Part X

Subsidiary organs of the Security Council: peacekeeping operations and special political missions

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### Introductory note

#### Article 29

The Security Council may establish such subsidiary organs as it deems necessary for the performance of its functions.

#### Rule 28

The Security Council may appoint a commission or committee or a rapporteur for a specified question.

The powers of the Security Council to establish subsidiary organs are set out in Article 29 of the Charter of the United Nations and reflected in rule 28 of its provisional rules of procedure. Part X of the present Supplement covers decisions of the Council relating to field-based subsidiary organs that the Council established for the performance of its functions under the Charter and that were active during 2020. These field-based subsidiary organs can be divided into two categories: peacekeeping operations (covered in section I); and special political missions (covered in section II).

Other subsidiary organs, such as committees, working groups, investigative bodies, tribunals, ad hoc commissions, special advisers, envoys, representatives and coordinators, and the Peacebuilding Commission, are covered in part IX. Peace operations led by regional organizations are covered in part VIII, which deals with the Council's cooperation with regional organizations.

Peacekeeping operations and special political missions covered in part X are presented by region and in the order in which they were established. Successor missions are listed immediately after their predecessors. The introduction to each main section includes overview tables identifying the mandates assigned to each mission (tables 1, 2, 4 and 5) and provides an analysis of the key trends and developments during the reporting period. The mandates of the missions are presented in those tables according to 21 categories of mandated tasks, which are based exclusively on the language of the decisions of the Council and do not necessarily reflect the specific structure or activities of the mission. The categories are provided only as a convenience for readers and do not reflect any practice or position of the Council.

Subsections provide a summary of major developments concerning the mandate and composition of each mission, reflecting the decisions of the Council adopted during the period under review. For information on the mandate and composition of missions in the past, see previous supplements to the *Repertoire*.

### I. Peacekeeping operations

### Note

Section I focuses on the decisions adopted by the Council during the period under review concerning the establishment and termination of peacekeeping operations, as well as changes to their mandates and composition.

## **Overview of peacekeeping operations during 2020**

During the period under review, the Council oversaw 13 peacekeeping operations.<sup>1</sup> Seven of the operations were in Africa, three in the Middle East, two in Europe and one in Asia. The Council did not establish any new operations in 2020 and one completed its mandate.

#### Terminations and extensions of mandates

In 2020, by resolution 2559 (2020) of 22 December, the Council terminated the mandate of the African Union-United Nations Hybrid Operation in Darfur (UNAMID) as of 31 December 2020.<sup>2</sup> The Council extended the mandates of the following peacekeeping operations:

- United Nations Mission for the Referendum in Western Sahara (MINURSO)
- United Nations Organization Stabilization Mission in the Democratic Republic of the Congo (MONUSCO)
- United Nations Interim Security Force for Abyei (UNISFA)
- United Nations Mission in South Sudan (UNMISS)
- United Nations Multidimensional Integrated Stabilization Mission in Mali (MINUSMA)
- United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic (MINUSCA)
- United Nations Peacekeeping Force in Cyprus (UNFICYP)

- United Nations Disengagement Observer Force (UNDOF)
- United Nations Interim Force in Lebanon (UNIFIL)

The mandates of the United Nations Military Observer Group in India and Pakistan (UNMOGIP), the United Nations Interim Administration Mission in Kosovo (UNMIK) and the United Nations Truce Supervision Organization (UNTSO) remained openended.

## Mandates of peacekeeping operations, including authorization of the use of force

In 2020, the most common tasks of peacekeeping operations mandated by the Council related to the provision of good offices, mediation and technical support to peace processes, the protection of civilians and United Nations personnel and humanitarian workers, and the facilitation of humanitarian assistance. The Council also tasked missions with human rights monitoring, reporting and protection, gender mainstreaming and, as part of stabilization activities, the capacity-building of national security forces. The Council continued to highlight the importance of cooperation and coordination between peacekeeping operations and United Nations country teams, as well as international, regional and subregional stakeholders in the implementation of mission mandates. The mandated tasks of more longstanding missions, such as MINURSO, UNMOGIP, UNTSO and UNDOF, remained more narrowly focused on the monitoring of ceasefires.

The Council reauthorized the use of force by MONUSCO, UNMISS, MINUSMA and MINUSCA.<sup>3</sup> UNAMID, UNISFA and UNIFIL were reauthorized to take all necessary action in fulfilling only certain elements of their mandates, such as protecting civilians, United Nations personnel and equipment, ensuring their freedom of movement and that of

<sup>&</sup>lt;sup>1</sup> For Council decisions and deliberations relating to the item entitled "United Nations peacekeeping operations", see part I, sect. 23. For Council discussions concerning individual peacekeeping operations, see the respective country-specific studies in part I.

<sup>&</sup>lt;sup>2</sup> Resolution 2559 (2020), paras. 1–2.

<sup>&</sup>lt;sup>3</sup> In connection with MONUSCO, see resolution 2556 (2020), paras. 27 and 29 (i) (a); in connection with UNMISS, see resolution 2514 (2020), paras. 10 and 14; in connection with MINUSMA, see resolution 2531 (2020), para. 18; and, in connection with MINUSCA, see resolution 2552 (2020), para. 30. For more information on the authorization by the Council in 2020 of the use of force, see part VII, sect. IV.

humanitarian workers, and protecting the mission area of responsibility.<sup>4</sup>

In instances where mandates were modified, the Council placed particular emphasis on strengthening peacekeeping early warning mechanisms and the protection of civilians from sexual and gender-based violence, good offices and other forms of support for political transitions and electoral cycles, and the facilitation of humanitarian assistance in the context of the coronavirus disease (COVID-19) pandemic. Specifically, MONUSCO, UNMISS and MINUSMA were requested to strengthen their early warning and mechanisms, and MONUSCO response and MINUSMA were required to record and analyse their rate of response.<sup>5</sup> MONUSCO was also requested to ensure that risks of sexual violence in conflict were included in its data collection, threat analysis and early warning system.<sup>6</sup> With the decrease in political violence in South Sudan and the Mission's transition from static duties at protection of civilians sites, the Council requested UNMISS to focus deterrence and protection activities on areas of high risk of conflict or where there were emerging protection risks or threats such as high rates of sexual and gender-based violence.7

The good offices support of MINUSCA for the preparation and delivery of peaceful presidential, legislative and local elections in the Central African Republic in 2020 and 2021 was defined to include encouraging dialogue among all political stakeholders and mitigating tensions throughout the electoral period, as well as providing security, operational, logistical and technical support.<sup>8</sup> Following the establishment of a transitional Government in Mali, the Council tasked MINUSMA with supporting the political transition in country, including through good offices, the confidence-building and facilitation and by supporting the holding of elections through technical assistance and security arrangements.9

In accordance with resolution 2532 (2020) of 1 July, in which the Council requested the Secretary-General to instruct peacekeeping operations to provide support to host country authorities in their efforts to contain the COVID-19 pandemic, UNAMID and MINUSCA were assigned additional responsibilities to help to alleviate the consequences of the pandemic, support national authorities in containing its spread, and support unhindered humanitarian access. <sup>10</sup> In connection with the mandate of UNIFIL, the Council commended the Force for the preventive measures taken to fight the COVID-19 pandemic and, more generally, authorized it to take temporary and special measures to provide support to Lebanon and its people in the aftermath of the explosion in the port of Beirut.<sup>11</sup>

Regarding cross-cutting issues, the Council requested UNFICYP to fully take into account gender considerations throughout its mandate.<sup>12</sup> UNMISS and MINUSMA, meanwhile, were assigned the role of supporting the meaningful participation of women and youth, among other marginalized groups, in political leadership, peace processes, transitional authorities, and the implementation of the peace agreements in South Sudan and Mali.<sup>13</sup> The Council requested MONUSCO to promote intercommunal and genderresponsive reconciliation while paying specific attention to the needs of women, in addition to children, as part of its support to the disarmament, demobilization, repatriation and resettlement process.<sup>14</sup>

With regard to the effectiveness of peacekeeping operations, the Council underscored the need to better address allegations of sexual exploitation and abuse and, further to resolution 2518 (2020) of 30 March, introduced new language regarding the safety and security of peacekeepers. In this regard, the Council requested several missions to take appropriate steps to ensure full accountability in cases involving their personnel, including through timely investigations by troop- and police-contributing countries and the

<sup>&</sup>lt;sup>4</sup> In connection with UNAMID, see resolution 2525 (2020), para. 1; in connection with UNISFA, see resolutions 2519 (2020), para. 1, and 2550 (2020), paras. 1 and 12; and, in connection with UNIFIL, see resolution 2539 (2020), para. 21.

<sup>&</sup>lt;sup>5</sup> In connection with MONUSCO, see resolution 2556 (2020), para. 29 (i) (h); in connection with UNMISS, see resolution 2514 (2020), para. 8 (a) (iii); and, in connection with MINUSMA, see resolution 2531 (2020), para. 28 (c) (ii).

<sup>&</sup>lt;sup>6</sup> Resolution 2556 (2020), para. 29 (i) (h).

<sup>&</sup>lt;sup>7</sup> Resolution 2514 (2020), paras. 8 (a) (ii) and 19.

<sup>&</sup>lt;sup>8</sup> Resolution 2552 (2020), para. 31 (c).

<sup>&</sup>lt;sup>9</sup> S/PRST/2020/10, tenth paragraph.

<sup>&</sup>lt;sup>10</sup> Resolution 2532 (2020), para. 6. In connection with UNAMID, see resolution 2525 (2020), para. 8; and, in connection with MINUSCA, see resolution 2552 (2020), para. 31 (d).

<sup>&</sup>lt;sup>11</sup> Resolution 2539 (2020), fifth preambular paragraph and para. 28.

<sup>&</sup>lt;sup>12</sup> Resolution 2506 (2020), para. 14.

<sup>&</sup>lt;sup>13</sup> In connection with UNMISS, see resolution 2514 (2020), paras. 5 and 31; and, in connection with MINUSMA, see resolution 2531 (2020) para. 28 (a) (v).

<sup>&</sup>lt;sup>14</sup> Resolution 2556 (2020), paras. 29 (ii) (c) and (i).

missions as appropriate.<sup>15</sup> The Council requested the Secretary-General and troop- and police-contributing countries to seek to increase the number of women in MONUSCO, MINUSCA and UNDOF, including in leadership positions, and to implement other relevant provisions of resolution 2538 (2020) on the role of women in peacekeeping.<sup>16</sup> With regard to MINUSMA and MINUSCA, the Council requested the Secretary-General, Member States and national authorities to continue to take all appropriate measures to review and enhance the safety and security of peacekeeping personnel, in line with resolution 2518 (2020).<sup>17</sup> Similarly, UNDOF and UNIFIL were requested to protect the safety, security and health of all personnel in the context of the COVID-19 pandemic, in line with resolutions 2518 (2020)and 2532 (2020).respectively, 18 while UNAMID was tasked with the provision of training to personnel in this context.<sup>19</sup>

Finally, the Council expanded on the modalities regarding the planning and implementation of mission transitions. For example, with regard to MONUSCO, the Council endorsed a strategy on the progressive and phased drawdown of the Mission and its transition, and

- <sup>16</sup> In connection with MONUSCO, see resolution 2556 (2020), para. 43; in connection with MINUSCA, see resolution 2552 (2020), para. 39; and, in connection with UNDOF, see resolution 2555 (2020), para. 13.
- <sup>17</sup> In connection with MINUSMA, see resolution 2531 (2020), para. 47; and, in connection with MINUSCA, see resolution 2552 (2020), para. 37.
- <sup>18</sup> In connection with UNDOF, see resolutions 2530 (2020) and 2555 (2020), para. 8; and, in connection with UNIFIL, see resolution 2539 (2020), fifth preambular paragraph.
- <sup>19</sup> Resolution 2525 (2020), para. 8.

requested the Secretary-General to present a transition plan defining the practical modalities of transfer of tasks to the Government, the United Nations country team and other stakeholders, as well as detailed, measurable and realistic benchmarks.<sup>20</sup> The Council also called upon the Secretary-General to develop options for the final drawdown and follow-on presence to UNAMID and requested both MONUSCO and UNAMID to establish mechanisms for their respective transitions and transfer of tasks to other stakeholders.<sup>21</sup> Taking a more long-term perspective, the Council tasked the Secretary-General with developing options and conditions, including benchmarks, for the future drawdown and eventual exit of UNISFA and MINUSMA, while MINUSCA was requested to continue reporting on the conditions required for such a transition.<sup>22</sup>

Tables 1 and 2 provide an overview of the mandates of peacekeeping operations in 2020, showing the wide range of tasks mandated by the Council. The mandates reflected in the tables include: (a) tasks mandated by the Council in decisions adopted during the reporting period; and (b) tasks mandated in previous periods and reiterated by the Council during the period under review. The tables also include the tasks of peacekeeping operations with open-ended mandates adopted in decisions of previous periods. The tables are provided for information purposes only and do not reflect any position or view of the Council with regard to the status of the mandates of the operations concerned.

- <sup>21</sup> In connection with UNAMID, see resolution 2525 (2020), para. 5; and, in connection with MONUSCO, see resolution 2556 (2020), paras. 50–51.
- <sup>22</sup> In connection with UNISFA, see resolution 2550 (2020), para. 31; in connection with MINUSMA, see resolution 2531 (2020), para. 64; and, in connection with MINUSCA, see resolution 2552 (2020), para. 53.

Mandate	MINURSO	UNAMID	MONUSCO	UNISFA	UNMISS	MINUSMA	MINUSCA
Chapter VII		Х	Х	Х	Х	Х	Х
Authorization of the use of force		Х	Х	Х	Х	Х	Х
Ceasefire monitoring	Х				Х	Х	
Civil-military coordination		Х	Х		Х	Х	Х
Demilitarization and arms management	Х	Х	Х	Х	Х	Х	Х

#### Table 1

### Mandates of peacekeeping operations, 2020: Africa

<sup>&</sup>lt;sup>15</sup> In connection with UNISFA, see resolution 2550 (2020), para. 29; in connection with MINUSMA, see resolution 2531 (2020), para. 57; in connection with MINUSCA, see resolution 2552 (2020), para. 41; in connection with UNFICYP, see resolution 2506 (2020), para. 16; and, in connection with UNIFIL, see resolution 2539 (2020), para. 24.

<sup>&</sup>lt;sup>20</sup> Resolution 2556 (2020), paras. 49–50.

Mandate	MINURSO	UNAMID	MONUSCO	UNISFA	UNMISS	MINUSMA	MINUSCA
Electoral assistance	Х					Х	Х
Human rights-related <sup>a</sup>		Х	Х	Х	Х	Х	Х
Humanitarian support	Х	Х	Х		Х	Х	Х
International cooperation and coordination	Х	Х	Х	Х	Х	Х	Х
Mission impact assessment			Х			Х	Х
Political process	Х	Х	Х	Х	Х	Х	Х
Protection of civilians	Х	Х	Х	Х	Х	Х	Х
Protection of humanitarian/United Nations personnel and facilities; ensuring free movement of personnel and equipment		Х	Х	Х	Х	Х	Х
Public information			Х			Х	Х
Rule of law/judicial matters		Х	Х	Х		Х	Х
Security monitoring; patrolling; deterrence		Х	Х	Х	Х	Х	Х
Security sector reform			Х			Х	Х
Support to military			Х			Х	Х
Support to police	Х	Х	Х	Х	Х	Х	Х
Support to sanctions regimes		Х	Х		Х	Х	Х
Support to State institutions		Х	Х		Х	Х	Х

Abbreviations: MINURSO, United Nations Mission for the Referendum in Western Sahara; UNAMID, African Union-United Nations Hybrid Operation in Darfur; MONUSCO, United Nations Organization Stabilization Mission in the Democratic Republic of the Congo; UNISFA, United Nations Interim Security Force for Abyei; UNMISS, United Nations Mission in South Sudan; MINUSMA, United Nations Multidimensional Integrated Stabilization Mission in Mali; MINUSCA, United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic.

<sup>*a*</sup> Includes tasks related to human rights; children and armed conflict; women and peace and security; and youth and peace and security.

#### UNMOGIP UNFICYP UNMIK UNTSO UNDOF UNIFIL Mandate Chapter VII Х Х Authorization of the use of force Civil-military coordination Х Ceasefire monitoring Х Х Х Х Х Demilitarization and arms management Х Electoral assistance Human rights-related<sup>a</sup> Х Х Х Humanitarian support Х Х Х

## Table 2Mandates of peacekeeping operations, 2020: Asia, Europe and Middle East

Part X. Subsidiary	organs of the Security Council:
peacekeeping operation	ns and special political missions

Mandate	UNMOGIP	UNFICYP	UNMIK	UNTSO	UNDOF	UNIFIL
International cooperation and coordination		Х	Х	Х	Х	Х
Political process		Х	Х			
Protection of civilians						Х
Protection of humanitarian/United Nations personnel and facilities; ensuring free movement of personnel and equipment						Х
Public information						
Rule of law/judicial matters						
Security monitoring-patrolling-deterrence						Х
Security sector reform						
Support to military						Х
Support to police		Х	Х			
Support to sanctions regimes						
Support to State institutions			Х			Х

*Abbreviations*: UNMOGIP, United Nations Military Observer Group in India and Pakistan; UNFICYP, United Nations Peacekeeping Force in Cyprus; UNMIK, United Nations Interim Administration Mission in Kosovo; UNTSO, United Nations Truce Supervision Organization; UNDOF, United Nations Disengagement Observer Force; UNIFIL, United Nations Interim Force in Lebanon.

<sup>*a*</sup> Includes tasks related to human rights; children and armed conflict; women and peace and security; and youth and peace and security.

#### Authorized strength of peacekeeping operations

As illustrated in table 3, during the period under review, the Council modified the composition of one peacekeeping operation by decreasing the number of military personnel in UNIFIL.

