Zealand, Nigeria, Spain, United Kingdom, United States; *against*: Russian Federation; *abstaining*: Angola, China, Venezuela (Bolivarian Republic of).

#### B. Letter dated 13 April 2014 from the Permanent Representative of the Russian Federation to the United Nations addressed to the President of the Security Council (S/2014/264)

The item entitled "Letter dated 13 April 2014 from the Permanent Representative of the Russian Federation to the United Nations addressed to the President of the Security Council (S/2014/264)" was included in the list of matters of which the Security Council is seized after the Russian Federation requested an emergency meeting of the Council to consider "the alarming developments" in Ukraine.<sup>84</sup>

During the period under review, the Council held five meetings in connection with this item and heard briefings by senior officials of the Organization on the situation on the ground, addressing political, security and humanitarian conditions. The Council condemned the acts of violence reported in eastern Ukraine, called for the de-escalation of tensions and urged the parties to find a peaceful solution to the crisis through political dialogue. Many Council members expressed their concern at the deteriorating humanitarian situation in the Donetsk and Luhansk regions and urged the relevant agencies to remain engaged until the situation in eastern Ukraine stabilized.

On 17 February 2015, the Council unanimously adopted resolution 2202 (2015), in which it expressed its grave concern at the tragic events and violence in eastern regions of Ukraine, endorsed the Package of Measures for the Implementation of the Minsk Agreements adopted in Minsk on 12 February 2015, and called upon all parties to implement the measures, including a comprehensive ceasefire. The Council reaffirmed its resolution 2166 (2014), concerning the downing of flight MH17, and its full respect for the sovereignty, independence and territorial integrity of Ukraine.<sup>70</sup>

Meetings: letter dated 13 April 2014 from the Permanent Representative of the Russian Federation to the United Nations addressed to the President of the Security Council (\$/2014/264)

Meeting record and date	Sub-item	Other documents	Rule 37 invitations	Rule 39 and other invitations	Speakers	Decision and vote (for-against- abstaining)
S/PV.7154 13 April 2014			Ukraine	Assistant Secretary- General for Political Affairs	All Council members, Ukraine, Assistant Secretary- General	
S/PV.7167 2 May 2014			Ukraine	Under-Secretary- General for Political Affairs	All Council members, Ukraine, Under- Secretary- General	

<sup>&</sup>lt;sup>70</sup> See also part I, sect. 21.A, "Letter dated 28 February 2014 from the Permanent Representative of Ukraine to the United Nations addressed to the President of the Security Council (S/2014/136)".

Meeting record and date	Sub-item	Other documents	Rule 37 invitations	Rule 39 and other invitations	Speakers	Decision and vote (for-against- abstaining)
S/PV.7234 5 August 2014			Ukraine	Director of the Coordination and Response Division of the Office for the Coordination of Humanitarian Affairs	All Council members, all invitees	
S/PV.7269 19 September 2014			Canada, Germany, Indonesia, Malaysia, Netherlands, Ukraine	Under-Secretary- General for Political Affairs	All Council members, <sup>a</sup> all invitees	
S/PV.7384 17 February 2015		Draft resolution submitted by Russian Federation (S/2015/117)	Germany, Ukraine		14 Council members, <sup>b</sup> Germany, Ukraine	Resolution 2202 (2015) 15-0-0

<sup>a</sup> Australia, Malaysia and the Netherlands were represented by their Ministers for Foreign Affairs; and Luxembourg by its Minister for Foreign and European Affairs.

<sup>b</sup> Chad, Chile, China, France, Jordan, Lithuania, Malaysia, New Zealand, Nigeria, Russian Federation, Spain, United Kingdom, United States and Venezuela (Bolivarian Republic of).

### **Middle East**

# 22. The situation in the Middle East, including the Palestinian question

During the period under review, the Security Council held 31 meetings in connection with the item entitled "The situation in the Middle East, including the Palestinian question". The Council issued one presidential statement in which it expressed strong support for the call by international partners and the Secretary-General for an immediate and unconditional humanitarian ceasefire in Gaza, allowing for the delivery of urgently needed assistance.<sup>71</sup> The Council failed to adopt a draft resolution submitted by Jordan on behalf of the Group of Arab States, by which it would have set parameters and a timeframe for a negotiated solution and the creation of two States living side by side in peace and security.<sup>72</sup>

During 2014, the Council discussions focused on the resumption and subsequent suspension of direct negotiations between Israelis and Palestinians towards a two-State solution, and the deteriorating humanitarian situation and intensification of the violence in and around Gaza. During 2015, discussions focused on the reconstruction in Gaza, and on the increase in tensions with respect to holy sites in Jerusalem. Meetings during the two-year period also focused on the escalation of activities that undermined a two-State solution in Israel, the West Bank and Gaza. Developments in Lebanon, the Syrian Arab Republic and Yemen and the overall political situation in the Middle East were also discussed during the period.<sup>73</sup>

<sup>&</sup>lt;sup>71</sup> S/PRST/2014/13, third paragraph.

<sup>&</sup>lt;sup>72</sup> S/2014/916.

<sup>&</sup>lt;sup>73</sup> See part I, sect. 23, "The situation in the Middle East".