## Table 3Changes in composition of peacekeeping operations, 2020

Mission	Changes in composition	Decision
United Nations Interim Force in Lebanon	The Council decided to reduce the authorized troop ceiling from 15,000 to 13,000 personnel	Resolution 2539 (2020)

### Africa

## United Nations Mission for the Referendum in Western Sahara

The United Nations Mission for the Referendum in Western Sahara (MINURSO) was established by the Council on 29 April 1991, by resolution 690 (1991), in accordance with the settlement proposals accepted by Morocco and the Frente Popular para la Liberación de Saguia el-Hamra y de Río de Oro (Frente POLISARIO). MINURSO was mandated to monitor the ceasefire, provide security for the repatriation of refugees, and support the organization of a free and fair referendum.<sup>23</sup>

In 2020, by resolution 2548 (2020) of 30 October, the Council extended the mandate of MINURSO for one year, until 31 October 2021.<sup>24</sup> The resolution was adopted with 13 votes in favour and 2 abstentions.<sup>25</sup> The Council did not modify the mandate or composition of MINURSO during the period under review.

### African Union-United Nations Hybrid Operation in Darfur

The Council established the African Union-United Nations Hybrid Operation in Darfur (UNAMID) by resolution 1769 (2007) of 31 July 2007 and, acting under Chapter VII of the Charter, authorized UNAMID to take the necessary action to support the implementation of the Darfur Peace Agreement, protect civilians and United Nations personnel and equipment and ensure the security and freedom of its own personnel and humanitarian workers.<sup>26</sup> In 2020, the Council adopted resolutions 2517 (2020) of 30 March, 2523 (2020) of 29 May, 2525 (2020) of 3 June and 2559 (2020) of 22 December. By resolution 2525 (2020), acting under Chapter VII of the Charter and ahead of the expiry of the mandate as contained in resolution 2495 (2019), the Council extended the mandate of UNAMID for two months, until 31 December 2020.<sup>27</sup> By resolution 2559 (2020), the Council decided to terminate the mandate of UNAMID as of 31 December 2020.<sup>28</sup>

With the onset of the COVID-19 pandemic in March 2020 and the resulting impact on the operations and drawdown of UNAMID, by resolutions 2517 (2020), 2523 (2020) and 2525 (2020), acting under Chapter VII of the Charter, the Council decided to maintain the Mission's troop and police ceilings and extended the timelines for its decision on the courses of action regarding the responsible drawdown and exit of UNAMID from 31 March to 31 May, 3 June and 31 December 2020, respectively.<sup>29</sup>

By resolution 2525 (2020), the Council adjusted the strategic priorities of UNAMID and requested the mission to focus on the protection of civilians as set out in resolution 2495 (2019), including by supporting the capacity of the Government of the Sudan to protect civilians and by preserving the requisite capacity, particularly in Jebel Marra.<sup>30</sup> In the same resolution, the Council requested UNAMID to provide support, within its mandate and capacities and existing resources, to the Sudan in its efforts to contain the spread of the COVID-19 pandemic, in particular to facilitate and support unhindered humanitarian access, including to internally displaced persons and refugee camps.<sup>31</sup> UNAMID was also requested to take all appropriate steps to protect the safety, security and

<sup>&</sup>lt;sup>23</sup> For more information on the history of the mandate of MINURSO, see previous supplements covering the period 1991–2019.

<sup>&</sup>lt;sup>24</sup> Resolution 2548 (2020), para. 1.

<sup>&</sup>lt;sup>25</sup> See S/2020/1063. The Russian Federation and South Africa abstained in the vote on resolution 2548 (2020): the representative of the Russian Federation expressed concern regarding the consultations process on the draft resolution and stressed the need to maintain the previously agreed parameters of the Western Saharan settlement, and the representative of South Africa raised the issue of the working methods on the Western Sahara file and of the draft resolution not reflecting the current realities on the ground (see also S/2020/1075). For more information on the situation concerning Western Sahara, see part I, sect. 1.

<sup>&</sup>lt;sup>26</sup> For more information on the history of the mandate of UNAMID, see previous supplements covering the period

<sup>2007–2019.</sup> For more information on the item entitled "Reports of the Secretary-General on the Sudan and South Sudan", see part I, sect. 8.

<sup>&</sup>lt;sup>7</sup> Resolution 2525 (2020), para. 1.

<sup>&</sup>lt;sup>28</sup> Resolution 2559 (2020), paras. 1–2.

<sup>&</sup>lt;sup>29</sup> Resolutions 2517 (2020), 2523 (2020) and 2525 (2020), paras. 1–2. By its resolution 2495 (2019), the Council had expressed its intention to decide by 31 March 2020 courses of action regarding the drawdown and exit of UNAMID and the establishment of a follow-on presence to the mission. In its resolution 2525 (2020), the Council took note of the special report of the Chairperson of the African Union Commission and the Secretary-General providing recommendations on the appropriate course of action regarding the drawdown of UNAMID and options for a follow-on presence to the mission (\$/2020/202).

<sup>&</sup>lt;sup>30</sup> Resolution 2525 (2020), para. 3.

<sup>&</sup>lt;sup>31</sup> Ibid., para. 8.

health of all of its personnel, in line with resolution 2518 (2020), and to take further steps towards the provision of training for the personnel on issues related to preventing the spread of the COVID-19 pandemic.<sup>32</sup>

In the same resolution, the Council also requested UNAMID and the newly established special political mission, the United Nations Integrated Transition Assistance Mission in the Sudan (UNITAMS), to establish a coordination mechanism to determine the modalities and timelines for the transition of responsibilities where the two missions had common strategic objectives and priorities in Darfur and in order to ensure close coordination and cooperation, information and analysis sharing, to maximize synergies, leverage resources and prevent the duplication of efforts.<sup>33</sup> The Secretary-General and the Chairperson of the African Union Commission were requested to provide a special report no later than 31 October 2020, which was to include an assessment of the situation on the ground, including the impact of the peace process on the security situation in Darfur, the capacity of the Government, including the Sudanese Police Force, to protect civilians, and recommendations on the appropriate course of action regarding the drawdown of UNAMID, taking into account the impact of the COVID-19 pandemic.<sup>34</sup> The Council also expressed its intention to decide by 31 December 2020, taking into account the findings of the requested special report, courses of action regarding the responsible drawdown and exit of UNAMID.35

By resolution 2559 (2020), the Council took note of the special report of the Chairperson of the African Union and the Secretary-General dated 13 November 2020,<sup>36</sup> in particular the recommendation that the mandate of UNAMID be terminated by 31 December 2020 and the estimate that the environmental clean-up, the removal of the mission's footprint and the repatriation from closed locations of staff, troops and police would take an estimated six months, subject to the COVID-19 pandemic and the rainy season. The Council underscored that a reasonable time would be required for the liquidation of UNAMID following its withdrawal.<sup>37</sup>

In accordance with the recommendations, in addition to terminating the mandate of UNAMID as of

31 December 2020, the Council requested the Secretary-General to commence the drawdown of the mission personnel on 1 January 2021 and to complete the withdrawal of all uniformed and civilian personnel by 30 June 2021, other than those required for the mission's liquidation.<sup>38</sup> The Council called upon UNAMID to establish with the United Nations country team, as part of the transition and drawdown process, appropriate arrangements enabling the country team to oversee the residual activities of programmatic cooperation initiated by UNAMID in 2020 to ensure a smooth transition of peacebuilding and support for capacity development of the Government in Darfur.<sup>39</sup> The Council reiterated the mandate of UNAMID to protect the safety, security and health of all personnel, emphasizing the need to prevent the spread of COVID-19 during the course of the drawdown and withdrawal.40 The Council requested the Secretary-General to keep it regularly informed about all relevant developments in relation with the drawdown and withdrawal as an annex to the regular reporting requested on UNITAMS and to provide an oral briefing on 31 July 2021 on the completion of the process.<sup>41</sup>

The Council expressed its deep appreciation for the work of UNAMID in the Sudan and its overall contribution to the maintenance of peace and security in Darfur since its establishment in 2007, commended the contribution of troop- and police-contributing countries and underlined the importance of the partnership between the United Nations and the African Union in the Sudan.<sup>42</sup> Finally, the Council requested the Secretary-General to provide an assessment on lessons learned from the experience of UNAMID no later than 31 October 2021.<sup>43</sup>

### United Nations Organization Stabilization Mission in the Democratic Republic of the Congo

The United Nations Organization Stabilization Mission in the Democratic Republic of the Congo (MONUSCO) was established by the Council on 28 May 2010 by resolution 1925 (2010), under Chapter VII of the Charter, to succeed the United Nations Organization Mission in the Democratic Republic of the Congo (MONUC). MONUSCO was authorized to use all necessary means to carry out its protection

<sup>&</sup>lt;sup>32</sup> Ibid.

<sup>&</sup>lt;sup>33</sup> Ibid., para. 5. For more information on the mandate of UNITAMS, see sect. II.

<sup>&</sup>lt;sup>34</sup> Ibid., para. 11.

<sup>&</sup>lt;sup>35</sup> Ibid., para. 2.

<sup>&</sup>lt;sup>36</sup> S/2020/1115.

<sup>&</sup>lt;sup>37</sup> Resolution 2559 (2020), eleventh preambular paragraph.

<sup>&</sup>lt;sup>38</sup> Ibid., paras. 1–2.

<sup>&</sup>lt;sup>39</sup> Ibid., para. 9.

<sup>40</sup> Ibid., para. 13

<sup>&</sup>lt;sup>41</sup> Ibid., para. 14.

<sup>&</sup>lt;sup>42</sup> Ibid., fifth preambular paragraph.

<sup>43</sup> Ibid., para. 15.

mandate as set out in the resolution and tasked with, inter alia, ensuring the effective protection of civilians and supporting the efforts of the Government of the Democratic Republic of the Congo on stabilization and peace consolidation.<sup>44</sup>

In 2020, by resolution 2556 (2020) of 18 December, acting under Chapter VII of the Charter, the Council extended the mandate of MONUSCO for one year, until 20 December 2021.<sup>45</sup> The resolution was adopted with 14 votes in favour and 1 abstention.<sup>46</sup>

By the same resolution, the Council maintained the two strategic priorities of MONUSCO to protect civilians and support the stabilization and strengthening of State institutions and key governance and security reforms.<sup>47</sup> The Council also reiterated the corresponding priority tasks of MONUSCO with the addition of new language on the protection of civilians and human rights, the Intervention Brigade, security sector reform, and disarmament, demobilization and reintegration.

Specifically, the Council requested MONUSCO to strengthen its early warning and response mechanisms, including by systematically recording and analysing its rate of response, and to ensure that risks of sexual violence in conflict were included in its data collection, threat analysis and early warning system.<sup>48</sup> While reiterating the mandate of MONUSCO to carry out targeted offensive operations, either unilaterally or jointly with the Armed Forces of the Democratic Republic of the Congo (FARDC), the Council specified that the task would be carried out through a reconfigured and effective Intervention Brigade that included additional combat units from additional troopand police-contributing countries as quick reaction forces, able to cope with asymmetric warfare.49 Furthermore, the Council expressed support for the efforts of the Secretary-General to improve the performance of the Intervention Brigade, including in the light of the independent assessment report on the protection of civilians and neutralization of armed groups in Beni and Mambasa territories, as appropriate and consistent with the Mission's mandate, including through the expeditious deployment of combat units functioning as quick reaction forces.<sup>50</sup>

The Council underlined that MONUSCO would support the United Nations system in-country to ensure that any support provided by the United Nations would be in strict compliance with the human rights due diligence policy on United Nations support to non-United Nations security forces.<sup>51</sup> On security sector reform and disarmament, demobilization and reintegration, the Council noted that MONUSCO would provide good offices and advice to the Government, particularly in North and South Kivu and Ituri provinces.<sup>52</sup>

With regard to cross-cutting issues, the Council requested MONUSCO to promote intercommunal and gender-responsive reconciliation and to pay specific attention to the needs of women and children, as part of its support to the disarmament, demobilization, repatriation, resettlement and reintegration process.<sup>53</sup> Beyond the priorities, the Council reiterated the Mission's tasks related to cooperation with the Office of the Special Envoy of the Secretary-General for the Great Lakes Region,<sup>54</sup> the protection of United Nations equipment.55 personnel. facilities and child protection,<sup>56</sup> violence.57 gender and sexual humanitarian support,<sup>58</sup> support to the implementation of the sanctions regime<sup>59</sup> and management of the environmental impact of its operations.<sup>60</sup>

Regarding the exit strategy, the Council endorsed the Joint Strategy on the Progressive and Phased Drawdown of MONUSCO and the broad parameters of the Mission's transition, as well as its planned withdrawal from the Kasai in 2021 and progressively from Tanganyika in 2022 and the gradual consolidation of the Mission's footprint in the three provinces where active conflict persisted.<sup>61</sup> Furthermore, the Council

- <sup>51</sup> Resolution 2556 (2020), para. 29 (ii) (e).
- <sup>52</sup> Ibid., paras. 29 (ii) (f)-(g).

<sup>&</sup>lt;sup>44</sup> For more information on the history of the mandate of MONUSCO, see previous supplements covering the period 2010–2019.

<sup>&</sup>lt;sup>45</sup> Resolution 2556 (2020), para. 22.

<sup>&</sup>lt;sup>46</sup> See S/2020/1265. The Russian Federation abstained in the vote on the draft resolution, as the delegation could not agree with the new wording of the paragraphs on international humanitarian assistance proposed by the authors of the draft resolution. For more information on the situation concerning the Democratic Republic of the Congo, see part I, sect. 4.

<sup>&</sup>lt;sup>47</sup> Resolution 2556 (2020), para. 24.

<sup>&</sup>lt;sup>48</sup> Ibid., para. 29 (i) (h).

<sup>49</sup> Ibid., para. 29 (i) (e).

<sup>&</sup>lt;sup>50</sup> Ibid., para. 44. See also S/2020/214, para. 62.

<sup>&</sup>lt;sup>53</sup> Ibid., paras. 29 (ii) (c) and (i).

<sup>&</sup>lt;sup>54</sup> Ibid., para. 26.

<sup>55</sup> Ibid., para. 30.

<sup>&</sup>lt;sup>56</sup> Ibid., para. 31.

<sup>&</sup>lt;sup>57</sup> Ibid., para. 32.

<sup>&</sup>lt;sup>58</sup> Ibid., para. 36.

<sup>&</sup>lt;sup>59</sup> Ibid., para. 38. For more information on the Committee established pursuant to resolution 1533 (2004) and the Group of Experts on the Democratic Republic of the Congo, see part IX, sect. I.

<sup>&</sup>lt;sup>60</sup> Resolution 2556 (2020), para. 46.

<sup>&</sup>lt;sup>61</sup> Ibid., para. 49. See also S/2020/1041, in which the Secretary-General transmitted the strategy.

requested the Secretary-General to present, no later than September 2021, a transition plan on the basis of the Joint Strategy defining the practical modalities of the transfer of tasks to the Government, the United Nations country team and other stakeholders, including a set of detailed, measurable and realistic benchmarks with indicative timelines, roles and responsibilities, assessment and mitigation strategies, risk as appropriate for the progressive and phased drawdown of MONUSCO.62 The Council also requested the establishment of a working group composed of representatives from MONUSCO, the Government and the United Nations country team to enhance coordination and planning, in liaison with civil society, for the transition, including the transfer of tasks.<sup>63</sup> Finally, the Council stressed that the Mission's activities should be conducted in such a manner to facilitate progress towards sustainable and inclusive peace and development and address the root causes of conflict, to reduce the threat posed by domestic and foreign armed groups to a level that could be managed by the security forces of the Democratic Republic of the Congo.<sup>64</sup>

By resolution 2556 (2020), the Council maintained the Mission's authorized troop and police ceiling. As was the case in 2019, the Council agreed to a temporary deployment of up to 360 personnel of formed police units provided that they were deployed in replacement of military personnel, as proposed by the Secretary-General,<sup>65</sup> and invited the Secretariat to consider further reductions in military deployment and area of operations based on the positive evolution of the situation on the ground.<sup>66</sup>

## United Nations Interim Security Force for Abyei

The Council established the United Nations Interim Security Force for Abyei (UNISFA) by resolution 1990 (2011) of 27 June 2011, taking into account the Agreement between the Government of the Sudan and the Sudan People's Liberation Movement on Temporary Arrangements for the Administration and Security of the Abyei Area of 20 June 2011. The Council mandated UNISFA to, inter alia, monitor and verify the redeployment of any Sudanese Armed Forces and the Sudan People's Liberation Army or its successor from the Abyei area, participate in relevant bodies as stipulated in the Agreement, facilitate the delivery of humanitarian aid and strengthen the capacity of the Abyei Police Service. By the same resolution, acting under Chapter VII of the Charter, the Council authorized UNISFA to take the actions necessary, inter alia, to protect United Nations and humanitarian personnel and property, protect civilians under imminent threat of physical violence, and ensure security in the Abyei area. By resolution 2024 (2011) of 14 December 2011, the Council expanded the mandate of UNISFA to include assisting South Sudan and the Sudan in ensuring the observance of their agreement on border security and supporting the operational activities of the Joint Border Verification and Monitoring Mechanism.<sup>67</sup>

In 2020, the Council adopted resolutions 2519 (2020) of 14 May and 2550 (2020) of 12 November concerning UNISFA. By those resolutions, the Council extended the mandate of UNISFA for periods of six months each time, the second time until 15 May 2021.<sup>68</sup>

The Council largely maintained the existing mandate of UNISFA during the period under review. By resolution 2550 (2020), the Council invited UNISFA to coordinate with the Juba-appointed administration in Abyei, the Misseriya administration in Muglad and the Khartoum-appointed administration, using appropriate civilian expertise, to maintain stability, foster intercommunal reconciliation and facilitate the return of displaced persons to their villages and the delivery of services.<sup>69</sup> By resolution 2519 (2020), in addition to the regular reporting of the Secretary-General on the situation in Abyei, the Council requested him to continue to inform it of progress in implementing the mandate of UNISFA as set out in resolution 2497 (2019).<sup>70</sup>

Regarding the future mandate of UNISFA, the Council requested the Secretary-General to hold a joint consultation with the Governments of the Sudan, South Sudan and Ethiopia and relevant stakeholders to

<sup>&</sup>lt;sup>62</sup> Resolution 2556 (2020), para. 50.

<sup>&</sup>lt;sup>63</sup> Ibid., para. 51.

<sup>&</sup>lt;sup>64</sup> Ibid., para. 52.

<sup>&</sup>lt;sup>65</sup> See S/2019/905.

<sup>&</sup>lt;sup>66</sup> Resolution 2556 (2020), para. 23.

<sup>&</sup>lt;sup>67</sup> For more information on the history of the mandate of UNISFA, see previous supplements covering the period 2011–2019. For more information on the item entitled "Reports of the Secretary-General on the Sudan and South Sudan", see part I, sect. 8.

<sup>&</sup>lt;sup>68</sup> Resolutions 2519 (2020) and 2550 (2020), paras. 1–2.

<sup>&</sup>lt;sup>69</sup> Resolution 2550 (2020), para. 16.

<sup>&</sup>lt;sup>70</sup> Resolution 2519 (2020), para. 6. See also S/2020/767, in which the Secretary-General reported on progress in mandate implementation, including on the increase in the police contingent, the appointment of a civilian Deputy Head of Mission, the usage of Athony airport, the issuance of visas, and progress and challenges related to the Joint Border Verification and Monitoring Mechanism.

discuss the exit strategy for the mission and develop options for its responsible drawdown and exit. The Secretary-General was requested to report no later than 31 March 2021, elaborating on those options, prioritizing the safety and security of civilians, accounting for the stability of the region and including an option for a responsible drawdown and exit that was not limited by the implementation of the 2011 agreements.<sup>71</sup> Furthermore, the Council expressed its intention to request an independent review of UNISFA in the context of recent political developments between and within South Sudan and the Sudan and based on the outcomes of the joint consultation.<sup>72</sup>

In 2020, the Council decided to maintain the authorized ceiling of 3,550 troops and 640 police personnel, including 148 individual police officers and three formed police units.<sup>73</sup> In addition, by resolution 2519 (2020), the Council decided to allow the postponement of the withdrawal of 295 troops above the authorized troop ceiling only until the Secretary-General lifted the COVID-19-related suspension on troop repatriations.<sup>74</sup> By resolution 2550 (2020), the Council requested the United Nations to take the necessary steps to deploy additional police sequentially in order to meet the authorized police ceiling and expressed its intention to reduce the authorized police ceiling as the Abyei Police Service was gradually established and providing effective law enforcement throughout the Abyei area.<sup>75</sup> The Council also reiterated its request to the Secretary-General to appoint a civilian Deputy Head of Mission and add civilian staff within existing resources to further facilitate liaison between and engagement with the parties in a manner consistent with the Agreement of 20 June 2011, including the agreement to establish the Abyei Police Service.<sup>76</sup>

### **United Nations Mission in South Sudan**

By resolution 1996 (2011) of 8 July 2011, the Council established the United Nations Mission in South Sudan (UNMISS) under Chapter VII of the Charter, with a mandate to support peace consolidation and foster longer-term State-building and economic development; support the Government of South Sudan in exercising its responsibilities for conflict prevention, mitigation and resolution and to protect civilians; and support the Government, in cooperation with the United Nations country team and other international partners, in developing its capacity to provide security, to establish the rule of law and to strengthen the security and justice sectors. UNMISS was authorized to use all necessary means to carry out its protection of civilians mandate.<sup>77</sup>

In 2020, acting under Chapter VII of the Charter, the Council adopted resolutions 2514 (2020) of 12 March and 2521 (2020) of 29 May in connection with UNMISS. By resolution 2514 (2020), the Council extended the mandate of UNMISS for one year, until 15 March 2021.<sup>78</sup>

By resolution 2514 (2020), the Council welcomed the encouraging developments in the peace process of South Sudan, including the beginning of the formation of a Revitalized Transitional Government of National Unity and the reduction in political violence,<sup>79</sup> and decided to maintain the overall mandate of UNMISS with some modifications and the addition of new tasks. Specifically, the Council reauthorized the Mission to use all necessary means to protect civilians, create conditions conducive to the delivery of humanitarian assistance, support the implementation of the Revitalized Agreement on the Resolution of the Conflict in the Republic of South Sudan and the peace process, and monitor and investigate abuses and violations of human rights.<sup>80</sup> The Council also reiterated the existing tasks related to the provision of a secure environment in and around Juba, the prevention of and response to sexual and gender-based violence, the implementation of the action plan to prevent violations against children, and assistance to the Committee and the Panel of Experts on South Sudan.81

In terms of modifications and additions, the Council placed particular emphasis on the Mission's protection of civilians mandate in areas of return, relocation, resettlement and integration, the prevention of sexual and gender-based violence, and the participation of women and other groups in the peace

<sup>80</sup> Resolution 2514 (2020), para. 8.

<sup>&</sup>lt;sup>71</sup> Resolution 2550 (2020), para. 31.

<sup>&</sup>lt;sup>72</sup> Ibid., para. 32.

<sup>&</sup>lt;sup>73</sup> Resolutions 2519 (2020), para. 3, and 2550 (2020), paras. 4–5.

<sup>&</sup>lt;sup>74</sup> Resolution 2519 (2020), para. 3.

<sup>&</sup>lt;sup>75</sup> Resolution 2550 (2020), para. 5.

<sup>&</sup>lt;sup>76</sup> Ibid., para. 6.

<sup>&</sup>lt;sup>77</sup> For more information on the history of the mandate of UNMISS, see previous supplements covering the period 2011–2019.

<sup>&</sup>lt;sup>78</sup> Resolution 2514 (2020), para. 6.

<sup>&</sup>lt;sup>79</sup> Ibid., seventh preambular paragraph and para. 4. For more information on the item entitled "Reports of the Secretary-General on the Sudan and South Sudan", see part I, sect. 8.

<sup>&</sup>lt;sup>81</sup> For more information on the mandate of the Committee established pursuant to resolution 2206 (2015) concerning South Sudan, see part IX, sect. I.

process and political decision-making. Specifically, the Council requested UNMISS to ensure that its deterrence of violence against civilians, proactive deployment and identification of threats and attacks against civilians also included areas of potential return.<sup>82</sup> In addition to safe, informed, voluntary and dignified return and relocation, the role of UNMISS in fostering a secure environment would also apply to the resettlement or integration of internally displaced persons into host communities.<sup>83</sup> UNMISS was requested to strengthen the implementation of a mission-wide early warning strategy which would include the establishment of an Information Acquisition Plan.<sup>84</sup>

The Council requested UNMISS to continue to intensify and extend its presence and active patrolling in areas of high risk of conflict, or where there were emerging protection risks or threats such as high rates of sexual and gender-based violence, among others, in order to contribute to a secure environment for the safe, informed, voluntary and dignified return, relocation, resettlement or integration into host communities for internally displaced persons and refugees.<sup>85</sup> The Council also requested UNMISS to prioritize enhanced force mobility to better execute its mandate in areas of emerging protection risks and emerging threats, including in remote locations, and encouraged the Mission to prioritize the deployment of forces with appropriate air, land and water assets.<sup>86</sup>

With regard to the political process, the Council called upon the Mission to assist all parties in their efforts to ensure the full, effective and meaningful participation of youth, women, diverse communities, faith groups and civil society in all conflict resolution and peacebuilding efforts.<sup>87</sup> In the same resolution, UNMISS was tasked with assisting the parties to do more to ensure that the minimum commitments to the inclusion of women in the Revitalized Agreement, including the minimum of 35 per cent women's representation, were achieved and to ensure the full, effective and meaningful participation and involvement of women in all spheres and levels of political leadership, the peace process and the Transitional Government.<sup>88</sup> Moreover, the Council requested UNMISS to assist the parties in the implementation of specific commitments and measures related to the prevention of and accountability for sexual violence.<sup>89</sup>

Regarding the future mandate of UNMISS, by resolution 2514 (2020), the Council requested the Secretary-General, in accordance with best practices, to conduct and provide, no later than 15 December 2020, an independent strategic review of UNMISS assessing the challenges to peace and security in South Sudan and providing detailed recommendations for the possible reconfiguration of the UNMISS mandate and its civilian, police and military components to account for developments in the peace process, based on broad consultations, including, but not limited to, relevant transitional government bodies, humanitarian and development actors and civil society organizations.<sup>90</sup>

By resolution 2521 (2020), in addition to reiterating the mandate of UNMISS to assist the Committee and the Panel of Experts on South Sudan, the Council recalled the mandate of UNMISS, as outlined in resolution 2514 (2020), regarding the monitoring, investigating, verifying and reporting of abuses and violations of human rights and violations of international humanitarian law.<sup>91</sup>

By resolution 2514 (2020), while deciding to maintain the overall force levels of UNMISS with a troop ceiling of 17,000, which included a regional protection force, and a police ceiling of 2,101 personnel, the Council specified that the ceiling included 88 corrections officers.<sup>92</sup> Furthermore, by an exchange of letters dated 22 and 23 December between the Secretary-General and the President of the Council, the Council, noting emergency circumstances, approved the temporary redeployment, for a two-month period, of two infantry companies and two military utility helicopters from UNMISS to assist MINUSCA in reinforcing security in critical areas while maintaining the security of Bangui. The Council stated that any forces temporarily redeployed should continue to be counted against the authorized ceiling on military and civilian personnel of UNMISS.<sup>93</sup>

<sup>&</sup>lt;sup>82</sup> Resolution 2514 (2020), para. 8 (a) (ii).

<sup>&</sup>lt;sup>83</sup> Ibid., para. 8 (a) (vii).

<sup>&</sup>lt;sup>84</sup> Ibid., para. 8 (a) (iii).

<sup>&</sup>lt;sup>85</sup> Ibid., para. 19.

<sup>&</sup>lt;sup>86</sup> Ibid., para. 16.

<sup>&</sup>lt;sup>87</sup> Ibid., para. 5.

<sup>&</sup>lt;sup>88</sup> Ibid., para. 31.

<sup>&</sup>lt;sup>89</sup> Ibid., para. 32.

<sup>&</sup>lt;sup>90</sup> Ibid., para. 39. See also S/2020/1224, in which the Secretary-General transmitted the report on the independent strategic review of UNMISS.

<sup>&</sup>lt;sup>91</sup> Resolution 2521 (2020), paras. 22–23. The resolution was adopted with 12 votes in favour and 3 abstentions. For more information on the adoption of the draft resolution, see part I, sect. 8.

<sup>&</sup>lt;sup>92</sup> Resolution 2514 (2020), para. 7.

<sup>&</sup>lt;sup>93</sup> See S/2020/1290 and S/2020/1291.

### United Nations Multidimensional Integrated Stabilization Mission in Mali

The Council established the United Nations Multidimensional Integrated Stabilization Mission in Mali (MINUSMA) by resolution 2100 (2013) of 25 April 2013, under Chapter VII of the Charter. MINUSMA was authorized to use all necessary means to stabilize population centres and support the re-establishment of State authority, support the implementation of a transitional road map, protect civilians and United Nations personnel and property, assist the Malian authorities in promoting and protecting human rights, and support humanitarian assistance, national and international justice and cultural preservation.<sup>94</sup>

In 2020, acting under Chapter VII of the Charter, the Council adopted resolutions 2531 (2020) of 29 June and 2541 (2020) of 31 August concerning MINUSMA. The Council also adopted a presidential statement on 15 October addressing the Mission's mandate.<sup>95</sup> By resolution 2531 (2020), the mandate of MINUSMA was extended by one year, until 30 June 2021.<sup>96</sup>

During the period under review, the Council maintained the overall mandate of MINUSMA with several modifications and additions. By resolution 2531 (2020), the Council welcomed and expressed its full support for the implementation of the adaptation plan of MINUSMA with a view to improving the Mission's support to the implementation of the 2015 Agreement on Peace and Reconciliation in Mali, the stabilization and restoration of State authority in the centre of the country and enhancing the protection of civilians.<sup>97</sup> The Council reiterated the strategic priorities of MINUSMA, namely to support the implementation of the Agreement and to facilitate the implementation of the Stratégie de stabilisation du centre du Mali in a comprehensive and politically led manner, with a view to protecting civilians, reducing intercommunal violence and re-establishing State authority. State presence and basic social services in central Mali.98 The Council reiterated that the mandate of MINUSMA should be implemented based on a prioritization of tasks,<sup>99</sup> and it maintained the priority tasks related to support to the implementation of the Agreement; support to the stabilization and restoration of State authority in the centre; the protection of civilians; good offices and reconciliation; the promotion and protection of human rights; and humanitarian assistance.<sup>100</sup>

The Council made several modifications to the tasks of MINUSMA in the framework of those priorities. Regarding the implementation of the Agreement, the support, monitoring and supervision of the ceasefire by MINUSMA was expanded to include the designation of weapon-free areas.<sup>101</sup> Furthermore, the Mission's support to the implementation of the reconciliation and justice measures of the Agreement would encompass the follow-up of the recommendations of the International Commission of Inquiry.<sup>102</sup> MINUSMA was tasked with promoting the meaningful participation of women peacebuilders and youth peacebuilders, among other groups, in the implementation of the Agreement and with helping the Government of Mali to raise awareness on its content and objectives.<sup>103</sup> In connection with the stabilization and restoration of State authority in the centre, MINUSMA was requested to support Malian authorities in fully and effectively implementing the stabilization strategy and meeting the priority measures set out in the resolution with respect to the re-establishment of State presence and State authority and fighting against impunity for violations and abuses of international human rights law and violations of international and humanitarian law, by bringing to justice the individuals accused of perpetrating the massacres that killed hundreds of civilians in 2019 and 2020 and by holding the corresponding trials.<sup>104</sup>

Regarding the protection of civilians, in addition to strengthening early warning mechanisms, the Council requested MINUSMA to systematically record and analyse its rate of response and to deploy civilian and uniformed gender advisers and focal points who will provide specific protection and assistance for women and children affected by armed conflict.<sup>105</sup> In connection with good offices and reconciliation, the resolution provided that the Mission's electoral support would include regional, local and legislative

- <sup>103</sup> Resolution 2531 (2020), para. 28 (a) (v).
- <sup>104</sup> Ibid., paras. 14 and 28 (b) (i).
- <sup>105</sup> Ibid., paras. 28 (c) (ii)-(iii).

<sup>&</sup>lt;sup>94</sup> For more information on the history of the mandate of MINUSMA, see previous supplements covering the period 2012–2019. For more information on the situation in Mali, see part I, sect. 12.

<sup>&</sup>lt;sup>95</sup> See S/PRST/2020/10.

<sup>&</sup>lt;sup>96</sup> Resolution 2531 (2020), para. 16.

<sup>&</sup>lt;sup>97</sup> Ibid., nineteenth preambular paragraph and para. 23. See also S/2019/983, paras. 58–66.

<sup>&</sup>lt;sup>98</sup> Resolution 2531 (2020), para. 19.

<sup>99</sup> Ibid., para. 20.

<sup>&</sup>lt;sup>100</sup> Ibid., para. 28.

<sup>&</sup>lt;sup>101</sup> Ibid., para. 28 (a) (iii).

<sup>&</sup>lt;sup>102</sup> Ibid, para. 28 (a) (iv). For more information on the International Commission of Inquiry on Mali, see part VI, sect. II.B.

by-elections, as needed, and, as appropriate, a constitutional referendum, including through the provision of technical assistance and security arrangements.<sup>106</sup> MINUSMA was requested to improve efforts to monitor, document, conduct fact-finding missions on, help to investigate and report on violations of international humanitarian law and human rights violations and abuses, including trafficking in persons, and by liaising with relevant partners, as appropriate.<sup>107</sup> With regard to humanitarian assistance, MINUSMA was requested to closely coordinate its activities with humanitarian actors, including relevant United Nations agencies.<sup>108</sup>

The Council maintained the Mission's other tasks, with two modifications. By resolution 2531 (2020), the Council broadened the scope of the Mission's communication efforts to underscore the role and responsibilities of the Malian authorities to protect civilians and implement the Agreement.<sup>109</sup> Furthermore, while reiterating the task of MINUSMA of assisting and exchanging information with the Committee and the Panel of Experts established pursuant to resolution 2374 (2017) on Mali, the Council requested the Mission to ensure that its activities in Mali were consistent with efforts to promote the implementation of the sanctions measures.<sup>110</sup>

The Council requested the Secretary-General, in coordination with the Instance de coordination au Mali and the Government of Mali and in consultation with other relevant partners, including United Nations agencies, Member States, regional organizations and independent experts, to develop a long-term road map assessing the continued challenges to peace and security in Mali and focusing on a set of realistic, relevant and clearly measurable benchmarks and conditions to be presented to the Council by 31 March 2021. The benchmarks and conditions would include progress in the implementation of the Agreement, the redeployment of the reformed and reconstituted Malian Defence and Security Forces, the full operationalization of the Joint Force of the Group of Five for the Sahel and the implementation of the Mission's adaptation plan. The objective of the road map would be to ensure a phased, coordinated and deliberate transition of security responsibilities

opening the way for a possible exit strategy for MINUSMA, when the conditions were met, without jeopardizing the stability of Mali and its region.<sup>111</sup>

In its presidential statement adopted on 15 October, the Council, welcoming the establishment of the transitional arrangements in Mali, also requested MINUSMA, within its mandate and existing resources, to support the political transition in the country, particularly by exercising good offices, confidencebuilding and facilitation at the national and local levels and by supporting, together with the United Nations country team, the holding of inclusive, free, fair, transparent and credible elections, conducted in a peaceful environment, including through the provision of technical assistance and security arrangements, consistent with the provisions of the Agreement.<sup>112</sup>

The Council maintained the composition of MINUSMA during the reporting period.<sup>113</sup>

### United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic

The United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic (MINUSCA) was established by the Council on 10 April 2014 by resolution 2149 (2014), under Chapter VII of the Charter. MINUSCA was authorized to take all necessary means to, inter alia, protect civilians and United Nations personnel and property; support the implementation of the transition process; facilitate the delivery of humanitarian assistance; promote and protect human rights; support justice and the rule of law; and support the implementation of disarmament, demobilization, reintegration and repatriation strategies.114

In 2020, acting under Chapter VII of the Charter, the Council adopted resolutions 2507 (2020) of 31 January, 2536 (2020) of 28 July and 2552 (2020) of 12 November concerning MINUSCA. By resolution 2552 (2020), the Council extended the mandate of MINUSCA for one year, until 15 November 2021.<sup>115</sup>

By resolution 2552 (2020), the Council maintained the strategic objective of MINUSCA to

<sup>112</sup> S/PRST/2020/10, first and last paragraphs.

<sup>&</sup>lt;sup>106</sup> Ibid., para. 28 (d) (iii).

<sup>107</sup> Ibid., para. 28 (e) (ii).

<sup>&</sup>lt;sup>108</sup> Ibid., para. 28 (f).

<sup>109</sup> Ibid., para. 27.

 <sup>&</sup>lt;sup>110</sup> Ibid., para. 29 (b). In paragraph 3 of resolution 2541 (2020), the Council reiterated the request to MINUSMA to assist the Committee and the Panel of Experts, within its mandate and capabilities.

<sup>&</sup>lt;sup>111</sup> Resolution 2531 (2020), para. 64.

<sup>&</sup>lt;sup>113</sup> Resolution 2531 (2020), para. 17.

<sup>&</sup>lt;sup>114</sup> For more information on the history of the mandate of MINUSCA, see previous supplements covering the period 2014–2019. For more information on the situation in the Central African Republic, see part I, sect. 5.

<sup>&</sup>lt;sup>115</sup> Resolution 2552 (2020), para. 26.

support the creation of the political, security and institutional conditions conducive to the sustainable reduction of the presence of, and threat posed by, armed groups through a comprehensive approach and proactive and robust posture.<sup>116</sup> Furthermore, recalling that the mandate of MINUSCA should be implemented based on a prioritization of tasks, the Council reiterated, with several modifications, the Mission's five priority tasks, namely the protection of civilians; the provision of good offices and support to the peace process, including the implementation of the 2019 Political Agreement for Peace and Reconciliation in the Central African Republic; preparation for the presidential, legislative and local elections in 2020 and 2021; the creation of a secure environment for the delivery of humanitarian assistance; and the protection of United Nations personnel, installations, equipment and goods.<sup>117</sup>

In terms of modifications to the Mission's tasks, the Council specified that the assistance of MINUSCA to the Central African Republic authorities for the 2020 and 2021 elections would consist of providing good offices, including to encourage dialogue among all political stakeholders, in an inclusive manner, and to mitigate tensions throughout the electoral period. The Mission would also provide security, operational, logistical and, as appropriate, technical support, in particular to facilitate access to remote areas, and coordinate international electoral assistance.118 With regard to humanitarian assistance, the Council, expressing serious concern about the dire humanitarian situation in the Central African Republic and recalling its resolution 2532 (2020), expanded the mandate to include alleviating the consequences of the COVID-19 pandemic.119

The Council reiterated, also with certain modifications, the other tasks of MINUSCA, while underscoring that they were mutually reinforcing with the aforementioned priority tasks. Those tasks related to support for the extension of State authority, the deployment of security forces and the preservation of territorial integrity; security sector reform: disarmament, demobilization, reintegration and repatriation; the promotion and protection of human rights; and support for national and international justice, the fight against impunity and the rule of law.<sup>120</sup> Regarding security sector reform, the Council mandated MINUSCA to coordinate with the newly established European Union Advisory Mission in the Central African Republic and the African Union Observer Mission in the Central African Republic, in addition to the European Union Military Training Mission in the Central African Republic and other international partners of the Central African Republic, including China, France, the Russian Federation and the United States of America, in providing strategic and technical advice to the national authorities in implementing the national strategy on security sector reform and the national defence plan.<sup>121</sup> The Council also tasked MINUSCA with coordinating technical assistance and training between the international partners in the country, in particular with the European Union Military Training and Advisory Missions in the Central African Republic, in order to ensure a clear distribution of tasks in the field of security sector reform.<sup>122</sup>

The Council also reiterated the Mission's additional tasks of managing the environmental impact of its operations,<sup>123</sup> child protection,<sup>124</sup> gender mainstreaming<sup>125</sup> and weapons and ammunition management, which was expanded to include technical assistance to the national authorities in the implementation of the national action plan of the National Commission to Combat the Proliferation of Small Arms and Light Weapons (Commission nationale de lutte contre la prolifération des armes légères et de petit calibre).<sup>126</sup> By resolution 2552 (2020), the Council reiterated the tasks of MINUSCA in support of the Committee and the Panel of Experts on the Central African Republic established pursuant to resolution 2127 (2013).<sup>127</sup> By resolutions 2507 (2020) and 2536 (2020), the Council also reiterated the task of MINUSCA to report on the contribution to security sector reform of the sanctions exemption for supplies of non-lethal equipment and provision of assistance to the security forces of the Central African Republic, including State civilian law enforcement institutions.<sup>128</sup>

Regarding the effectiveness of the Mission, the Council requested the Secretary-General, Member States and the Central African Republic authorities to

<sup>126</sup> Ibid., paras. 45–46.

<sup>128</sup> Resolutions 2507 (2020) and 2536 (2020), para. 1 (b).
For more information on the mandate of the Committee established pursuant to resolution 2127 (2013) concerning the Central African Republic, see part IX, sect. I.

<sup>&</sup>lt;sup>116</sup> Ibid., para. 28.

<sup>&</sup>lt;sup>117</sup> Ibid., para. 31.

<sup>&</sup>lt;sup>118</sup> Ibid., para. 31 (c).

<sup>&</sup>lt;sup>119</sup> Ibid., fifteenth preambular paragraph and para. 31 (d).

<sup>&</sup>lt;sup>120</sup> Ibid., para. 32.

<sup>&</sup>lt;sup>121</sup> Ibid., para. 32 (b) (i).

<sup>&</sup>lt;sup>122</sup> Ibid., para. 32 (b) (iii).

<sup>&</sup>lt;sup>123</sup> Ibid., para. 42.

<sup>&</sup>lt;sup>124</sup> Ibid., para. 43.

<sup>&</sup>lt;sup>125</sup> Ibid., para. 44.

<sup>&</sup>lt;sup>127</sup> Ibid., para. 33.

continue to take all appropriate measures to review and enhance the safety and security of the Mission's personnel, in line with resolution 2518 (2020).<sup>129</sup> On the Mission's future, the Council requested the Secretary-General to continue reviewing and reporting on a regular basis on the conditions required for the transition, drawdown and withdrawal of MINUSCA, in a manner which did not prejudice overall efforts to support long-term objectives for peace and stability.<sup>130</sup>

During the period, the Council decided to maintain the Mission's authorized troop and police levels.<sup>131</sup> Following rising tensions in the Central

### United Nations Military Observer Group in India and Pakistan

The Council established the United Nations Military Observer Group in India and Pakistan (UNMOGIP) by resolution 47 (1948) of 21 April 1948. The first team of military observers, who eventually formed the nucleus of UNMOGIP, was deployed in January 1949 to the United Nations Commission for India and Pakistan established by resolution 39 (1948). Following the termination of the Commission, the Council, by resolution 91 (1951), decided that

# United Nations Peacekeeping Force in Cyprus

The Council established the United Nations Peacekeeping Force in Cyprus (UNFICYP) by resolution 186 (1964) of 4 March 1964. In the interest of preserving international peace and security, UNFICYP was mandated to use its best efforts to prevent a recurrence of fighting and, as necessary, to contribute to the maintenance and restoration of law and order and a return to normal conditions.<sup>134</sup>

In 2020, the Council adopted resolutions 2506 (2020) of 30 January and 2537 (2020) of 28 July in relation to UNFICYP. The Council extended the

African Republic ahead of the presidential and legislative elections scheduled for 27 December, by an exchange of letters dated 22 and 23 December between the Secretary-General and the President of the Council, the Council, noting emergency circumstances, approved the temporary redeployment, for a two-month period, of two infantry companies and two military utility helicopters from UNMISS to assist MINUSCA in reinforcing security in critical areas while maintaining the security of Bangui. The Council stated that any forces temporarily redeployed should continue to be counted against the authorized ceiling on military and civilian personnel of UNMISS and not be counted against the ceiling of MINUSCA.<sup>132</sup>

<sup>132</sup> See S/2020/1290 and S/2020/1291.

### Asia

UNMOGIP would continue to supervise the ceasefire in the State of Jammu and Kashmir. Since the renewed hostilities in 1971, the task of UNMOGIP has been to monitor developments pertaining to the strict observance of the ceasefire of 17 December 1971. In 2020, the Council did not discuss UNMOGIP or make changes to its composition or mandate, which remained open-ended.<sup>133</sup>

<sup>133</sup> For more information on the history of the mandate of UNMOGIP, see *Repertoire*, *Supplement 1946–1951*, and subsequent supplements covering the period 1952–2019.

## Europe

mandate of the mission twice for a period of six months, the second time until 31 January 2021.<sup>135</sup>

By the two resolutions, the Council renewed the existing mandate of UNFICYP, with several new elements. By resolution 2506 (2020), the Council called for the establishment of an effective mechanism for direct military contacts between the sides and the relevant involved parties, and urged UNFICYP, as facilitator through its liaison role, to submit proposals in this regard.<sup>136</sup> The Council requested UNFICYP to take fully into account gender considerations as a cross-cutting issue throughout its mandate, while reiterating its request to the Secretary-General and troop- and police-contributing countries to increase the number of women

<sup>&</sup>lt;sup>129</sup> Resolution 2552 (2020), para. 37.

<sup>&</sup>lt;sup>130</sup> Ibid., para. 53.

<sup>&</sup>lt;sup>131</sup> Ibid., para. 27.

<sup>&</sup>lt;sup>134</sup> For further information on the history of the mandate of UNFICYP, see previous supplements covering the period 1964–2019. For more information on the situation in Cyprus, see part I, sect. 17.

<sup>&</sup>lt;sup>135</sup> Resolutions 2506 (2020), para. 10, and 2537 (2020), para. 11.

 <sup>&</sup>lt;sup>136</sup> Resolution 2506 (2020), para. 6. See also resolution 2537 (2020), para. 6.

in the mission and ensure their full, equal and meaningful participation in all aspects of operations.<sup>137</sup>

The Council did not modify the composition of UNFICYP during the review period under review.

### United Nations Interim Administration Mission in Kosovo

The United Nations Interim Administration Mission in Kosovo (UNMIK) was established by the Council on 10 June 1999, by resolution 1244 (1999), under Chapter VII of the Charter. The Council mandated

<sup>137</sup> Resolutions 2506 (2020), para. 14, and 2537 (2020), para. 15.

### United Nations Truce Supervision Organization

The United Nations Truce Supervision Organization (UNTSO) was established by the Council on 29 May 1948, by resolution 50 (1948), to assist the United Nations Mediator and the Truce Commission in supervising the observance of the truce following the end of the 1948 Arab-Israeli conflict. Since the establishment of UNTSO. the Council has assigned it different tasks without formally changing its mandate, including the supervision of the General Armistice, the supervision of the armistice following the Suez war, the supervision of the armistice between Egypt and Israel in the Sinai, and the supervision of the truce between Israel and Lebanon and Israel and the Syrian Arab Republic, in collaboration with the United Nations Interim Force in Lebanon (UNIFIL) and the United Nations Disengagement Observer Force (UNDOF), respectively.<sup>140</sup>

In 2020, the Council did not make changes to the mandate or the composition of UNTSO, which remained open-ended. By resolutions 2530 (2020) of 29 June and 2555 (2020) of 18 December concerning the mandate of UNDOF, the Council encouraged the Department of Peace Operations, UNDOF and UNTSO to continue relevant discussions on recommendations from the 2018 independent review of UNDOF to improve mission performance and implementation of the mandate of UNDOF.<sup>141</sup>

UNMIK to carry out a range of tasks, including promoting the establishment of substantial autonomy and self-government in Kosovo, performing basic civilian administrative functions, and organizing and overseeing the development of provisional institutions for democratic and autonomous self-government.<sup>138</sup> In 2020, the Council did not adopt any decisions relating to UNMIK and made no change to its composition or to its mandate, which remained open-ended.<sup>139</sup>

### **Middle East**

### United Nations Disengagement Observer Force

The United Nations Disengagement Observer Force (UNDOF) was established by the Council on 31 May 1974, by resolution 350 (1974), following the Agreement on Disengagement between Israeli and Syrian forces, in the Golan Heights. Since then, UNDOF has remained in the area to maintain the ceasefire between Israel and the Syrian Arab Republic and to supervise the implementation of the Agreement and the areas of separation and limitation.<sup>142</sup>

In 2020, the Council adopted resolutions 2530 (2020) of 29 June and 2555 (2020) of 18 December concerning UNDOF. The Council extended the mandate of the mission twice for a period of six months each time, the second time until 30 June 2021.<sup>143</sup>

By resolution 2530 (2020), the Council requested UNDOF, within existing capacities and resources, to take all appropriate steps to protect the safety, security and health of all mission personnel, in line with resolution 2518 (2020), taking into account the impact of the COVID-19 pandemic.<sup>144</sup> By resolution 2555 (2020), the Council requested the Secretary-General and troop- and police-contributing countries to seek to increase the number of women in UNDOF, as well as

<sup>&</sup>lt;sup>140</sup> For more information on the history of the mandate of UNTSO, see *Repertoire 1946–1951* and subsequent supplements covering the period 1952–2019. For more information on the situation in the Middle East, see part I, sect. 20.

<sup>&</sup>lt;sup>141</sup> Resolutions 2530 (2020) and 2555 (2020), para. 12.

<sup>&</sup>lt;sup>138</sup> For more information on the history of the mandate of UNMIK, see previous supplements covering the period 1996–2019.

 <sup>&</sup>lt;sup>139</sup> For more information on Security Council resolutions
 1160 (1998), 1199 (1998), 1203 (1998), 1239 (1999) and
 1244 (1999), see part I, sect. 18.B.

<sup>&</sup>lt;sup>142</sup> For more information on the history of the mandate of UNDOF, see previous supplements covering the period 1972–2019.

<sup>&</sup>lt;sup>143</sup> Resolutions 2530 (2020) and 2555 (2020), para. 15. For more information on the situation in the Middle East, see part I, sect. 20.

 <sup>&</sup>lt;sup>144</sup> Resolution 2530 (2020), para. 8. See also resolution 2555 (2020), para. 8.

to ensure the full, equal and meaningful participation of uniformed and civilian women at all levels, and in all positions, including senior leadership positions, and to implement other relevant provisions of resolution 2538 (2020).<sup>145</sup> By resolutions 2530 (2020) and 2555 (2020), the Council reiterated its encouragement to the Department of Peace Operations, UNDOF and UNTSO to continue relevant discussions on recommendations from the 2018 independent review of UNDOF to improve its performance and the implementation of its mandate.<sup>146</sup> The Council did not modify the composition of UNDOF during the reporting period.

## United Nations Interim Force in Lebanon

The United Nations Interim Force in Lebanon (UNIFIL) was established by the Council on 19 March 1978, by resolutions 425 (1978) and 426 (1978), to confirm the withdrawal of Israeli forces from southern Lebanon, restore international peace and security, and assist the Government of Lebanon in ensuring the return of its effective authority in the area. By resolution 1701 (2006), to address the continuing hostilities in Lebanon, the Council expanded the mandate of UNIFIL to include monitoring the cessation of hostilities; accompanying and supporting the Lebanese Armed Forces; extending its assistance to help to ensure humanitarian access to civilian populations and the voluntary and safe return of displaced persons; and assisting the Government of Lebanon in securing its borders and other entry points to prevent the entry of arms or related materiel.<sup>147</sup>

In 2020, by resolution 2539 (2020) of 28 August, the Council extended the mandate of UNIFIL for one year, until 31 August 2021.<sup>148</sup> The resolution was adopted further to the letter dated 29 July from the Secretary-General to the President of the Council recommending the extension of the mandate of the mission.<sup>149</sup>

In resolution 2539 (2020), the Council welcomed the Secretary-General's assessment of UNIFIL dated 1 June, submitted pursuant to resolution 2485 (2019), and it noted with appreciation the recommendations to further increase the efficiency and effectiveness of UNIFIL.<sup>150</sup> The Council reiterated the overall mandate of UNIFIL, with several additions. In the aftermath of the explosions that occurred in the port of Beirut on 4 August 2020, the Council authorized UNIFIL, without prejudice to the implementation of its mandate and within existing resources, to take temporary and special measures to provide support to Lebanon and its people. The Council requested the Secretary-General to conduct an assessment of the impact of those explosions on UNIFIL personnel, capacities and operations, together with recommendations to address such impact, with a view to maintaining the continuity and effectiveness of the mission's operations.<sup>151</sup>

Welcoming the constructive role played by the tripartite mechanism in facilitating coordination and in de-escalating tensions, the Council encouraged UNIFIL, in close coordination with the parties, to implement measures to further reinforce the capacities of the mechanism, including the creation of additional ad hoc subcommittees, as recommended in the Secretary-General.<sup>152</sup> report of the assessment Reiterating the request to UNIFIL to fully take into account gender considerations as a cross-cutting issue throughout its mandate, the Council tasked the mission with supporting the implementation of the national action plan on women and peace and security, including to prevent and respond to sexual and genderbased violence, and requested enhanced reporting on the issue.153

The Council welcomed the report of the Secretary-General on the assessment of the continued relevance of the resources of UNIFIL and options for improving efficiency and effectiveness between UNIFIL and the Office of the United Nations Special Coordinator for Lebanon. In that connection, the Council requested the Secretary-General to elaborate a detailed plan, with timelines and specific modalities, in full and close consultation with the parties, including Lebanon, the troop-contributing countries and the Council, members of the to implement recommendations, as appropriate, and to present the

<sup>&</sup>lt;sup>145</sup> Resolution 2555 (2020), para. 13.

<sup>&</sup>lt;sup>146</sup> Resolutions 2530 (2020) and 2555 (2020), para. 12. See also S/2018/1088, in which the Secretary-General provided an overview of the recommendations of the independent review of the Force's mandate.

<sup>&</sup>lt;sup>147</sup> For more information on the history of the mandate of UNIFIL, see previous supplements covering the period 1975–2019. For more information on the situation in the Middle East, including the Palestinian question and the situation in the Middle East, see part I, sects. 20 and 21.

<sup>&</sup>lt;sup>148</sup> Resolution 2539 (2020), para. 1.

<sup>&</sup>lt;sup>149</sup> Ibid., sixth preambular paragraph. See also S/2020/760.

<sup>&</sup>lt;sup>150</sup> Resolution 2539 (2020), thirty-third preambular paragraph. See also S/2020/473.

<sup>&</sup>lt;sup>151</sup> Resolution 2539 (2020), para. 28.

<sup>&</sup>lt;sup>152</sup> Ibid., para. 12.

<sup>&</sup>lt;sup>153</sup> Ibid., para. 26.

first elements of the plan within 60 days after the adoption of the resolution.154

The Council commended UNIFIL for the preventive measures taken to fight the COVID-19 pandemic and recalled resolution 2532 (2020) and its Secretary-General to request to the instruct peacekeeping operations to provide support to host country authorities in their efforts to contain the pandemic and its request to take all appropriate steps to protect the safety, security and health of all United Nations personnel in United Nations peace operations, while maintaining the continuity of operations, and to take further steps towards the provision of training for peacekeeping personnel related to preventing the spread of COVID-19.155

<sup>154</sup> Ibid., para. 8.

<sup>155</sup> Ibid., fifth preambular paragraph.

Recognizing that UNIFIL had successfully implemented its mandate since 2006 and had allowed for maintaining peace and security since then, the Council authorized the reduction of the troop ceiling set out in resolution 1701 (2006) from 15,000 troops to 13,000 troops, without prejudice to the possibility for the force strength to be increased in the future in case a degraded security situation required such increase for the implementation of resolutions 425 (1978), 426 (1978) and 1701 (2006).<sup>156</sup> The Council reiterated its call for the Government of Lebanon to present a plan to increase its naval capabilities as soon as possible with the goal of ultimately decreasing the UNIFIL and Maritime Task Force transitioning its responsibilities to the Lebanese Armed Forces.<sup>157</sup>

### **II.** Special political missions

#### Note

Section II focuses on the decisions adopted by the Security Council during the period under review concerning the establishment and termination of special political missions,<sup>158</sup> as well as the changes to their mandates.159

#### **Overview of special political missions** during 2020

In 2020, the Council oversaw 13 special political missions. Six were based in Africa, three in the Middle East and two each in the Americas and Asia. Their nature varied, from regional offices such as the United Nations Regional Office for Central Africa (UNOCA) and the United Nations Office for West Africa and the Sahel (UNOWAS), to missions with limited mandates to monitor and support the implementation of ceasefires and peace agreements such as the United Nations Verification Mission in Colombia and the United Nations Mission to Support the Hudaydah Agreement (UNMHA), and larger assistance missions such as the United Nations Support Mission in Libya (UNSMIL), the United Nations Assistance Mission in Somalia (UNSOM), the United Nations Assistance Mission in Afghanistan (UNAMA) and the United Nations Assistance Mission for Iraq (UNAMI).

#### Newly established special political missions, terminations and extensions of mandates

The Council established one and terminated one special political mission during the period under review. By resolution 2524 (2020) of 3 June, the Council established the United Nations Integrated Sudan Transition Assistance Mission in the (UNITAMS) for an initial period of 12 months.<sup>160</sup> By resolution 2512 (2020) of 28 February, the Council extended the mandate of the United Nations Integrated Peacebuilding Office in Guinea-Bissau (UNIOGBIS) for a final period of 10 months, until 31 December 2020.161 The Council extended the mandates of UNSMIL, UNSOM, UNOWAS, the United Nations Verification Mission in Colombia, the United Nations Integrated Office in Haiti (BINUH), UNAMA, UNAMI and UNMHA. The mandate of UNOCA had been renewed in 2018 for a three-year period until 31 August 2021, while the mandates of the United Nations Regional Centre for Preventive Diplomacy for

<sup>&</sup>lt;sup>156</sup> Ibid., para. 29. <sup>157</sup> Ibid., para. 7.

<sup>&</sup>lt;sup>158</sup> Special political missions described in the present part include regional offices and offices in support of political processes. Other types of special political missions, such as offices of special and personal envoys, advisers or representatives of the Secretary-General, sanctions monitoring teams, groups and panels and other entities and mechanisms, are covered in parts VII and IX of the present Supplement.

<sup>&</sup>lt;sup>159</sup> For information on the envoys, advisers and representatives of the Secretary-General whose mandates relate to the Council's responsibility for the maintenance of international peace and security, other than those appointed as heads of peacekeeping operations or special political missions, see part IX, sect. VI.

<sup>&</sup>lt;sup>160</sup> Resolution 2524 (2020), para. 1.

<sup>&</sup>lt;sup>161</sup> Resolution 2512 (2020), para. 1.

Central Asia and the Office of the Special Coordinator for Lebanon remained open-ended.

### Mandates of special political missions

In 2020, for most special political missions, the Council prioritized mandated tasks related to the provision of good offices support for the implementation of peace agreements, inclusive peace processes, political dialogue and national and local-level reconciliation, as well as good offices and technical support for political transitions involving elections and constitutional review processes. The Council also underlined the importance of strengthening good governance and the capacity of national institutions, the rule of law, and support for the promotion of human rights and ensuring accountability. As part of those priorities, most missions were mandated to coordinate and support the mobilization of humanitarian and development assistance among a broad spectrum of United Nations, international, regional and subregional partners and stakeholders. Moreover, gender mainstreaming, including ensuring the full, meaningful and effective participation of women in political decision-making, featured as the most common crosscutting element of mandates.

Regional offices, such as UNOCA and UNOWAS, continued to monitor and analyse emerging threats to peace and security, to support the strengthening of local capacities for conflict prevention and early warning and to address cross-border and cross-cutting issues and challenges such as transnational organized crime, terrorism and violent extremism, illicit trafficking, transhumance and conflicts between farmers and herders, and the security implications of climate change. The mandates of BINUH and the United Nations Verification Mission in Colombia placed particular emphasis on the capacitybuilding of national justice and rule of law institutions and the political, economic and social reincorporation of former armed group members, respectively. UNMHA retained its relatively narrow mandate to oversee and facilitate the implementation of ceasefire arrangements.

The Council modified the mandates of six missions, namely UNIOGBIS, UNSMIL, UNSOM, UNOWAS, UNAMA and UNAMI, and defined the new mandate of UNITAMS.

In the context of the political transition in the Sudan, UNITAMS was given a broad mandate to support various aspects of the process, including technical assistance for constitution drafting and preparations for elections, and the implementation of human rights, equality, accountability and the rule of law, in particular the promotion of women's rights.<sup>162</sup> In view of the further progress in peace talks between the Government of the Sudan and Sudanese armed groups in Juba and the beginning of the intra-Afghan negotiations in Doha, the Council emphasized the good offices role of UNITAMS and UNAMA, respectively, with the former also tasked with supporting the future implementation of an agreement, should one be reached.<sup>163</sup> UNSMIL was requested to use its good offices and mediation to help to achieve a ceasefire in Libya, and UNSMIL and UNITAMS were tasked with the implementation of ceasefires once they were achieved.<sup>164</sup>

Electoral support continued to feature prominently in the Council's changes to mandates of special political missions. For example, UNSOM and UNAMI were requested to provide good offices, technical, operational and logistical support to national institutions for the preparation of future elections in Somalia and Iraq, respectively.<sup>165</sup> UNSOM was also requested to strengthen the coordination of international electoral support to Somalia.<sup>166</sup> Following the completion of the electoral cycle in Guinea-Bissau in 2019, UNIOGBIS was requested to support national authorities in bringing the resulting electoral dispute to a peaceful, stable and democratic conclusion and to support the implementation of electoral legislative reforms.<sup>167</sup>

The Council also made several additions to the peacebuilding-related tasks of missions. For example, as part of its new mandate, UNITAMS was tasked with supporting various aspects of national peacebuilding efforts, including conflict prevention, mitigation and reconciliation, community violence reduction and durable solutions for internally displaced persons and refugees.<sup>168</sup> UNSOM was requested to support efforts to advance the 2030 Agenda for Sustainable Development in Somalia and to provide strategic advice to institutional capacity-building.<sup>169</sup> Both were requested to collaborate missions with international financial institutions on the mobilization

- <sup>165</sup> In connection with UNSOM, see resolution 2540 (2020), para. 5 (c); and, in connection with UNAMI, see resolution 2522 (2020), para. 2 (b) (i).
- <sup>166</sup> Resolution 2540 (2020), para. 5 (c).
- <sup>167</sup> Resolution 2512 (2020), paras. 2 (a) and 4 (a).
- <sup>168</sup> Resolution 2524 (2020), para. 2 (iii).
- <sup>169</sup> Resolution 2540 (2020), para. 5 (1).

<sup>&</sup>lt;sup>162</sup> Resolution 2524 (2020), para. 2 (i).

 <sup>&</sup>lt;sup>163</sup> In connection with UNITAMS, see resolution 2524
 (2020), para. 2 (ii); and, in connection with UNAMA, see resolution 2543 (2020), para. 6 (a).

<sup>&</sup>lt;sup>164</sup> In connection with UNSMIL, see resolution 2542 (2020), paras. 1 (iv) and 2; and, in connection with UNITAMS, see resolution 2524 (2020), para. 2 (ii).

of economic and development assistance and to ensure integrated cooperation with United Nations agencies, funds and programmes.<sup>170</sup> Similarly, UNOWAS was tasked with coordinating with international donors to promote conditions and capacities for sustainable peace and development and with international partners to conduct analysis and research on transnational issues relevant to peace and security and the links to humanitarian action and sustainable development.<sup>171</sup>

On cross-cutting issues, UNITAMS and UNAMI were requested to take into account gender considerations and to mainstream gender as part of their mandates, and UNSOM, UNITAMS and UNAMI were mandated to assist national authorities in ensuring the full, equal and meaningful participation and the empowerment of women in political decision-making at all levels.<sup>172</sup> UNSMIL was requested to provide enhanced reporting on the participation of women in political processes and the protection of women and girls from sexual and gender-based violence.173 UNOWAS was tasked with implementing the youth and peace and security agenda, UNSOM and UNAMA with paying particular attention to the empowerment and protection of minority communities, and UNITAMS with supporting the political participation of civil society, women, youth, internally displaced persons and other marginalized groups.<sup>174</sup> The Council specified that UNOWAS would take into consideration the adverse implications of climate change, energy poverty, ecological changes and natural disasters, among other factors, including by assisting the Governments in West Africa and the Sahel and the United Nations system in undertaking risk assessments and risk management strategies relating to those factors.<sup>175</sup>

With regard to protection and human rights mandates, UNITAMS was mandated to provide support to national and local authorities on civilian protection and the strengthening of the protection of human rights.<sup>176</sup> UNSMIL and UNSOM were requested to include the protection of women and girls, including from sexual and gender-based violence, in their human rights monitoring, reporting and capacity-building mandates, with UNSMIL also being encouraged to deploy women and child protection advisers;<sup>177</sup> UNAMA was requested to strengthen its capacity to report on violations and abuses against children and to support national efforts to strengthen the protection of children.<sup>178</sup>

As several special political missions were undergoing transitions, the Council either outlined or provided additional details to existing modalities to guide those processes. In the context of the drawdown and closure of UNIOGBIS, the Secretary-General was requested to conduct capacity mapping of the United Nations country team and other partners to which the mission would transfer its tasks and develop a vision and plan for the future United Nations footprint in Guinea-Bissau.<sup>179</sup> UNIOGBIS was also tasked with reducing the impact of its closure on the host country environment.<sup>180</sup> In the same context, the Council encouraged UNOWAS to continue its preparations for the assumption of some of the former tasks of UNIOGBIS and, as part of its monitoring and good offices role, to support countries in which United Nations presences were undergoing reconfiguration or transition through conflict prevention and peace consolidation efforts.<sup>181</sup> With the expected closure of UNAMID, the Council requested the Secretary-General to ensure that the transition to UNITAMS was phased, sequenced and efficient, and requested the two missions to establish a coordination mechanism to determine the modalities and timelines for the transition of responsibilities.<sup>182</sup> The Council tasked UNSOM with providing additional support to the African Union Mission in Somalia (AMISOM) on combat mentoring to the Somali National Army in accordance with the plans for the transition of security responsibilities from AMISOM to the national forces.<sup>183</sup>

Tables 4 and 5 provide an overview of the mandates of special political missions in 2020, showing the range of tasks mandated by the Council. The mandates reflected in the tables include: (a) tasks mandated by the Council in decisions adopted during the reporting period; (b) tasks mandated in previous periods and specifically reiterated by the Council

<sup>&</sup>lt;sup>170</sup> In connection with UNSOM, see resolution 2540 (2020), para. 5 (l); and, in connection with UNITAMS, see resolution 2524 (2020), para. 2 (iv).

 $<sup>^{171}</sup>$  S/2020/85, annex, functions 1.4 and 2.3.

<sup>&</sup>lt;sup>172</sup> In connection with UNSOM, see resolution 2540 (2020), para. 5 (d); in connection with UNITAMS, see resolution 2524 (2020), para. 8; and, in connection with UNAMI, see resolution 2522 (2020), para. 2 (e).

<sup>&</sup>lt;sup>173</sup> Resolution 2542 (2020), para. 8.

<sup>&</sup>lt;sup>174</sup> In connection with UNOWAS, see S/2020/85, annex, function 1.4; in connection with UNSOM, see resolution 2540 (2020), para. 5 (d); in connection with UNAMA, see resolution 2543 (2020), para. 6 (f); and, in connection with UNITAMS, see resolution 2524 (2020), para. 2 (ii).

<sup>&</sup>lt;sup>175</sup> S/2020/85, annex, function 2.4.

<sup>&</sup>lt;sup>176</sup> Resolution 2524 (2020), para. 2 (iii).

 <sup>&</sup>lt;sup>177</sup> In connection with UNSMIL, see resolution 2542 (2020), para. 1 (ix); and, in connection with UNSOM, see resolution 2540 (2020), para. 5 (h).

<sup>&</sup>lt;sup>178</sup> Resolution 2543 (2020), para. 6 (g).

<sup>&</sup>lt;sup>179</sup> Resolution 2512 (2020), para. 6.

<sup>&</sup>lt;sup>180</sup> Ibid., para. 7.

<sup>&</sup>lt;sup>181</sup> S/PRST/2020/7, sixteenth paragraph, and S/2020/85, annex, function 1.3.

<sup>&</sup>lt;sup>182</sup> Resolution 2524 (2020), para. 14.

<sup>&</sup>lt;sup>183</sup> Resolution 2520 (2020), para. 8.

during the period under review; and (c) tasks of missions with open-ended or multi-year mandates adopted in previous periods. The tables are provided for information purposes only and do not reflect any position or view of the Council with regard to the status of the mandates of the field missions concerned.

## Table 4Mandates of special political missions, 2020: Africa

Mandate	UNIOGBIS <sup>a</sup>	UNOCA	UNSMIL	UNSOM	UNOWAS	UNITAMS
Chapter VII						
Ceasefire monitoring			Х			Х
Civil-military coordination						
Demilitarization and arms management		Х	Х	Х		Х
Electoral assistance	Х	Х	Х	Х	Х	Х
Human rights-related <sup>b</sup>	Х	Х	Х	Х	Х	Х
Humanitarian support			Х		Х	Х
International cooperation and coordination	Х	Х	Х	Х	Х	Х
Maritime security		Х		Х	Х	
Mission impact assessment	Х					
Political process	Х	Х	Х	Х	Х	Х
Protection of civilians						Х
Public information					Х	Х
Rule of law/judicial matters	Х		Х	Х	Х	Х
Security sector reform		Х		Х	Х	Х
Support to military				Х		
Support to police				Х		Х
Support to sanctions regimes			Х			Х
Support to State institutions	Х		Х	Х		Х

Abbreviations: UNIOGBIS, United Nations Integrated Peacebuilding Office in Guinea-Bissau; UNOCA, United Nations Regional Office for Central Africa; UNSMIL, United Nations Support Mission in Libya; UNSOM, United Nations Assistance Mission in Somalia; UNOWAS, United Nations Office for West Africa and the Sahel; UNITAMS, United Nations Integrated Transition Assistance Mission in the Sudan.

<sup>*a*</sup> By resolution 2512 (2020), the Council extended the mandate of UNIOGBIS, as set out in the table, for a final period until 31 December 2020.

<sup>b</sup> Includes tasks related to human rights; children and armed conflict; women and peace and security; and youth and peace and security.

#### Table 5

### Mandates of special political missions, 2020: Americas, Asia and Middle East

Mandate	United Nations Verification Mission in Colombia	BINUH	UNAMA	United Nations Regional Centre for Preventive Diplomacy for Central Asia	UNAMI	Office of the United Nations Special Coordinator for Lebanon	UNMHA
Chapter VII							
Ceasefire monitoring	Х						Х
Civilian-military coordination			Х				
Demilitarization and arms management	Х	Х			Х		Х
Electoral assistance		Х	Х		Х		
Human rights-related <sup>a</sup>		Х	Х		Х		
Humanitarian support			Х		Х		
International cooperation and coordination	Х	Х	Х	Х	Х	Х	Х
Political process	Х	Х	Х	Х	Х	Х	
Protection of civilians			Х				
Public information							
Rule of law/judicial matters		Х	Х		Х		
Security monitoring; patrolling; deterrence							Х
Security sector reform					Х		
Support to police		Х					
Support to sanctions regimes							
Support to State institutions			Х		Х		

Abbreviations: BINUH, United Nations Integrated Office in Haiti; UNAMA, United Nations Assistance Mission in Afghanistan;
 UNAMI, United Nations Assistance Mission for Iraq; UNMHA, United Nations Mission to Support the Hudaydah Agreement.
 <sup>a</sup> Includes tasks related to human rights; children and armed conflict; women and peace and security; and youth and peace and security.

### Africa

### United Nations Integrated Peacebuilding Office in Guinea-Bissau

The United Nations Integrated Peacebuilding Office in Guinea-Bissau (UNIOGBIS) was established by the Council by resolution 1876 (2009) of 26 June 2009 to succeed the United Nations Peacebuilding Support Office in Guinea-Bissau. UNIOGBIS was mandated to, inter alia, assist the work of the Peacebuilding Commission in Guinea-Bissau, strengthen the capacities of national institutions to maintain constitutional order, public security and full respect for the rule of law, support an inclusive political dialogue and national reconciliation process, provide strategic and technical support in security sector reform, undertake human rights promotion, protection and monitoring, and enhance cooperation with regional and subregional organizations.<sup>184</sup>

In 2020, by resolution 2512 (2020) of 28 February, the Council extended the mandate of UNIOGBIS for a final period of 10 months, until 31 December 2020.<sup>185</sup>

By resolution 2512 (2020), following the peaceful holding of legislative and presidential elections in Guinea-Bissau in 2019, the Council proceeded with the planned reconfiguration and closure of UNIOGBIS and modified the Mission's final mandate.<sup>186</sup> The Council commended the successful completion of phase I (electoral phase) in the reconfiguration of UNIOGBIS and the closure of all of the mission's regional offices, based on the recommendations of the Secretary-General and as provided in resolution 2458 (2019).<sup>187</sup> The Council endorsed the reprioritization of the mission's tasks and planning for its phased drawdown outlined in the report of the Secretary-General, including through the implementation of joint programmatic activities with national partners and the United Nations country team, supported by the Peacebuilding Fund, and adjusted the phases for the mission's reconfiguration.<sup>188</sup>

During phase II (post-electoral phase), the Council requested UNIOGBIS to focus on continuing to perform its good offices function, in coordination with international partners, including the group of five international partners represented in Guinea-Bissau, to support the Bissau-Guinean authorities in bringing the electoral dispute to a peaceful, stable and democratic conclusion.<sup>189</sup> The Council also requested UNIOGBIS to focus on establishing the conditions conducive to the implementation of the reform agenda, in accordance with the Conakry Agreement and the Economic Community of West African States (ECOWAS) Road Map for the Resolution of the Political Crisis in Guinea-Bissau, including through the United Nations transition plan, encapsulated in the new United Nations Sustainable Development Cooperation Framework (2021–2025).<sup>190</sup> As part of phase III (transition phase),

UNIOGBIS was requested to continue to implement its transition plan for the gradual drawing down and transfer of tasks to the United Nations country team, the United Nations Office for West Africa and the Sahel (UNOWAS) and other regional and international partners, towards mandate completion by 31 December 2020.<sup>191</sup>

In terms of the mandated tasks, the Council reiterated the two existing priorities of UNIOGBIS with some modifications. The Council noted that, as the first priority, the mission's support for the full implementation of the Conakry Agreement and the ECOWAS six-point Road Map, particularly with regard to strengthening democratic governance, would include the reform of the Constitution, the electoral law and the Framework Law on Political Parties.<sup>192</sup> The Council reiterated the priority to provide support, including technical assistance, to the national authorities to expedite and complete the review of the Constitution and, with the completion of the electoral cycle, removed the mission's priority to provide good offices support to the electoral process.<sup>193</sup> Beyond the priority tasks, resolution 2512 (2020) provided that UNIOGBIS would continue to support the Government of Guinea-Bissau in strengthening democratic institutions, promoting and protecting human rights, combating drug trafficking and transnational organized crime, incorporating a gender perspective into peacebuilding, and mobilizing international assistance for the implementation of the reforms.<sup>194</sup> In the same resolution, the Council decided that UNIOGBIS would continue its efforts to reduce the impact of its closure on the host country environment, ensuring that an environmental assessment was carried out of the sites remaining to be closed.<sup>195</sup>

In connection with the reconfiguration and closure of UNIOGBIS, the Council requested the Secretary-General to conduct comprehensive capacity mapping of the United Nations country team and other partners to which the Mission would transfer tasks and develop a complementary inclusive vision and plan for the United Nations country team footprint.<sup>196</sup> The Secretary-General was also requested to ensure that the transition process was consistently gender-responsive.<sup>197</sup> Finally, the Council requested the Secretary-General to start the liquidation of UNIOGBIS immediately following the mandate completion date of 31 December 2020, once all

<sup>&</sup>lt;sup>184</sup> For more information on the history of the mandate of UNIOGBIS, see previous supplements covering the period 2008–2019.

<sup>&</sup>lt;sup>185</sup> Resolution 2512 (2020), para. 1.

<sup>&</sup>lt;sup>186</sup> For more information on the situation in Guinea-Bissau, see part I, sect. 6.

 <sup>&</sup>lt;sup>187</sup> Resolution 2512 (2020), para. 2. See also resolution 2458 (2019), paras. 2 (a) and (b), and S/2018/1086.

<sup>&</sup>lt;sup>188</sup> Resolution 2512 (2020), para. 2.

<sup>&</sup>lt;sup>189</sup> Ibid., para. 2 (a).

<sup>&</sup>lt;sup>190</sup> Ibid.

<sup>&</sup>lt;sup>191</sup> Ibid., para. 2 (b).

<sup>&</sup>lt;sup>192</sup> Ibid., para. 4 (a).

<sup>&</sup>lt;sup>193</sup> Ibid., para. 4 (b).

<sup>&</sup>lt;sup>194</sup> Ibid., para. 5.

<sup>&</sup>lt;sup>195</sup> Ibid., para. 7.

<sup>&</sup>lt;sup>196</sup> Ibid., para. 6.

<sup>&</sup>lt;sup>197</sup> Ibid., para. 18.

substantive staff had left the mission, and end the liquidation process no later than 28 February 2021.<sup>198</sup>

### United Nations Regional Office for Central Africa

The United Nations Regional Office for Central Africa (UNOCA) was established by an exchange of letters dated 11 December 2009 and 30 August 2010 between the Secretary-General and the President of the Council.<sup>199</sup> The functions of UNOCA included cooperating with the Economic Community of Central African States (ECCAS) and other regional partners in the promotion of peace and stability in the broader subregion, to carry out good offices roles in the areas of conflict prevention and peacebuilding, to strengthen the capacity of the Department of Political Affairs to advise the Secretary-General on matters relating to peace and security in the region, to promote an integrated subregional approach and facilitate coordination and information exchange among United Nations organizations and partners in the subregion, and to report to Headquarters on developments of subregional significance. UNOCA was subsequently mandated to promote efforts to address emerging security and crossborder threats, to incorporate gender perspectives in the implementation of its mandate and to take into consideration in its activities climate and ecological change and natural disasters on the stability of the Central African region.<sup>200</sup>

In 2020, the Council did not adopt any decisions concerning UNOCA, including with regard to its mandate, which had been renewed from 1 September 2018 to 31 August 2021 by an exchange of letters between the Secretary-General and the President of the Council.<sup>201</sup>

## United Nations Support Mission in Libya

By resolution 2009 (2011) of 16 September 2011, acting under Chapter VII of the Charter, the Council established the United Nations Support Mission in Libya (UNSMIL) with a mandate to support Libyan national efforts to restore public security and order and promote the rule of law, undertake inclusive political dialogue and promote national reconciliation, extend State authority, promote and protect human rights and support transitional justice, initiate economic recovery, and coordinate international support.<sup>202</sup>

In 2020, the Council adopted resolutions 2509 (2020) of 11 February and 2542 (2020) of 15 September in connection with the mandate of UNSMIL. By resolution 2542 (2020), the Council extended the mandate of UNSMIL for one year, until 15 September 2021.<sup>203</sup>

By resolution 2509 (2020), acting under Chapter VII of the Charter, the Council reiterated the mandate of UNSMIL to cooperate fully with the Committee established pursuant to resolution 1970 (2011) concerning Libya and the Panel of Experts.<sup>204</sup>

By resolution 2542 (2020), the Council reiterated the existing mandate of UNSMIL as defined by resolution 2486 (2019) and removed the distinction between tasks that the Mission was to undertake "within operational and security constraints" and those for which no such limitation was indicated.<sup>205</sup> The Council also made some adjustments to tasks related to ceasefire monitoring, international and regional coordination, facilitation of humanitarian assistance, and human rights. Underscoring the importance of the central role of the United Nations in facilitating a Libyan-led and Libyan-owned inclusive political process and in achieving a lasting ceasefire, the Council decided that UNSMIL would exercise mediation and through its good offices further an inclusive political process and security economic dialogue; further the continued and implementation of the Libyan Political Agreement; help consolidate the governance, security and economic arrangements of the Government of National Accord; and support subsequent phases of the Libyan transition process. Furthermore, the Council added the task to help achieve a ceasefire and, once it was agreed by the Libyan parties, provide appropriate support for its implementation.206

The Council also modified the mandate of UNSMIL by requesting the Mission to coordinate and engage closely with international actors, including neighbouring and regional organizations, specified that

<sup>&</sup>lt;sup>198</sup> Ibid., para. 8.

<sup>&</sup>lt;sup>199</sup> S/2009/697 and S/2010/457.

<sup>&</sup>lt;sup>200</sup> For more information on the history of the mandate of UNOCA, see previous supplements covering the period 2008–2019.

<sup>&</sup>lt;sup>201</sup> S/2018/789 and S/2018/790. For more information on the Central African region, see part I, sect. 7.

<sup>&</sup>lt;sup>202</sup> For more information on the history of the mandate of UNSMIL, see previous supplements covering the period 2010-2019. For more information on the situation in Libya, see part I, sect. 11.

<sup>&</sup>lt;sup>203</sup> Resolution 2542 (2020), para. 1.

<sup>&</sup>lt;sup>204</sup> Resolution 2509 (2020), para. 13.

<sup>&</sup>lt;sup>205</sup> See resolution 2486 (2019), para. 2, compared with resolution 2542 (2020), para. 1.

<sup>&</sup>lt;sup>206</sup> Resolution 2542 (2020), fifth preambular paragraph and paras. 1 (i)–(v).

the Mission's provision of essential services and humanitarian assistance would include the response to the COVID-19 pandemic, and decided that UNSMIL would monitor and report abuses and violations of human rights and violations of international humanitarian law, including sexual violence in conflict, notably through the effective deployment of women and child protection advisers.<sup>207</sup> The Council also reiterated the tasks related to supporting key Libyan institutions; supporting the securing of uncontrolled arms and related materiel and countering their proliferation; and coordinating international assistance and the provision of advice to Government of National Accord-led efforts to stabilize post-conflict zones, including those liberated from Da'esh.208

The Council reiterated its request for UNSMIL to take fully into account a gender perspective throughout its mandate and to assist the Government of National Accord in ensuring the full, effective and meaningful participation of women in the democratic transition, reconciliation efforts, the security sector and in national institutions, as well as the protection of women and girls from sexual and gender-based violence, in line with resolution 1325 (2000), and requested enhanced reporting by UNSMIL on those issues.<sup>209</sup>

The Council modified the structure of UNSMIL and decided that the Mission would be led by a Special Envoy of the Secretary-General who would exercise overall leadership of the Mission with a particular focus on good offices and mediation with Libyan and international actors to end the conflict. Furthermore, under the authority of the Special Envoy, an UNSMIL Coordinator would be in charge of the Mission's management and day-to-day operations.<sup>210</sup>

The Council requested the Secretary-General to assess the steps required to reach a lasting ceasefire and the possible role of UNSMIL in providing scalable ceasefire support alongside his interim report on the proposals for effective ceasefire monitoring under the auspices of the United Nations and his recommendations to the Council on the options reflected in the operationalization paper, as requested in resolution 2510 (2020),<sup>211</sup> as well as the steps required to advance the

political process from its current trajectory, to be submitted no later than 60 days from the adoption of the resolution.<sup>212</sup> The Council also requested the Secretary-General to include a report on progress towards those objectives in his regular reporting.<sup>213</sup> The Council further requested the Secretary-General to conduct and provide an independent strategic review of UNSMIL, including an assessment and recommendations for improving the efficiency of the Mission's structure, the prioritization of tasks and the capacity and effectiveness of staffing, as well as a further assessment of the options for effective ceasefire monitoring under the auspices of the United Nations.<sup>214</sup> In addition, the Council requested the Secretary-General to include in his regular reporting the efforts of the United Nations to address the COVID-19 pandemic and the impact of the pandemic on the ability of UNSMIL to deliver its mandated tasks.<sup>215</sup>

## United Nations Assistance Mission in Somalia

By resolution 2102 (2013) of 2 May 2013, the Council established the United Nations Assistance Mission in Somalia (UNSOM) with the mandate, inter alia, to provide good offices functions to support the Federal Government of Somalia in the peace and reconciliation process and to provide strategic policy advice on peacebuilding and State-building; to assist in the coordination of international donor support, in particular on security sector assistance and maritime security; to help to build the capacity of the Federal Government to promote respect for human rights, women's empowerment, child protection and the prevention of conflict-related sexual and gender-based violence and the strengthening of justice institutions; and to monitor, help to investigate and report on abuses or violations of human rights.<sup>216</sup>

<sup>&</sup>lt;sup>207</sup> Ibid., paras. 1 (vi), (viii) and (ix).

<sup>&</sup>lt;sup>208</sup> Ibid., paras. 1 (vii), (x) and (xi).

<sup>&</sup>lt;sup>209</sup> Ibid., para. 8.

<sup>&</sup>lt;sup>210</sup> Ibid., para. 2.

<sup>&</sup>lt;sup>211</sup> Ibid., para. 4. See also S/2020/63, annex II, in which the operationalization paper was transmitted to the Council. In paragraph 3 of its resolution 2510 (2020), the Council had requested the Secretary-General to make recommendations on the options reflected in the operationalization paper.

<sup>&</sup>lt;sup>212</sup> Resolution 2542 (2020), para. 4. See also S/2020/1124, in which the Secretary-General transmitted the assessment and requested an extension of the deadline for the submission of the interim report until 30 December 2020; S/2020/1125, in which the President of the Council granted the request; and S/2020/1309, in which the Secretary-General transmitted the interim report on the proposed ceasefire monitoring arrangements in Libya.

<sup>&</sup>lt;sup>213</sup> Resolution 2542 (2020), para. 4.

<sup>&</sup>lt;sup>214</sup> Ibid., para. 5.

<sup>&</sup>lt;sup>215</sup> Ibid., para. 6.

<sup>&</sup>lt;sup>216</sup> For more information on the history of the mandate of UNSOM, see previous supplements covering the period 2013–2019. For more information on the situation in Somalia, see part I, sect. 2.

In 2020, the Council adopted resolutions 2516 (2020) of 30 March, 2520 (2020) of 29 May, 2527 (2020) of 22 June and 2540 (2020) of 28 August concerning UNSOM. By resolutions 2516 (2020) and 2527 (2020), the Council provided for technical rollovers of the mandate of UNSOM for periods of three and two months, respectively.<sup>217</sup> By resolution 2540 (2020), the Council extended the mandate of UNSOM for a period of one year, until 31 August 2021.<sup>218</sup>

By resolution 2520 (2020), while extending its authorization for the deployment of the African Union Mission in Somalia (AMISOM) under Chapter VII of the Charter, the Council underlined the necessity of taking a coordinated and cohesive approach to Somaliled political and security reforms and reiterated its call upon AMISOM, UNSOM, the United Nations Support Office in Somalia (UNSOS), the Federal Government of Somalia and federal member states to increase coordination and collaboration at all levels.<sup>219</sup> The Council requested the African Union and UNSOM to provide additional support to AMISOM in its provision of combat mentoring support to the Somali National Army and underlined the importance of deploying those forces for delivery of the tasks set out in the updated Somali-led Transition Plan for the progressive transfer of security responsibilities from AMISOM to the Somali security institutions.<sup>220</sup>

By resolution 2540 (2020), the Council reiterated the mandate of UNSOM as defined by resolution 2461 (2019) and added several new tasks and additional elements to existing ones. Specifically, resolution 2540 (2020) provides that the support of UNSOM to interand intra-clan reconciliation should also include efforts in Galmudug and Jubaland and that the Mission should support efforts to strengthen the dialogue between the "Somaliland".<sup>221</sup> Federal Government and Furthermore, the Council decided that the technical advice and capacity-building support of UNSOM to the Federal Government for the participation of all Somalis reconciliation efforts, conflict resolution, in peacebuilding and elections would also include support for the participation of minority clans.<sup>222</sup> The overall support of UNSOM to the Federal Government and the federal member states to accelerate government-led, inclusive politics, and reach a political agreement, would focus on delivering shared political and security commitments.<sup>223</sup> The Mission would also support Somali commitments to ensure that women filled at least 30 per cent of the seats in both houses of Parliament and increase the participation and empowerment of women, minority communities and other marginalized groups at all decision-making levels.<sup>224</sup>

The Council expanded the Mission's electoral support mandate even as it welcomed the commitments by Somali stakeholders to deepen federalism and conduct elections in 2020 and 2021 and the enactment in February 2020 of the Electoral Law.<sup>225</sup> Specifically, UNSOM was requested to provide support, through the exercise of its good offices and through technical, operational and logistical assistance to the Federal Government, the Somali Parliament and the National Independent Electoral Commission, for the delivery of elections which were free, fair, timely, peaceful, transparent, credible and inclusive, incorporating a direct voting component enabling as many citizens as possible to vote in 2020 and 2021. UNSOM was also to continue to support efforts to make progress towards the objective of universal elections and support strengthened coordination of international electoral support to Somalia.<sup>226</sup>

Regarding Somali security sector reform, in accordance with resolution 2540 (2020), UNSOM would provide support to the Federal Government and the federal member states to accelerate implementation of key reforms, in conjunction with international partners, AMISOM and UNSOS, including a coherent national security architecture with a military and civilian component, the delivery of the Somali-led Transition Plan, agreement on a federated justice and corrections model, and the establishment and strengthening of effective, accountable and constitutional rule of law institutions.<sup>227</sup> The Council decided that UNSOM would provide coordination and strategic advice to improve the operation of the comprehensive approach to security and collaboration between the Federal Government and international partners.<sup>228</sup> Moreover, the support of UNSOM to the implementation of the Somalia national strategy and action plan for preventing and countering violent extremism would also include efforts to strengthen the country's capacity to address conditions conducive to the spread of terrorism and support for its efforts to

<sup>&</sup>lt;sup>217</sup> Resolutions 2516 (2020) and 2527 (2020), para. 1.

<sup>&</sup>lt;sup>218</sup> Resolution 2540 (2020), para. 1.

<sup>&</sup>lt;sup>219</sup> Resolution 2520 (2020), paras. 6 (a) and 9. For more information on AMISOM, see part VIII, sect. III.

<sup>&</sup>lt;sup>220</sup> Resolution 2520 (2020), para. 8.

<sup>&</sup>lt;sup>221</sup> Resolution 2540 (2020), para. 5 (b).

<sup>&</sup>lt;sup>222</sup> Ibid., para. 5 (d).

<sup>&</sup>lt;sup>223</sup> Ibid., para. 5 (a).

<sup>&</sup>lt;sup>224</sup> Ibid., para. 5 (d).

<sup>&</sup>lt;sup>225</sup> Ibid., ninth and eleventh preambular paragraphs.

<sup>&</sup>lt;sup>226</sup> Ibid., para. 5 (c).

<sup>&</sup>lt;sup>227</sup> Ibid., para. 5 (e).

<sup>&</sup>lt;sup>228</sup> Ibid., para. 5 (f).

become a State party to the international counterterrorism conventions and protocols.<sup>229</sup>

The Council added a new task for UNSOM to provide support, within its mandate and existing resources, to the Federal Government in the implementation of the 2019 Mutual Accountability Framework.<sup>230</sup> The Council further elaborated on the peacebuilding aspect of the work of UNSOM and requested the Mission to support the country's efforts to advance the 2030 Agenda for Sustainable Development. Specifically, working closely with the United Nations country team, UNSOM would provide strategic advice to institutional capacity-building, collaborate with the international financial institutions to support the mobilization of economic and development assistance, and ensure effective and integrated cooperation of the United Nations agencies, funds and programmes and promote cooperation with relevant partners, with a view to making maximum use of development financing in Somalia, including in response to flooding, locusts and the COVID-19 pandemic.<sup>231</sup> UNSOM was also tasked with helping the Federal Government to establish frameworks for managing resources and power-sharing, in order to enable Somalia to strengthen revenue mobilization, resource allocation, budget execution and anti-corruption measures.232

In connection with the human rights mandate of UNSOM, the Council requested the Mission to provide support to United Nations entities to ensure systemwide implementation of the human rights due diligence policy across all United Nations support to AMISOM and the Somali security sector, to include a strong on strengthening engagement with focus the Government, including on implementation of mitigation, compliance and accountability measures.<sup>233</sup> UNSOM was also requested to focus its human rightsrelated technical advice and capacity-building support on protecting women and girls from sexual and genderbased violence; promoting accountability for human rights violations and abuses, including through working with civil society, reinforcing and aligning human rights across the security-related and humanitarian agendas; and monitoring and including information on the human rights situation in the Secretary-General's reporting.<sup>234</sup>

Finally, recalling its request in resolution 2520 (2020) that the Secretary-General conduct an independent assessment by 10 January 2021 and present options on international support to the whole security environment in Somalia beyond 2021, the Council reiterated that options on the role of UNSOM in that regard should be provided as part of the independent assessment.<sup>235</sup>

## United Nations Office for West Africa and the Sahel

The United Nations Office for West Africa and the Sahel (UNOWAS) was established by an exchange of letters dated 14 and 28 January 2016 between the Secretary-General and the President of the Council, merging the Office of the Special Envoy for the Sahel with the United Nations Office for West Africa. The Council mandated UNOWAS to, inter alia, monitor political developments in West Africa and the Sahel and carry out good offices on behalf of the Secretary-General to assist in peacebuilding, sustaining peace efforts and enhancing subregional capacities for conflict prevention and mediation; enhance subregional capacities to address cross-border and cross-cutting threats to peace and security; support the implementation of the United Nations integrated strategy for the Sahel and the coordination of international and regional engagements; and promote good governance, respect for the rule of law, and human rights and the mainstreaming of gender into conflict prevention and management initiatives. UNOWAS was subsequently mandated to take into account in its activities the adverse effects of climate and ecological change and natural disasters on the stability of West Africa and the Sahel region.<sup>236</sup>

By an exchange of letters dated 19 December 2019 and 31 January 2020 between the Secretary-General and the President of the Council, the mandate of UNOWAS was extended for a period of three years, from 1 February 2020 to 31 January 2023.<sup>237</sup> The Council also adopted two presidential statements concerning UNOWAS, on 11 February and 28 July.<sup>238</sup>

<sup>&</sup>lt;sup>229</sup> Ibid., para. 5 (j).

<sup>&</sup>lt;sup>230</sup> Ibid., para. 5 (i).

<sup>&</sup>lt;sup>231</sup> Ibid., para. 5 (1).

<sup>&</sup>lt;sup>232</sup> Ibid., para. 5 (k).

<sup>&</sup>lt;sup>233</sup> Ibid., para. 5 (g).

<sup>&</sup>lt;sup>234</sup> Ibid., para. 5 (h).

<sup>&</sup>lt;sup>235</sup> Ibid., para. 14.

<sup>&</sup>lt;sup>236</sup> For more information on the mandate of UNOWAS, see previous supplements covering the period 2016–2019.
For more information on peace consolidation in West Africa, see part I, sect. 9.

<sup>&</sup>lt;sup>237</sup> See S/2019/1009 and S/2020/85. See also S/2019/1010, by which the Council provided for a one-month technical rollover of the existing mandate of UNOWAS until 31 January 2020.

<sup>&</sup>lt;sup>238</sup> S/PRST/2020/2 and S/PRST/2020/7.

While maintaining the overall structure of the UNOWAS mandate, the Council made several modifications to the mission's four objectives: UNOWAS was mandated to monitor political developments in West Africa and the Sahel and carry out good offices and special assignments on behalf of the Secretary-General to support conflict prevention, peacebuilding, sustaining peace and mediation efforts in the subregion, in partnership with regional and other subregional entities and national and international actors, with specific attention to countries in which the United Nations presences were undergoing reconfiguration or transition, while mindful of the sustainable development context in the region; enhance regional and subregional partnerships to address cross-border and cross-cutting threats to peace and security in West Africa and the Sahel, in particular with regional and subregional entities; support, through political advocacy and convening, the implementation of the United Nations integrated strategy for the Sahel, and in line with United Nations reforms, enhance collaboration across the United Nations system and promote coherence in the international and regional response to the root causes and impact of the conflict in the Sahel; and promote good governance, respect for the rule of law, human rights and the mainstreaming of gender in conflict prevention, management and resolution initiatives in West Africa and the Sahel.<sup>239</sup>

Within the framework of those objectives, the Council also modified and added several new tasks. As part of the mission's first objective to monitor developments in West Africa and the Sahel and to carry out good offices, the Council requested UNOWAS to support countries in which United Nations presences were undergoing reconfiguration or transition through conflict prevention and peace consolidation efforts.<sup>240</sup> The mission's monitoring and analysis work would include updates on the humanitarian situation and humanitarian access.<sup>241</sup> In addition, UNOWAS was requested to perform its good offices role in West African countries in order to prevent conflict and election-related tensions, promote the youth and peace and security agenda and, in coordination with international donors, promote conditions for sustainable peace and development.<sup>242</sup>

Regarding cross-border and cross-cutting threats to peace and security, UNOWAS was requested to collate, analyse and/or, where appropriate, conduct regional research and analysis on transnational issues relevant to peace and security and the links to humanitarian action and sustainable development, in collaboration with the Regional United Nations Sustainable Development

Group, resident coordinators, humanitarian coordinators, United Nations country teams and other United Nations entities, as well as with international partners, regional and subregional organizations, think tanks and civil society.<sup>243</sup> Furthermore, UNOWAS would be required to take into consideration the adverse implications of climate change, energy poverty, ecological changes and natural disasters, among other factors, including by assisting the Governments of the region and the United Nations system in undertaking risk assessments and risk management strategies relating to those factors.<sup>244</sup> The Council added that the mission's awareness-raising and promotion of integrated and holistic responses would be conducted in collaboration with sustainable development efforts in West Africa and the Sahel and UNOCA in the Lake Chad basin region and that the development of networks of practitioners and subregional frameworks and mechanisms to address challenges in the subregion should also focus on conflict between farmers and herders.<sup>245</sup>

In connection with the promotion of good governance, UNOWAS was requested to focus on social cohesion and inclusive political dialogue by providing support for the building of local and national capacities to foster peace, strengthening the rule of law institutions and promoting good governance, promoting dialogue and mediation at the community, local and national levels, facilitating the full, effective and meaningful participation of women, youth and other relevant stakeholders and improving electoral processes.<sup>246</sup> Finally, the Council also made adjustments to the tasks of UNOWAS on the implementation of the United Nations integrated strategy for the Sahel and the mainstreaming of a gender perspective in conflict prevention and management initiatives.<sup>247</sup>

In its presidential statement of 11 February concerning peace consolidation in West Africa, the Council reiterated its call upon UNOWAS to encourage all political stakeholders to use dialogue to resolve their differences with regard to the process of amendment or revision of their constitution.<sup>248</sup> Furthermore, the Council called upon UNOWAS, working with all elements of the United Nations system in headquarters, in West Africa and the Sahel, in particular the Regional United Nations Sustainable Development Group, to strengthen integrated responses to the challenges facing the region in order to ensure better coordination and efficiency of the international response to the needs of the people and communities of the Sahel region, and

<sup>&</sup>lt;sup>239</sup> S/2020/85, annex, objectives 1–4.

<sup>&</sup>lt;sup>240</sup> Ibid., function 1.3.

<sup>&</sup>lt;sup>241</sup> Ibid., function 1.1.

<sup>&</sup>lt;sup>242</sup> Ibid., functions 1.2 and 1.4.

<sup>&</sup>lt;sup>243</sup> Ibid., function 2.3.

<sup>&</sup>lt;sup>244</sup> Ibid., function 2.4.

 $<sup>^{\</sup>rm 245}$  Ibid., functions 2.1 and 2.2.

<sup>&</sup>lt;sup>246</sup> Ibid., function 4.1.

<sup>&</sup>lt;sup>247</sup> Ibid., functions 3.1–3.4 and 4.3.

<sup>&</sup>lt;sup>248</sup> S/PRST/2020/2, thirteenth paragraph.

encouraged joint annual reporting to the Peacebuilding Commission on the work to strengthen United Nations integrated efforts in that regard, particularly as related to the implementation of the United Nations integrated strategy for the Sahel.<sup>249</sup>

Finally, in its presidential statement dated 28 July, the Council called once again upon all political stakeholders in Guinea to resume dialogue without delay, with a view to ensuring that electoral processes as well as political reforms were conducted with broad consensus, and encouraged the Special Representative of the Secretary-General and Head of UNOWAS to continue carrying out good offices in that regard.<sup>250</sup> As the end of the mandate of UNIOGBIS approached, the Council encouraged UNOWAS to continue its preparations for the assumption of some of the former mission's functions.<sup>251</sup>

### United Nations Integrated Transition Assistance Mission in the Sudan

By resolution 2524 (2020) of 3 June 2020, the Council established the United Nations Integrated Transition Assistance Mission in the Sudan (UNITAMS) for an initial period of 12 months, in the context of the drawdown and exit of UNAMID.<sup>252</sup> The Council decided that UNITAMS, as part of an integrated and unified United Nations structure in the Sudan, would have four strategic objectives, namely to assist the political transition in the Sudan, progress towards democratic governance, in the protection and promotion of human rights, and sustainable peace; to support peace processes and the implementation of future peace agreements; to assist peacebuilding, civilian protection and the rule of law, in particular in Darfur and Blue Nile and South Kordofan (Two Areas); and to support the mobilization of economic and development assistance and coordination of humanitarian assistance.<sup>253</sup>

Within the framework of the four strategic objectives, UNITAMS was requested to undertake several specific mandated tasks. As part of its support to the political transition in the Sudan, UNITAMS was requested to support the realization of the objectives of the Constitutional Document of 17 August 2019, provide technical assistance to the constitution drafting process, population census and preparation for elections, and support the implementation of the human rights, equality, accountability and rule of law provisions of the Constitutional Document, in particular those that guaranteed women's rights.<sup>254</sup> Regarding the ongoing peace processes in the Sudan, UNITAMS would provide good offices and support the negotiations, including the meaningful participation of civil society, women, youth, refugees and internally displaced persons and members of marginalized groups. UNITAMS would also provide, if so requested by the parties to the negotiations, support to the implementation of any future peace agreements, including in specific areas such as accountability and transitional justice, and disarmament, demobilization and reintegration, as well as the monitoring and verification of possible ceasefires with particular focus on the Two Areas and Darfur.<sup>255</sup>

Under the third strategic objective, UNITAMS was tasked with supporting Sudanese-led peacebuilding, in particular conflict prevention, mitigation and reconciliation. community violence reduction, mine action, the collection of arms and small weapons, and durable solutions for internally displaced persons and refugees, and their safe, voluntary and dignified return, reintegration and relocation with host populations as appropriate. Furthermore, UNITAMS would assist, advise and support the Government's capacity to extend State presence and inclusive civilian governance, provide effective support to national and local authorities on civilian protection, including in implementing the National Plan for Civilian Protection, and support the strengthening of the protection of human rights.<sup>256</sup> UNITAMS was also tasked with collaborating with international financial institutions in the mobilization of international economic and development assistance, supporting the delivery of humanitarian assistance, and ensuring effective and integrated cooperation of United Nations agencies, funds and programmes and promoting cooperation with relevant partners, with a view to making maximum use of existing and forthcoming bilateral and multilateral assistance in the Sudan, including in response to the COVID-19 pandemic.257

Beyond the strategic objectives and their corresponding tasks, the Council requested UNITAMS and its integrated United Nations country team partners to establish an appropriate mechanism for joint and coordinated peacebuilding support, based on the lessons learned from the state liaison functions established under the mandate of UNAMID.<sup>258</sup> UNITAMS was tasked with integrating gender considerations as a cross-cutting issue throughout its mandate and assisting the Government in ensuring the full, equal and meaningful participation of women at all levels of peace and political processes, and in all social and economic aspects of life.<sup>259</sup> The Council requested UNITAMS to ensure that any support to non-United Nations security forces was provided in strict compliance with the human rights due

<sup>&</sup>lt;sup>249</sup> Ibid., penultimate paragraph.

<sup>&</sup>lt;sup>250</sup> S/PRST/2020/7, fifteenth paragraph.

<sup>&</sup>lt;sup>251</sup> Ibid., sixteenth paragraph.

<sup>&</sup>lt;sup>252</sup> Resolution 2524 (2020), para. 1. For more information on the mandate of UNAMID, see sect. I. For more information on the item entitled "Reports of the Secretary-General on the Sudan and South Sudan", see part I, sect. 8.

<sup>&</sup>lt;sup>253</sup> Resolution 2524 (2020), paras. 2 (i)–(iv).

<sup>&</sup>lt;sup>254</sup> Ibid., para. 2 (i).

<sup>&</sup>lt;sup>255</sup> Ibid., para. 2 (ii).

<sup>&</sup>lt;sup>256</sup> Ibid., para. 2 (iii).

<sup>&</sup>lt;sup>257</sup> Ibid., para. 2 (iv).

<sup>&</sup>lt;sup>258</sup> Ibid., para. 7.

<sup>&</sup>lt;sup>259</sup> Ibid., para. 8.

diligence policy, and to cooperate with the Panel of Experts on the Sudan established pursuant to resolution 1591 (2005) in order to facilitate the Panel's work.<sup>260</sup>

In the context of the drawdown and closure of UNAMID, the Council requested the Secretary-General to ensure that the eventual transition to UNITAMS was phased, sequenced and efficient and requested the two missions to establish a coordination mechanism to determine the modalities and timelines for the transition of responsibilities where they had common strategic objectives and priorities in Darfur.<sup>261</sup> More generally, the Council urged close coordination between UNITAMS and United Nations missions in the region, including UNAMID, UNISFA, UNMISS, UNSMIL, MINUSCA and the Special Envoy of the Secretary-General for the Horn of Africa.<sup>262</sup> By resolution 2559 (2020), which provided for the termination of UNAMID, the Council reiterated its request for UNAMID and UNITAMS to continue to closely cooperate via the established coordination mechanism.<sup>263</sup>

In terms of the structure of UNITAMS, by resolution 2524 (2020), the Council requested the Secretary-General to appoint expeditiously a Special Representative of the Secretary-General for the Sudan and Head of UNITAMS who would assume overall authority and provide strategic direction for all activities of the Mission and the United Nations agencies, funds and programmes in the country and would perform a good offices, advisory and advocacy role at the political level and coordinate efforts of the international

community in support of the strategic objectives of the UNITAMS mandate.<sup>264</sup> A Deputy Special Representative of the Secretary-General would also be appointed to support the Special Representative and serve as Resident Coordinator and Humanitarian Coordinator.<sup>265</sup> The Council requested the Secretary-General to swiftly initiate the planning for and establishment of UNITAMS, with a view to reaching full operational capacity as soon as possible and in order to ensure that the Mission was able to start delivering against all its strategic objectives no later than 1 January 2021. The Council also requested the Secretary-General to provide the Council, for its information, with a suggested structure and geographical deployment of the Mission, within 60 days of the adoption of the resolution.<sup>266</sup>

The Council requested the Secretary-General to report on clear and measurable core and contextual benchmarks and indicators, to be provided to the Council in his first 90-day report on UNITAMS, to track the Mission's progress against its strategic objectives and to enable early planning for a future reconfiguration of the United Nations presence in the Sudan.<sup>267</sup>

### Americas

## United Nations Verification Mission in Colombia

The Council established the United Nations Verification Mission in Colombia by resolution 2366 (2017) of 10 July 2017 after the completion of the mandate of the United Nations Mission in Colombia. The Verification Mission was mandated to, inter alia, verify the implementation of the process of political, economic and social reincorporation of the Revolutionary Armed Forces of Colombia-People's Army (FARC-EP) and of the personal and collective security guarantees provided under the Final Agreement for Ending the Conflict and Building a Stable and Lasting Peace of 24 November 2016 between the Government of Colombia and FARC-EP.<sup>268</sup>

By resolution 2545 (2020) of 25 September, the Council, acknowledging the request from the President of Colombia in this regard, extended the existing mandate of the Verification Mission for a period of one year, until 25 September 2021.<sup>269</sup> The Council recalled that the Final Agreement envisaged a role for the Verification Mission in verifying compliance with the sentences of the Special Jurisdiction for Peace and expressed its readiness to consider the addition of the task to the mandate, based on the outcome of the ongoing consultation process coordinated by the

<sup>&</sup>lt;sup>260</sup> Ibid., paras. 9 and 11. For more information on the Committee and the Panel of Experts on the Sudan established pursuant to resolution 1591 (2005), see part IX, sect. I.

<sup>&</sup>lt;sup>261</sup> Resolution 2524 (2020), para. 14.

<sup>&</sup>lt;sup>262</sup> Ibid., para. 12.

<sup>&</sup>lt;sup>263</sup> Resolution 2559 (2020), para. 8.

<sup>&</sup>lt;sup>264</sup> Resolution 2524 (2020), para. 3.

<sup>&</sup>lt;sup>265</sup> Ibid., para. 4.

<sup>&</sup>lt;sup>266</sup> Ibid., para. 5.

<sup>&</sup>lt;sup>267</sup> Ibid., para. 16. See also annex II to the report of the Secretary-General on UNITAMS (S/2020/912). The report of the Secretary-General and the suggested structure and geographical deployment of UNITAMS were submitted further to two extensions of the time frame for their submission for periods of one month and two weeks, respectively (see S/2020/749, S/2020/750, S/2020/868 and S/2020/869). The benchmarks and indicators requested by the Council were not submitted during the period under review.

<sup>&</sup>lt;sup>268</sup> For more information on the mandate of the United Nations Verification Mission in Colombia, see previous supplements covering the period 2016–2019.

<sup>&</sup>lt;sup>269</sup> Resolution 2545 (2020), para. 1.

Government of Colombia.<sup>270</sup> The Council expressed its willingness to work with the Government to further extend the mandate of the Mission on the basis of agreement between the parties.<sup>271</sup>

## United Nations Integrated Office in Haiti

By resolution 2476 (2019) of 25 June 2019, the Council established the United Nations Integrated Office in Haiti (BINUH), subsequent to the closure of the United Nations Mission for Justice Support in Haiti (MINUJUSTH). BINUH was mandated to advise the Government of Haiti in promoting and strengthening political stability and good governance, including the rule of law; preserving and advancing a peaceful and stable environment, including through supporting an inclusive inter-Haitian national dialogue; and promoting and protecting human rights. BINUH was further tasked with assisting the Government in planning and executing free, fair and transparent elections; reinforcing the capacity of the Haitian National Police;

### United Nations Assistance Mission in Afghanistan

The United Nations Assistance Mission in Afghanistan (UNAMA) was established by the Council by resolution 1401 (2002) of 28 March 2002 with the core mandate to fulfil the tasks and responsibilities, including those related to human rights, the rule of law and gender issues, entrusted to the United Nations under the Agreement on Provisional Arrangements in Afghanistan Pending the **Re-establishment** of Permanent Government Institutions, signed in Bonn on 5 December 2001, as well as to promote national reconciliation and rapprochement through its good offices and manage all United Nations humanitarian relief, recovery and reconstruction activities in Afghanistan.275

developing an inclusive approach to reduce community violence; addressing human rights abuses and violations and complying with international human rights obligations; improving penitentiary administration management and oversight of prison facilities; and strengthening the justice sector.<sup>272</sup>

By resolution 2547 (2020) of 15 October, the Council extended the existing mandate of BINUH as defined in resolution 2476 (2019) for a period of one year, until 15 October 2021, without any modifications.<sup>273</sup> The resolution was adopted with 13 votes in favour and 2 abstentions.<sup>274</sup>

<sup>272</sup> For more information on the mandate of BINUH, see *Repertoire*, *Supplement 2019*.

<sup>274</sup> China and the Russian Federation abstained in the vote on the draft resolution. The representatives of China and the Russian Federation noted, inter alia, that the draft did not reflect the serious situation in Haiti related to human rights, the protection of civilians and the need to implement good governance, combat corruption and conduct free, fair and credible presidential elections. While the Dominican Republic voted in favour of the resolution, its representative stated that his delegation had hoped for a more robust mandate, including at least the strengthening of human rights safeguards and accountability in Haiti (see S/PV.8768). For more information on the question concerning Haiti, see part I, sect. 13.

### Asia

In 2020, by resolution 2543 (2020) of 15 September, the Council extended the mandate of UNAMA for one year, until 17 September 2021.<sup>276</sup>

By resolution 2543 (2020), the Council reiterated the priorities of UNAMA to provide outreach and good offices to support the Afghan-led and Afghan-owned peace process, particularly in view of the intra-Afghan negotiations which started in Doha on 12 September 2020; support the organization of future timely, credible, transparent and inclusive Afghan elections; promote coherent support by the international community to the development and governance priorities of the Government of Afghanistan; support regional cooperation, with a view to promoting stability and peace; cooperate with and strengthen the capacity of Afghan institutions and civil society in the protection and promotion of human rights; support the importance of gender equality and the empowerment of women and girls, as well as ensure the protection of civilians, especially women, children, displaced persons and, in this instance, adding minorities;

<sup>&</sup>lt;sup>270</sup> Ibid., para. 3.

<sup>&</sup>lt;sup>271</sup> Ibid., para. 2. For more information on the item entitled "Identical letters dated 19 January 2016 from the Permanent Representative of Colombia to the United Nations addressed to the Secretary-General and the President of the Security Council (S/2016/53)", see part I, sect. 14.

<sup>&</sup>lt;sup>275</sup> For more information on the history of the mandate of UNAMA, see previous supplements covering the period 2000–2019. For more information on the situation in Afghanistan, see part I, sect. 16.

<sup>&</sup>lt;sup>273</sup> Resolution 2547 (2020), para. 1.

<sup>&</sup>lt;sup>276</sup> Resolution 2543 (2020), para. 5.

support the Government's efforts to fulfil its commitments to improve governance and the rule of law; and promote enhanced cooperation with the United Nations Office on Drugs and Crime.<sup>277</sup>

In terms of modifications to other priorities, in accordance with resolution 2543 (2020), UNAMA was to strengthen capacity to report on violations and abuses against children and to support efforts to strengthen the protection of children, including through engagement with all parties to the conflict to undertake specific commitments and measures to end and prevent violations and abuses against children and sustained dialogue with the Government on the swift and full implementation of the action plan and road map to end and prevent child recruitment.<sup>278</sup> In addition, the Mission's priority to coordinate and facilitate the delivery of humanitarian assistance efforts was expanded to include working towards improving the accessibility of humanitarian assistance, as well as the return of internally displaced persons and refugee populations to their homes or local integration or resettlement.279

Beyond the outlined priorities, the Council reiterated its call upon UNAMA and the Special Representative of the Secretary-General for Afghanistan and Head of UNAMA to further increase efforts to achieve greater coherence, coordination and efficiency among relevant United Nations agencies, funds and programmes and to continue to lead

### Middle East

### United Nations Assistance Mission for Iraq

The Council established the United Nations Assistance Mission for Iraq (UNAMI) on 14 August 2003 by resolution 1500 (2003) to support the Secretary-General in the fulfilment of his mandate under resolution 1483 (2003), in accordance with the structure and responsibilities set out in his report of 17 July 2003.<sup>283</sup> Those responsibilities included coordinating activities of the United Nations in postconflict processes in Iraq and humanitarian and reconstruction assistance; promoting the return of refugees and displaced persons, economic reconstruction and the conditions for sustainable international civilian efforts aimed at reinforcing the role of Afghan institutions to perform their responsibilities, on that occasion also underscoring the importance of the Government's full cooperation in that regard.<sup>280</sup>

### United Nations Regional Centre for Preventive Diplomacy for Central Asia

The United Nations Regional Centre for Preventive Diplomacy for Central Asia was authorized by the Council through an exchange of letters dated 7 and 15 May 2007 between the Secretary-General and the President of the Council,281 at the initiative of the Governments of the region. With a view to strengthening the United Nations capacity for conflict prevention in Central Asia, the Centre was assigned a number of tasks, including liaising with the Governments of the region on issues relevant to preventive diplomacy; monitoring and analysing the situation on the ground; and maintaining contact with regional organizations such as the Organization for Security and Cooperation in Europe and the Shanghai Cooperation Organization. The Centre was established with an open-ended mandate. During the period under review, the Council made no changes to its mandate.<sup>282</sup>

development; and supporting efforts to restore and establish national and local institutions.<sup>284</sup>

In 2020, by resolution 2522 (2020) of 29 May, the Council extended the mandate of UNAMI for one year, until 31 May 2021.<sup>285</sup>

By resolution 2522 (2020), taking into account the views of the Government of Iraq,<sup>286</sup> the Council reiterated the priority of the Special Representative of the Secretary-General for Iraq and Head of UNAMI to provide advice, support and assistance to the Government and the people of Iraq on advancing

<sup>&</sup>lt;sup>277</sup> Ibid., paras. 6 (a)–(f), (h) and (j).

<sup>&</sup>lt;sup>278</sup> Ibid., para. 6 (g).

<sup>&</sup>lt;sup>279</sup> Ibid., para. 6 (i).

<sup>&</sup>lt;sup>283</sup> S/2003/715.

<sup>&</sup>lt;sup>280</sup> Ibid., para. 8.

<sup>&</sup>lt;sup>281</sup> S/2007/279 and S/2007/280.

<sup>&</sup>lt;sup>282</sup> For more information on the history of the mandate of the United Nations Regional Centre for Preventive Diplomacy for Central Asia, see previous supplements covering the period 2007–2019.

<sup>&</sup>lt;sup>284</sup> For more information on the history of the mandate of UNAMI, see previous supplements covering the period 2003–2019. For more information on the situation concerning Iraq, see part I, sect. 22.

<sup>&</sup>lt;sup>285</sup> Resolution 2522 (2020), para. 1.

<sup>&</sup>lt;sup>286</sup> See S/2020/448, annex.

inclusive political dialogue and national and communitylevel reconciliation.<sup>287</sup> The Council also reiterated the remaining tasks of UNAMI with several additions. Commending the Government's efforts to plan and execute free and fair Iraqi-led, Iraqi-owned elections that were inclusive, credible and participatory, and welcoming the Government's request for further United Nations support in that regard, the Council requested UNAMI to advise, support and assist the Government and the Independent High Electoral Commission on elections and referendums, including through regular technical reviews and detailed reporting on electoral preparations and processes, as part of the of the Secretary-General's regular reporting cycle.<sup>288</sup> UNAMI was also requested to advise, support and assist the Government on facilitating regional dialogue and cooperation on issues of infrastructure and public health, in addition to border security, energy, trade, environment, water and refugees.<sup>289</sup>

By resolution 2522 (2020), the improvement of governance was added as one of the objectives of the Mission's mandate to promote accountability and the protection of human rights, and UNAMA was also requested to mainstream gender throughout the mandate and to assist the Government in ensuring the full, equal and meaningful participation, involvement and representation of women at all levels.<sup>290</sup> Finally, the Council expressed its intention to review the mandate and reporting cycle of UNAMI by 31 May 2021, or sooner, if requested by the Government of Iraq.<sup>291</sup>

### Office of the United Nations Special Coordinator for Lebanon

The establishment of the Office of the United Nations Special Coordinator for Lebanon was authorized by the Council by means of an exchange of letters dated 8 and 13 February 2007 between the Secretary-General and the President of the Council.<sup>292</sup> The Office was established with an open-ended mandate. The position of Special Coordinator was created to replace the position of Personal Representative of the Secretary-General for Southern Lebanon, which had been created in 2000.<sup>293</sup> The Special Coordinator was tasked with coordinating the work of the United Nations in the country and

representing the Secretary-General on all political aspects of the Organization's work. The Special Coordinator was also responsible for ensuring that the activities of the United Nations country team in Lebanon were well coordinated with the Government of Lebanon, donors and international financial institutions. During the period under review, the Council made no changes to the mandate of the Office.<sup>294</sup>

### United Nations Mission to Support the Hudaydah Agreement

The Council established the United Nations Mission to Support the Hudaydah Agreement (UNMHA) by resolution 2452 (2019) of 16 January 2019 to support the implementation of the Agreement on the City of Hudaydah and the Ports of Hudaydah, Salif and Ra's Isa as set out in the Stockholm Agreement. UNMHA succeeded the work of an advance team which was established by resolution 2451 (2018) of 21 December 2018 and deployed to begin monitoring and to support and facilitate the immediate implementation of the Stockholm Agreement.<sup>295</sup> UNMHA was mandated to oversee the governorate-wide ceasefire, redeployment of forces and mine action operations; to monitor the compliance of the parties to the ceasefire and the mutual redeployment of forces; to work with the parties so that security was assured by local security forces; and to facilitate and coordinate United Nations support to assist the parties in fully implementing the Hudaydah Agreement.<sup>296</sup>

In 2020, by resolutions 2505 (2020) of 13 January and 2534 (2020) of 14 July, the Council extended the mandate of UNMHA for periods of six months and one year, respectively, the latter until 15 July 2021.<sup>297</sup>

By those resolutions, the Council reiterated the existing mandate of UNMHA without modifications. By resolution 2534 (2020), while reiterating its request to the Secretary-General to fully deploy UNMHA expeditiously, the Council also requested the Secretary-

<sup>&</sup>lt;sup>287</sup> Resolution 2522 (2020), para. 2 (a). See also S/2020/1130, in which the Government of Iraq requested that the role of UNAMI be strengthened to provide more advice, support, technical assistance on elections and electoral observations.

<sup>&</sup>lt;sup>288</sup> Resolution 2522 (2020), para. 2 (b) (i).

<sup>&</sup>lt;sup>289</sup> Ibid., para. 2 (b) (iv).

<sup>&</sup>lt;sup>290</sup> Ibid., paras. 2 (d) and (e).

<sup>&</sup>lt;sup>291</sup> Ibid., para. 4.

<sup>&</sup>lt;sup>292</sup> S/2007/85 and S/2007/86.

<sup>&</sup>lt;sup>293</sup> See S/2000/718.

<sup>&</sup>lt;sup>294</sup> For more information on the history of the mandate of the Office of the United Nations Special Coordinator for Lebanon, see previous supplements covering the period 2004–2019. For more information on the situation in the Middle East, see part I, sect. 20; for more information on the situation in the Middle East, including the Palestinian question, see part I, sect. 21.

<sup>&</sup>lt;sup>295</sup> Resolution 2452 (2019), para. 1.

<sup>&</sup>lt;sup>296</sup> For more information on the mandate of UNMHA, see *Repertoire, Supplement 2019.* For more information on the situation in the Middle East, see part I, sect. 20.

<sup>&</sup>lt;sup>297</sup> Resolutions 2505 (2020) and 2534 (2020), para. 1.

General to take into account the impact of the COVID-19 pandemic.<sup>298</sup> By resolutions 2505 (2020) and 2534 (2020), the Council also requested the

Secretary-General to present a further review of UNMHA, at least one month before the Mission's mandate was due to expire.<sup>299</sup>

<sup>&</sup>lt;sup>298</sup> Resolution 2534 (2020), para. 5.

<sup>&</sup>lt;sup>299</sup> Resolutions 2505 (2020) and 2534 (2020), para. 8. See also S/2020/524.